Item No. 7.1



## **Audit Progress Report and Sector Update**

Cannock Chase District Council

25 March 2021



## **Contents**

Section	Page Introduction
Progress at March 2021	4
Other Certification Work Undertaken	6
Audit Deliverables	7
Value for Money Arrangements	9
Revised Auditing Standard 540	11
Sector Update	13

## Introduction



#### John Farrar Engagement Lead T: 0151 224 0869 E: John.Farrar@uk.gt.com

### This paper provides the Audit and Governance Committee with a report on progress in delivering our responsibilities as your external auditors.

The paper also includes:

- a summary of emerging national issues and developments that may be relevant to you as a local authority; and
- includes a number of challenge questions in respect of these emerging issues which the Committee may wish to consider (these are a tool to use, if helpful, rather than formal questions requiring responses for audit purposes)



Ham ze Sam atar				
	Members of the Audit and Governance Committee can find further useful material on our website, where we have a			
Engagement Manager	section dedicated to our work in the public sector. Here you can dow nload copies of our publications			
T: 0116 257 5585	www.grantthornton.co.uk			
	If you would like further information on any items in this briefing, or would like to register with Grant Thornton to			
E: Hamze.MHA.Samatar@uk.gt.com	receive regular email updates on issues that are of interest to you, please contact either your Engagement Lead or Engagement Manager.			

## **Progress at March 2021**

#### Financial Statements Audit 2019/20

We completed our audit of the 2019/20 Statement of Accounts and issued our audit opinion on 30 November 2020.

#### Financial Statements Audit 2020/21

We began planning of the 2020/21 audit in February and will issue a detailed Audit Plan, setting out our proposed approach to the audit of the Council's 2020/21 financial statements to the Audit and Governance Committee, in June 2021.

Our interim fieldwork will include:

- · updated review of the Council's control environment
- updating our understanding of the Council's financial systems
- review ing Internal Audit reports on core financial systems and minutes of key Council meetings
- · early work on emerging accounting issues
- 2020/21 Value for Money risk assessment

We will update the Committee  $\,$  of our progress at the April meeting and bring an Audit Plan to the June meeting of the Audit and Governance Committee.

#### Value for Money

The NAO consultation on a new Code of Audit Practice (the "Code") has finished, and the new Code has completed its approval process in Parliament. It therefore came into force on 1 April 2020 for audit years 2020/21 and onw ards. The new Code supersedes the Code of Audit Practice 2015, which was published by the National Audit Office (NAO) in April 2015.

The most significant change under the new Code is the introduction of an Auditor's Annual Report, containing a commentary on arrangements to secure value for money and any associated recommendations. Please see page 14 for more details.

## Progress at March 2021 (Cont.)

#### **Other areas**

#### Certification of claims and returns

We certify the Council's annual Housing Benefit Subsidy claim in accordance with procedures agreed with the Department for Work and Pensions (DWP). The certification work for the 2019/20 claim is ongoing and we plan to be able to complete by mid-April 2021. We will report our findings to the Audit and Governance Committee in our Certification Letter at the earliest subsequent meeting.

#### Meetings

We met regularly with Finance Officers throughout the 2019/20 audit and as part of our quarterly liaison meetings and continue to be in discussions with finance staff regarding emerging developments and to ensure the audit process is smooth and effective. We will continue to meet regularly with senior officers in 2021, including the Chief Accountant and S151 Officer.

#### Events

We provide a range of w orkshops, along with netw ork events for members and publications to support the Council. Your officers attended our Financial Reporting Workshop in the first quarter of 2021, w hich helped to ensure that members of your Finance Team w ere up to date with the latest financial reporting requirements for local authority accounts. Further details of the publications that may be of interest to the Council are set out in our Sector Update section of this report.

#### **Audit Fees**

During 2017, PSAA aw arded contracts for audit for a five year period beginning on 1 April 2018. 2019/20 w as the second year of that contract. Since that time, there w ere a number of developments w ithin the accounting and audit profession. Across all sectors and firms, the Financial Reporting Council (FRC) has set out its expectation of improved financial reporting from organisations and the need for auditors to demonstrate increased scepticism and challenge and to undertake additional and more robust testing.

Our work in the Local Government sector in 2018/19 had highlighted areas where financial reporting, in particular, property, plant and equipment and pensions, needed to improve. There was also an increase in the complexity of Local Government financial transactions and financial reporting. This combined with the FRC requirement that all Local Government audits are at or above the "few improvements needed" (2A) rating means that additional audit work is required. As a firm, we are absolutely committed to meeting the expectations of the FRC with regard to audit quality and local government financial reporting.

We review ed the impact of these changes on both the cost and timing of audits. We are in discussions about this with your s151 Officer including any proposed variations to the Scale Fee set by PSAA Limited, and have communicated with the Audit and Governance Committee through the Audit Plan, Audit Findings Report and Annual Audit Letter.

We have proposed a final fee for the 2019/20 financial statements and VFM audit of £57,148 in our Annual Audit Letter.

We will be discussing with your S151 Officer our planned fees for 2020/21 and will provide an update to subsequent meeting of the Audit and Governance Committee.

## Other certification work undertaken

#### Pooling of Housing Capital Receipts

#### Background

The Ministry of Housing, Communities and Local Government (MHCLG) administers the pooling of housing capital receipts scheme.

Use of receipts arising from the disposal of housing assets (i.e. generally assets held under Part II of the Housing Act 1985 and for which account is made in the Housing Revenue Account (HRA)) is governed by the Local Authorities (Capital Finance and Accounting) (England) Regulations 2003 (as amended) ("the regulations"). The regulations require that, in short:

- receipts arising from Right to Buy (and similar) sales may be retained to cover the cost of transacting the sales and to cover some of the debt on the properties sold, but a proportion of the remainder must be surrendered to central Government;
- b. receipts arising from all other disposals may be retained in full provided they are spent on affordable housing, regeneration or the paying down of housing debt (each of which is defined in the regulations).

The 2019/20 pooling return is an annual return generated by local authorities showing the breakdown of the various elements of the housing capital receipts.

The Council appointed Grant Thornton UK LLP as its Reporting Accountant to undertake agreed upon procedures, as set out by MHCLG. On conclusion of our work we are required to submit the Council's final pooling return, supported by four workbooks (one for each quarter) along with our signed Reporting accountant's report directly to MHCLG.

#### 2019/20 findings

From the testing undertaken no exceptions were identified.

Our Reporting Accountant's report was submitted on 15 March 2021.

#### Fee

A fee w as agreed for this w ork of £2,500. This w as disclosed to you separately in our 2019-20 Audit Findings Report at the November 2020 Audit and Governance Committee, along with the reasons as to w hy w e consider delivery of this non-audit service does not present a threat to our independence as the Council's external auditor.

Item No. 7.6

## **Audit Deliverables**

2019/20 Deliverables	Planned Date	Status
Fee Letter Confirming audit fee for 2019/20.	April 2020	<b>Complete</b> - as noted on page 5 w e discussed proposed variations to the Council's audit scale fee with the S151 Officer in the first instance. We have now reported our final proposed fee in the Annual Audit Letter.
Audit Plan We are required to issue a detailed audit plan to the Audit and Accounts Committee setting out our proposed approach in order to give an opinion on the Council's 2019-20 financial statements and a Conclusion on the Council's Value for Money arrangements.	March 2020	<b>Complete</b> – taken to the Audit and Accounts Committee in June 2020. Delayed due to cancelled Audit and Accounts Committee meetings in March 2020, due to the Covid-19 pandemic.
Interim Audit Findings We report to you the findings from our interim audit and our initial value for money risk assessment within our Progress Report.	June 2020	<b>Complete</b> – taken to the Audit and Accounts Committee on June 2020.
Audit Findings Report The final Audit Findings Report was reported to the November Audit and Accounts Committee.	July 2020	<b>Complete</b> – taken to the Audit and Accounts Committee on 30 November 2020. Missed planned date due to changes in the deadlines due to Covid- 19.
Auditor's Report This is the opinion on your financial statement, annual governance statement and value for money conclusion.	July 2020	<b>Complete</b> – issued on 30 November 2020. Missed planned date due to changes in the deadlines due to Covid-19 and slippage on the audit due to difficulties of remote working.
Annual Audit Letter This letter communicates the key issues arising from our work and is issued on an annual basis.	December 2020	<b>Complete</b> – issued on 25 March 2021. Missed planned date due to changes in the deadlines due to COVID-19, slippage on the audit due to difficulties of remote working and audit team sickness. NB: the Annual Audit Letter can only be issued to Audit and Governance Committee after completion of the external audit.

## **Audit Deliverables**

2020/21 Deliverables	Planned Date	Status
Fee Letter Confirming audit fee for 2020/21.	April 2020	Complete - for PSAA appointments, auditors no longer need to send fee letters to audited bodies. For 2020/21 audits onwards PSAA notify audited bodies of their audit scale fee directly. This letter was circulated by PSAA to audited bodies in April 2020. The baseline 2020/21 audit scale fee is £40,124 for Cannock Chase District Council.
Audit Plan	June 2021	Not yet due
We are required to issue a detailed audit plan to the Audit and Governance Committee setting out our proposed approach in order to give an opinion on the Council's 2020-21 financial statements, provide a commentary on the Council's Value for Money arrangements and any associated recommendations.		
Interim Audit Findings	July 2021	Not yet due
We will report to you the findings from our interim audit and our initial value for money risk assessment within our Progress Report.		
Audit Findings Report	TBC	Not yet due
The Audit Findings Report will be reported to the September Audit and Governance Committee.		
Auditor's Report	ТВС	Not yet due
This is the opinion on your financial statements.		
Auditor's Annual Report	ТВС	Not yet due
This letter communicates the key is sues arising from our work, including a commentary on the Council's value for money arrangements.		

## **Value for Money arrangements**

### Revised approach to Value for Money work for 2020/21

On 1 April 2020, the National Audit Office introduced a new Code of Audit Practice which comes into effect from audit year 2020/21. The Code introduced a revised approach to the audit of Value for Money. (VFM)

There are three main changes arising from the NAO's new approach:

- A new set of key criteria, covering financial sustainability, governance and improvements in economy, efficiency and effectiveness
- More extensive reporting, with a requirement on the auditor to produce a commentary on arrangements across all of the key criteria, rather than the current 'reporting by exception' approach
- The replacement of the binary (qualified / unqualified) approach to VFM conclusions, with far more sophisticated judgements on performance, as well as key recommendations on any significant weaknesses in arrangements identified during the audit.

The Code require auditors to consider whether the body has put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources. When reporting on these arrangements, the Code requires auditors to structure their commentary on arrangements under three specified reporting criteria. These are as set out below :



#### Improving economy, efficiency and effectiveness

Arrangements for improving the way the body delivers its services. This includes arrangements for understanding costs and delivering efficiencies and improving outcomes for service users.



#### **Financial Sustainability**

Arrangements for ensuring the body can continue to deliver services. This includes planning resources to ensure adequate finances and maintain sustainable levels of spending over the medium term (3-5 years)



#### Governance

Arrangements for ensuring that the body makes appropriate decisions in the right w ay. This includes arrangements for budget setting and management, risk management, and ensuring the body makes decisions based on appropriate information



## **Risks of significant VFM weaknesses**

As part of our planning work, we will consider whether there are any risks of significant weakness in the body's arrangements for securing economy, efficiency and effectiveness in its use of resources that we need to perform further procedures on. We may need to make recommendations following the completion of our work. The potential different types of recommendations we could make are set out in the table below.

#### Potential types of recommendations

A range of different recommendations could be made following the completion of work on risks of significant weakness, as follows:



#### Statutory recommendation

Written recommendations to the body under Section 24 (Schedule 7) of the Local Audit and Accountability Act 2014. A recommendation under schedule 7 requires the body to discuss and respond publicly to the report.



#### Key recommendation

The Code of Audit Practice requires that where auditors identify significant weaknesses in arrangements to secure value for money they should make recommendations setting out the actions that should be taken by the body. We have defined these recommendations as 'key recommendations'.



These recommendations, if implemented should improve the arrangements in place at the body, but are not made as a result of identifying significant weaknesses in the body's arrangements

## **Revised auditing standard 540: Auditing Accounting Estimates and Related Disclosures**

In the period December 2018 to January 2020 the Financial Reporting Council issued a number of updated International Auditing Standards (ISAs (UK)) which are effective for audits of financial statements for periods beginning on or after 15 December 2019. ISA (UK) 540 (revised): *Auditing Accounting Estimates and Related Disclosures* includes significant enhancements in respect of the audit risk assessment process for accounting estimates.

#### Introduction

Under ISA (UK) 540 (Revised December 2018) auditors are required to understand and assess an entity's internal controls over accounting estimates, including:

- The nature and extent of oversight and governance over management's financial reporting process relevant to accounting estimates;
- How management identifies the need for and applies specialised skills or know ledge related to accounting estimates;
- How the entity's risk management process identifies and addresses risks relating to accounting estimates;
- The entity's information system as it relates to accounting estimates;
- · The entity's control activities in relation to accounting estimates; and
- · How management reviews the outcomes of previous accounting estimates.

As part of this process auditors also need to obtain an understanding of the role of those charged with governance, which is particularly important where the estimates have high estimation uncertainty, or require significant judgement.

Specifically do Audit and Accounts Committee members:

- Understand the characteristics of the methods and models used to make the accounting estimates and the risks related to them;
- Oversee management's process for making accounting estimates, including the use of models, and the monitoring activities undertaken by management; and
- · Evaluate how management made the accounting estimates?

#### Additional information that will be required for our March 2021 audits

To ensure our compliance with this revised auditing standard, we will be requesting further information from management and those charged with governance during our audit for the year ended 31 March 2021 in all areas summarised above for all material accounting estimates that are included in the financial statements.

Based on our know ledge of the Authority we have identified the following material accounting estimates for which this is likely to apply:

- · Valuations of land and buildings, council dw ellings and investment properties
- Depreciation
- · Year end provisions and accruals, including the prescribing accrual
- · Credit loss and impairment allow ances
- · Valuation of defined benefit net pension fund liabilities
- · Fair value estimates

#### The Authority 's Information systems

In respect of the Authority's information systems we are required to consider how management identifies the methods, assumptions and source data used for each material accounting estimate and the need for any changes to these. This includes how management selects, or designs, the methods, assumptions and data to be used and applies the methods used in the valuations.

When the models used include increased complexity or subjectivity, as is the case for many valuation models, auditors need to understand and assess the controls in place over the models and the data included therein. Where adequate controls are not in place we may need to report this as a significant control deficiency and this could affect the amount of detailed substantive testing required during the audit.

If management has changed the method for making an accounting estimate we will need to fully understand management's rationale for this change. Any unexpected changes are likely to raise the audit risk profile of this accounting estimate and may result in the need for additional audit procedures.

Public

item No. 1

We are aw are that the council uses management experts in deriving some of its more complex estimates, e.g. asset valuations and pensions liabilities. How ever, it is important to note that the use of management experts does not diminish the responsibilities of management and those charged with governance to ensure that::

- All accounting estimates and related disclosures included in the financial statements have been prepared in accordance with the requirements of the financial reporting framew ork, and are materially accurate;
- There are adequate controls in place at the council (and where applicable its service provider or management expert) over the models, assumptions and source data used in the preparation of accounting estimates.

#### Estimation uncertainty

Under ISA (UK) 540 (Revised December 2018) we are required to consider the following:

- How management understands the degree of estimation uncertainty related to each accounting estimate;, and
- How management address this estimation uncertainty when selecting their point estimate.

For example, how management identified and considered alternative, methods, assumptions or source data that would be equally valid under the financial reporting framew ork, and why these alternatives were rejected in favour of the point estimate used.

The revised standard includes increased emphasis on the importance of the financial statement disclosures. Under ISA (UK) 540 (Revised December 2018), auditors are required to assess whether both the accounting estimates themselves and the related disclosures are reasonable.

Where there is a material uncertainty, that is where there is a significant risk of a material change to the estimated carrying value of an asset or liability within the next year, there needs to be additional disclosures. Note that not all material estimates will have a material uncertainty and it is also possible that an estimate that is not material could have a risk of material uncertainty.

Where there is material estimation uncertainty, wew ould expect the financial statement disclosures to include:

- · What the assumptions and uncertainties are;
- · How sensitive the assets and liabilities are to those assumptions, and why;
- The expected resolution of the uncertainty and the range of reasonably possible outcomes for the next financial year; and
- An explanation of any changes made to past assumptions if the uncertainly is unresolved.

#### How can you help

As part of our planning risk assessment procedures we routinely make a number of enquiries of management and those charged with governance, which include general enquiries, fraud risk assessment questions, going concern considerations etc. Responses to these enquires are completed by management and confirmed by those charged with governance at an Audit and Accounts Committee meeting. For our 2020/21 audit we will be making additional enquires on your accounting estimates in a similar way (which will cover the areas highlighted above). We would appreciate a prompt response to these enquires in due course.

#### **Further information**

Further details on the requirements of ISA (UK) 540 (Revised December 2018) can be found in the auditing standard on the Financial Reporting Council's website:

https://www.frc.org.uk/getattachment/0fa69c03-49ec-49ae-a8c9-cc7a2b65382a/ISA-(UK)-540\_Revised-December-2018\_final.pdf

## **Sector Update**

Councils continue to try to achieve greater efficiency in the delivery of public services, whilst facing the challenges to address rising demand, ongoing budget pressures and social inequality.

Our sector update provides you with an up to date summary of emerging national issues and developments to support you. We cover areas which may have an impact on your organisation, the wider local government sector and the public sector as a whole. Links are provided to the detailed report/briefing to allow you to delve further and find out more.

Our public sector team at Grant Thornton also undertake research on service and technical issues. We will bring you the latest research publications in this update. We also include areas of potential interest to start conversations within the organisation and with Audit and Accounts Committee members, as well as any accounting and regulatory updates.

- Grant Thornton Publications
- Insights from local government sector specialists
- Reports of interest
- Accounting and regulatory updates

More information can be found on our dedicated public sector and local government sections on the Grant Thornton website by clicking on the logos below :



## New NAO Code of Audit Practice for 2020-21

The NAO issued a new Code of Audit Practice which came into force on 1 April 2020 and applies to audits of 2020-21. The key change is an extension to the framework for VfM work.

The NAO has prepared Auditor Guidance Note (AGN 03), which sets out detailed guidance on what VfM work needs to be performed. Public consultation on this ended

2 September 2020.

The new approach to VfM re-focuses the work of local auditors to:

- promote more timely reporting of significant is sues to local bodies;
- provide more meaningful and more accessible annual reporting on VfM arrangements issues in key areas;
- provide a sharper focus on reporting in the key areas of financial sustainability, governance, and improving economy, efficiency and effectiveness; and
- provide clearer recommendations to help local bodies improve their arrangements.

Under the previous Code, auditors had only to undertake work on VFM where there was a potential significant risk and reporting was by exception. Whereas against the new Code, auditors are required to undertake work to provide a commentary against three criteria set by the NAO – governance; financial sustainability and improving economy, efficiency and effectiveness.

A new Auditor's Annual Report presented at the same time as the audit opinion is the forum for reporting the outcome of the auditor's work on Value for Money. It is required to contain:



The '**Commentary on arrangements**' will include a summary under each of the three specified reporting criteria and compared to how the results of VfM work were reported in previous years, the commentary will allow auditors to better reflect local context and also to draw attention to emerging or developing issues which may not represent significant weaknesses, but which may nevertheless require attention from the body itself. The commentary will not simply be a description of the arrangements in place, but an evaluation of those arrangements.

**Recommendations**: Where an auditor concludes there is a significant weakness in a body's arrangements, they report this to the body and support it with a recommendation for improvement.

**Progress in implementing recommendations**: Where an auditor has reported significant weaknesses in arrangements in the previous year, the auditor should follow up recommendations issued previously and include their view as to whether the recommendations have been implemented satisfactorily

**Use of additional powers**: Where an auditor uses additional powers, such as making statutory recommendations or issuing a public interest report, this needs to be reported in the auditor's annual report.

**Opinion on the financial statements**: The auditor's annual report also needs to summarise the results of the auditor's work on the financial statements. This is not a replacement for the AFR, or a verbatim repeat of it – it is simply a summary of what the opinion audit found

The new approach is more complex, more involved and will subsequently increase the cost of audit. We will be discussing this with the Chief Operating Officer shortly.

To review the new Code and AGN03 click  $\underline{here}$ 

## **The Redmond Review**

#### The Independent Review into the Oversight of Local Audit and the Transparency of Local Authority Financial Reporting – "The Redmond Review" was published on 8 September.

The review has examined the effectiveness of local audit and its ability to demonstrate accountability for audit performance to the public. It also considered whether the current means of reporting the Authority's annual accounts enables the public to understand this financial information and receive the appropriate assurance that the finances of the authority are sound.

The Review received 156 responses to the Calls for Views and carried out more than 100 interviews. The Review notes "A regular occurrence in the responses to the calls for views suggests that the current fee structure does not enable auditors to fulfil the role in an entirely satisfactory way. To address this concern an increase in fees must be a consideration. With 40% of audits failing to meet the required deadline for report in 2018/19, this signals a serious weakness in the ability of auditors to comply with their contractual obligations. The current deadline should be review ed. A revised date of 30 September gathered considerable support amongst respondents w ho expressed concern about this current problem. This only in part addresses the quality problem. The underlying feature of the existing framew ork is the absence of a body to coordinate all stages of the audit process."

#### Key recommendations in the report include:

- A new regulator the Office of Local Audit and Regulation (OLAR) to replace the Financial Reporting Council's (FRC) role and that of Public Sector Auditor Appointments (PSAA)
- Scope to revise fees the current fee structure for local audit be revised to ensure that adequate resources are deployed to meet the full extent of local audit requirements
- Move back to a September deadline for Local Authorities the deadline for publishing audited local authority accounts be revisited with a view to extending it to 30 September from 31 July each year
- Accounts simplification CIPFA/LASAAC be required to review the statutory accounts to determine w hether there is scope to simplify the presentation of local authority accounts.

#### The OLAR would manage, oversee and regulate local audit with the following key responsibilities:

- · procurement of local audit contracts;
- producing annual reports summarising the state of local audit;
- management of local audit contracts;
- monitoring and review of local audit performance;
- · determining the code of local audit practice; and
- regulating the local audit sector.

The current roles and responsibilities relating to local audit discharged by the Public Sector Audit Appointments (PSAA); Institute of Chartered Accountants in England and Wales (ICAEW); FRC; and The Comptroller and Auditor General (C&AG) to be transferred to the OLAR.

#### How you can respond to the Review

One of the recommendations was for local authorities to implement:

The governance arrangements within local authorities be reviewed by local councils with the purpose of:

- an annual report being submitted to Full Council by the external auditor;
- consideration being given to the appointment of at least one independent member, suitably qualified, to the Audit and Accounts Committee; and
- formalising the facility for the CEO, Monitoring Officer and Chief Financial Officer (CFO) to meet with the Key Audit Partner at least annually.

Whilst Redmond requires legislation, in practice the second and third bullets are things which authorities could start doing now.

The full report can be obtained from the gov.uk website:

 $\underline{https://w\,ww.gov.uk/government/publications/local-authority-financial-reporting-and-external-audit-independent-review}$ 

## **The Redmond Review**

#### MHCLG Response

On 17 December 2020, MHCLG published it's response. The department has grouped its response into 5 themes covering the 23 recommendations in the Redmond Review :

- a. Action to support immediate market stability
- b. Consideration of system leadership options
- c. Enhancing the functioning of local audit, and the governance for responding to its findings
- d. Improving transparency of local authorities' accounts to the public
- e. Action to further consider the functioning of local audit for smaller bodies

#### **Further responses**

- MHCLG is giving further consideration to some of the Redmond recommendations, with a further response anticipated in Spring 2021 including in relation to a single lead regulator for local public audit.
- The proposed deadline for 2020/21 and 2021/22 audits is 30 September.
- £15m additional funding to be provided in recognition of rising audit costs and the introduction of the standardised statement of service information and costs.

A copy of the full MHCLG response can be found on this link:

https://www.gov.uk/government/publications/local-authority-financial-reporting-and-externalaudit-government-response-to-the-redmond-review/local-authority-financial-reporting-andexternal-audit-government-response-to-the-independent-review

Public

# Insight into accounting for grants in local government financial statements – Grant Thornton

The government has provided a range of financial support packages throughout the COVID-19 pandemic.

We have issued a brief bulletin aimed at helping local government bodies identify the key things they should consider when determining the accounting treatment for these grants in their financial statements for 2020/21.

There are no changes to the accounting treatment for grants as required by the CIPFA Code of Practice on Local Authority Accounting. What has changed, is the extent of additional funding to support the cost of services, to offset other income losses along with grant packages to be paid out to support local business. Local authorities need to consider the nature and terms of the various COVID-19 measures in order to determine whether there is income and expenditure to be recognised in the Comprehensive Income and Expenditure Statement in 2020/21.

The report highlights the factors to consider, including:

- Where the funding is to be transferred to other parties, is the authority acting as principal or as agent?
- · Are there grant conditions outstanding?
- Is the grant a specific or non-specific grant?

Our bulletin provides you with links to further information on the various support packages and summarises features that may be relevant to your judgements as you determine the appropriate accounting treatment.

Local authorities need to demonstrate their judgements on the accounting treatment to be reasonable and soundly based and, where these have a significant effect on the accounts, to ensure they include sufficient disclosures to meet the requirements of IAS 1:122.

Please ask your audit manager for the full report:

GrantThornton Accounting for grants in local government financial
the sounting ion of singincial
Accounterment
doverning.
local get
Sector of the se
State mont packages through and of services
Statements The prevented by any off-ferring the product wave of the prevented by any off-ferring the product the case of any off-ferring the process bases and also great products to be product as the product the prevented by the pre
mement has provided additional nanckages to be paid
The Deverment PDI These TechNat Generating and the Development of the
- Heat other income
I cold Distributions The second seco
Note ANT the second research second location in the second second second research and the second resec
Comprised in set out in Section is an average whether the outwards the outward of the section is a constant of the section of a section of the section of th
Accountry in addition, Section regard to the generation are brief the brief the property of the section of the
the section and the provide th
Factors for consideration           1         Marca de Andre to terre manare de ante parte, a to ante ange ante ante ante ante ante ante ante ant
the funding is to be transferred
1 where the use of, and perceptor size a controls good or services the use of, and descriptions
Follows ***
processor or applied address to variant on an- tricity for program and defines to variant the processor bandware relation: the processor bandware relation:
(c)
<ul> <li>Does the subscript determine the creates the address of the response of the response of the response that ensures that ensure that ensures that ensu</li></ul>
Morrent failent for and an owned of definition for an owned of definition of the definition of th
Authorities when a second to outing as an organic to outing the code.
<ul> <li>A time a consideration of a part of the p</li></ul>
Adventise statistics Marcan de anticipation de la segurar de antica de activitation de la segurar d
on outportig is activity or control of cosh collected or anywhere net cosh position is the
with the acception in reading or creditor product of a
with the accepted dataset of classes of classes of which can be an in a dataset of classes of Cash Few Sequences [Code 2.6.27].
(man-

## Future Procurement and Market Supply Options Review – Public Sector Audit Appointments

Public Sector Audit Appointments (PSAA) has commissioned an independent review of the sustainability of the local government audit market. The review was undertaken by an independent consultancy, Touchstone Renard.

PSAA note that the report "draws on the views of audit firms active in the local authority market as well as others that are not. In doing so it identifies a number of distinctive challenges in the current local audit market. In particular it highlights the unprecedented scrutiny and significant regulatory pressure on the auditing profession; the challenges of a demanding timetable which expects publication of audited accounts by 31 July each year; and the impact of austerity on local public bodies and its effect on both the complexity of the issues auditors face and the capacity of local finance teams".

#### Key findings in the report include:

- A lack of experienced local authority auditors as the main threat to the future sustainability of the market.
- It will be difficult to bring the non-approved firms into the market.
- Of the nine approved firms, only five have current contracts with PSAA.
- · Almost all of the approved firms have reservations about remaining in the market.
- Firms perceive that their risks have increased since bids were submitted for the current contracts.
- The timing of local audits is problematic.
- Key issues for the next procurement round include:
- · Number of lots and lot sizes.
- · Lot composition.
- · Length of contracts.
- · Price:quality ratio.

The report notes that "PSAA will need to balance the views of the firms with wider considerations including the needs of audited bodies and the requirement to appoint an auditor to every individual body opting in to its collective scheme".



The full report can be obtained from the PSAA website:

https://www.psaa.co.uk/wp-content/uploads/2020/03/PSAA-Future-Procurement-and-Market-Supply-Options-Review.pdf

## **Kickstarting Housing – Grant Thornton and Localis**

In July 2020 Grant Thornton Head of Local Government, Paul Dossett, wrote an essay, included as part of a collection in the Localis report – "Building for renewal: kickstarting the C19 housing recovery".

Paul asked "So how do we address "the housing crisis" in the context of an existential threat to the British economy? Just as importantly, how do we ensure our key workers, our new heroes of the Thursday night applause, are front and centre of such a response. Paul suggested that the housing response needs to move away from the piecemeal tow ards a comprehensive and strategic response, with five key pillars with the key worker demographic at its heart:

• **Public housebuilding.** This will involve more borrowing, but we need a bold and ambitious target to build at least one million new public sector properties at social rents by 2025. This should involve a comprehensive and deep partnership between Homes England and local authorities and underpinned by a need to minimise the carbon footprint.

• **Private sector housing needs a rocket boost** with massive Government supported investment in modern methods of construction and consideration of required workforce needed to meet capacity. This needs to go hand in hand with a major recruitment drive into all facets of the housing industries. This should include national and local training initiatives to support workers form the service sectors who are very likely to lose their jobs because of the pandemic.

• Strategic authorities based on existing local government footprints across the country to remove the inconsistent patchwork quilt of current arrangements so that there is consistency between local, county and national strategic priorities. They should be legally tasked and funded for development of comprehensive infrastructure plans to support housing initiatives in their areas with a strong remit for improving public transport, supporting green energy initiatives and developing public realms which create a sense of community and belonging.

• Building on existing initiatives to improve security of tenure and quality of accommodation, a new partnership is needed betw een landlord and tenants that provides a consistent national/regional footing to ensure that housing is a shared community responsibility. This should, like the response to the pandemic, be part of a shared community narrative based on state, business and local people.

• Putting key workers at the heart of the Housing strategy. The country appears to have discovered the importance of key workers. The people that keep the country running and whose contribution is never usually recognised financially or in terms of social esteem. There are several existing key worker accommodation initiatives, but they are local and piecemeal. We need a comprehensive strategy which focuses on key worker needs, including quality of accommodation, affordable mortgages/ rents, proximity to workplaces and above all , a sense of priority on the housing ladder for those who keep the country running in good times and bad and are the best of us in every sense.

Paul concluded "Housing is a basic need and if key workers feel valued in their place in housing priorities, we will have made a giant step forward.

Key workers are not the only group in need of help of course. Utilising the momentum behind keyw orkers that their role in COVID-19 has brought into focus, could help kickstart housing initiatives that help all those in need."



Public

## Local government reorganisation in two-tier shire counties – District Councils' Network

## The District Councils' Network (DCN) a report ahead of the publication of the government's 'devolution and local recovery' white paper.

The report comments "Devolution should back the success of districts in delivery. It should not distract from the local recovery effort or reduce delivery capacity through forcing reorganisation into a less local, less agile, less responsive local government pushed by interests wanting county unitary councils everyw here. Local governance is a local matter, places must be free to decide how to organise services and to progress any kind of reform only where there is significant local agreement."

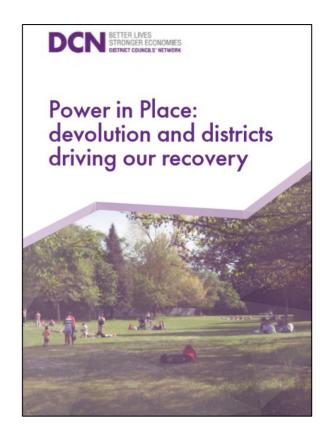
The report calls for the Devolution and Local Recovery White Paper to:

- 1) Deliver genuine devolution that moves quickly to drive local grow th
- 2) Retain and build on the local capacity to deliver
- 3) Empower real-world economies
- 4) Continue to anchor local government in local communities
- 5) Reject false arguments that bigger local government is better or cheaper local government
- 6) Support strategic leadership across wider functional economic areas
- 7) Introduce an upper limit for the size of new unitary councils, in line with the principle of electoral equality

The report includes a number of case studies in each of these areas.

The full report can be obtained from the District Councils' Network website:

https://districtcouncils.info/wp-content/uploads/2020/08/DCN-Report-Sept-1.pdf



## **CIPFA – Financial Scrutiny Practice Guide**

Produced by the Centre for Public Scrutiny (CfPS) and CIPFA, this guide provides guidance to councils and councillors in England on how they might best integrate an awareness of council finances into the way that overview and scrutiny works.

The impact of the COVID-19 pandemic on council finances, uncertainty regarding the delayed fair funding review and future operations for social care – on top of a decade of progressively more significant financial constraints – has placed local government in a hugely challenging position.

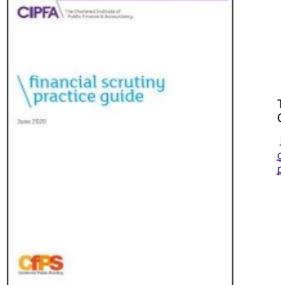
For the foreseeable future, council budgeting will be even more about the language of priorities and difficult choices than ever before.

This guide suggests ways to move budget and finance scrutiny beyond set-piece scrutiny 'events' in December and quarterly financial performance scorecards being reported to committee. Effective financial scrutiny is one of the few ways that councils can assure themselves that their budget is robust and sustainable, and that it intelligently takes into account the needs of residents.

Scrutiny can provide an independent perspective, drawing directly on the insights of local people, and can challenge assumptions and preconceptions. It can also provide a mechanism to ensure an understanding tough choices that councils are now making.

This paper has been published as the local government sector is seeking to manage the unique set of financial circumstances arising from the COVID-19 pandemic. This has resulted, through the Coronavirus Act 2020 and other legislation, in changes to local authorities' formal duties around financial systems and procedures.

The approaches set out in this guide reflect CfPS and CIPFA's thinking on scrutiny's role on financial matters as things stand, but the preparation for the 2021/22 budget might look different. CfPS has produced a separate guide to assist scrutineers in understanding financial matters during the pandemic



The full report can be obtained from CIPFA's website:

https://www.cipfa.org/policy-andguidance/reports/financial-scrutinypractice-guide



© 2021 Grant Thornton UK LLP. Confidential and information only.

'Grant Thornton' refers to the brand under which the Grant Thornton member firms provide assurance, tax and advisory services to their clients and/or refers to one or more member firms, as the context requires. Grant Thornton UK LLP is a member firm of Grant Thornton International Ltd (GTIL).GTIL and the member firms are not a worldwide partnership. GTIL and each member firm is a separate legal entity. Services are delivered by the member firms. GTIL does not provide services to clients. GTIL and its member firms are not agents of, and do not obligate, one another and are not liable for one another's acts or omissions. This proposal is made by Grant Thornton UK LLP and is in all respects subject to the negotiation, agreement and signing of a specific contract/letter of engagement. The client names quoted within this proposal are disclosed on a confidential basis. All information in this proposal is released stridy for the purpose of this process and must not be disclosed to any other parties without express consent from Grant Thornton UK LLP.

grantthornton.co.uk