

Please ask for: Matt Berry

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19 June 2023

Dear Councillor,

Audit & Governance Committee 6:00pm, Tuesday 27 June 2023 Esperance Room, Civic Centre, Cannock

You are invited to attend this meeting for consideration of the matters itemised in the following Agenda.

Training for all Members of the Committee will be taking place from 4:30pm in the Esperance Room. There will be a short comfort break before the formal meeting commences at 6pm.

Yours sincerely,

T. Clegg

**Chief Executive** 

To: Councillors

Dunnett, M.J. (Chair) Jones, P.G.C. (Vice-Chair)

Bishop, L. Johnson, J.P. Hill, J. Stanton, P.

Hoare, M.W.A.

#### **Agenda**

#### Part 1

#### 1. Apologies

# 2. Declarations of Interests of Members in Contracts and Other Matters and Restriction on Voting by Members

To declare any interests in accordance with the Code of Conduct and any possible contraventions under Section 106 of the Local Government Finance Act 1992.

#### 3. Minutes

To approve the Minutes of the previous meeting held on 23 March 2023 (enclosed).

#### 4. Internal Audit Annual Report 2022-23

Report of the Chief Internal Auditor & Risk Manager (Item 4.1 - 4.22).

#### 5. Annual Governance Statement 2022-23

Report of the Head of Transformation & Assurance (Item 5.1 - 5.23).

#### 6. Strategic Risk Register

Report of the Head of Transformation & Assurance (Item 6.1 - 6.11).

#### 7. Internal Audit Charter and Quality Assurance & Improvement Programme

Report of the Chief Internal Auditor & Risk Manager (Item 7.1 - 7.28).

#### Cannock Chase Council

#### Minutes of the Meeting of the

#### **Audit and Governance Committee**

#### Held on Thursday 23 March 2023 at 5:00pm

#### In the Esperance Room, Civic Centre, Cannock

#### Part 1

Present:

Councillors

Jones, P.C.G. (Chair)
Hoare, M.W.A. Kruskonjic, P.
Jones, P.T.

#### 16. Apologies

Apologies were submitted for Councillor S.K. Crabtree.

## 17. Declarations of Interests of Members in Contracts and Other Matters and Restriction on Voting by Members

No Declarations of Interests were made in addition to those already confirmed by Members in the Register of Members' Interests.

The Chair advised he was a member of the Staffordshire County Council Pensions Committee.

#### 18. Minutes

#### Resolved:

That the Minutes of the meeting held on 29 November 2022 be approved.

#### 19. Internal Audit Progress Report - February 2023

Consideration was given to the Report of the Chief Internal Auditor & Risk Manager (Item 4.1 - 4.8).

The Chief Internal Auditor & Risk Manager raised the following points in respect of the report:

- The update provided a summary of work undertaken by the Internal Audit team for the period 1 October 2022 to 28 February 2023. Report paragraph 5.3 gave an overview of the assurances rating issued for each audit covered during this period.
- Appendix 1 set out an overview of performance against the Internal Audit plan for the current year, with it being pleasing to note that 90% of the plan had been completed or was in progress.

- Appendix 2 provided further details of the audits and assurances ratings referred
  to in report paragraph 5.3. Of the eight audits completed within the period, two
  were given a limited assurance, one a partial assurance, and the remaining five
  a substantial assurance. For those rated 'limited' or 'partial' commentary was
  included as to why.
- Appendix 3 listed audits that were currently in progress as of 28 February 2023.
- Appendix 4 detailed follow-up audits completed during the period. For the two audits included, both had retained a 'partial' assurance rating for the reasons as set out.

In response to a query from a Member as to how the assurance ratings were determined, the Chief Internal Auditor & Risk Manager advised this was based on the Council's risk matrix and assessment of risks for the services being audited.

In respect of the 'asset management strategy & records' audit that had been given a limited assurance, the Head of Governance and Corporate Services advised that work was progressing in this area, and a separate review had been undertaken last year by a task & finish group of the Responsible Council Scrutiny Committee.

In response to a query from a Member about what the situation was with the 'IT Third Party Supplier...' audit, which had also been given a limited assurance, the Chief Internal Auditor & Risk Manager advised it related mainly to how external contractors were managed and dealt with, particularly regarding data sharing and how they were processing it on behalf of the Council. This was not to say it was being done poorly, but the required records and procedures were not necessarily in place to show the process was being followed.

In respect of the 'Critical Information Systems...' second follow-up audit, the Head of Governance and Corporate Services advised that an updated Technology Strategy would be presented to leadership team soon for consideration.

In response a query from a Member as to how the 'Housing Void Management' issues had been happening for, the Chief Internal Auditor & Risk Manager advised this had been ongoing for some time. Managers had tried to resolve it, but the Covid-19 pandemic had made the problem worse. Concerns had been raised about service performance hence why the audit was undertaken. Whilst improvements had been made there was still work to do. Performance reports to Cabinet and the relevant scrutiny committee had highlighted that turnaround times were poor. A new service manager had recently been appointed and was due to start in post soon, so it was hoped they would be able to drive forward the changes needed.

The Chief Internal Auditor & Risk Manager also advised that whilst certain aspects of the Technology Service required improvement, some parts were performing well, as indicated by the substantial assurance given for the 'IT Health Check...' audit.

#### Resolved:

That the progress report be noted.

#### 20. Internal Audit Plan 2023-24

Consideration was given to the Report of the Chief Internal Auditor & Risk Manager (Item 5.1 - 5.9).

The Chief Internal Auditor & Risk Manager raised the following points in respect of the report:

- The key issues as to why the Internal Audit plan was produced were set out in report paragraphs 3.1 and 3.2.
- Report paragraph 5.4 set out details of audit work undertaken by the service for the Council's leisure contractor, Inspiring Healthy Lifestyles (IHL). A small level of income was received for this to compensate for officer time.
- Report paragraph 5.5 included an overview of the resource allocation for Cannock Chase Council (CCDC) only and Stafford Borough Council (SBC) only audits, the IT audit plan and the IHL audit plan. The resource available was considered sufficient to cover enough work to adequately inform the Annual Audit Opinion for 2023-24.
- The 2023/24 plan, as detailed in report Appendix 2, was being presented as a
  joint one for CCDC and SBC owing to the new approach to shared services from
  1 April 2023 and reporting against the new management structure. Audits which
  related to SBC only were highlight for information as they would not be reported
  to this Committee.
- The IT Audit Plan had not yet been produced as work was still being done on the current plan, and a full 'Audit Needs Assessment' would have to be undertaken before a new plan was developed. Once complete, this would be presented to the Committee during 2023/24 for approval.
- Although the Internal Audit team was small in number, it aimed to cover a breadth
  of service areas but tried to align its work with the Council's corporate plan and
  priority delivery plans to use its resources in the best way possible.

#### Resolved:

That the Internal Audit Plan for 2023/24 be approved.

#### 21. Annual Treasury Management Report 2021/22

Consideration was given to the Report of the S151 Officer & Deputy Chief Executive (Item 6.1 - 6.11) (presented by the Chief Accountant).

The Chief Accountant raised the following points in respect of the report:

- As the report related to the 2021/22 financial, the interest rates referred throughout it were much lower than currently being experienced.
- Report paragraph 5.2 set out the minimum reporting requirements to Members of the Council's treasury management activity.
- Appendix 1 provided details of the prudential and treasury indicators for the year
   all statutory indicators had been complied with,
- The actual external debt carried by the Council during 2021/22 was lower than the original estimate as no new debt had been taken on during this period.

That:
(A) The Annual Treasury Management Report for 2021/22 be noted.
(B) The prudential and treasury indicators as set out in Appendix 1 of the Report be approved.
The meeting closed at 5:25 p.m.
Chair

Resolved:

Report of:	Chief Internal Auditor & Risk Manager
Contact Officer:	Stephen Baddeley
Contact Number:	01543 464415
Key Decision:	No
Report Track:	Audit & Governance Committee: 27/06/23

# Audit & Governance Committee 27 June 2023 Internal Audit Annual Report 2022-23

#### 1 Purpose of Report

- 1.1 To present the Internal Audit Annual Report for 2022-23.
- 2 Recommendation(s)
- 2.1 That the Committee note the Internal Audit Annual Report for 2022-23.
- 3 Key Issues and Reasons for Recommendations

#### **Key Issues**

3.1 Based on the work undertaken during the year and the implementation by management of the audit recommendations, Internal Audit can provide reasonable assurance that the Council's governance arrangements including systems of internal control were operating adequately.

#### **Reasons for Recommendations**

3.2 The Audit & Governance Committee is tasked with receiving the Annual Report and using it to inform their work including the review of the Annual Governance Statement.

#### 4 Relationship to Corporate Priorities

4.1 The system of internal control is a key element of the Council's corporate governance arrangements which cuts across all corporate priorities.

#### 5 Report Detail

- 5.1 Management are responsible for the control environment and should set in place policies and procedures to help ensure that the system is functioning correctly. Internal Audit review, appraise and report on the effectiveness of the system of internal control.
- 5.2 The Internal Audit Annual Report (attached as Appendix 2) is the culmination of the work of the Section during the course of the year and seeks to:-
  - provide an opinion on the adequacy of the control environment;
  - comment on the nature and extent of significant risks; and
  - report the incidence of significant control failings or weaknesses.
- 5.3 The report is a snapshot view of the areas at the time that they were reviewed and does not necessarily reflect the actions that have been or are being taken by managers to address the weaknesses identified. The inclusion or comment on any area or function in this report does not indicate that the matters are being escalated to Members for further action. Internal Audit routinely follow-up the recommendations that have been made and will bring to the attention of the committee any relevant areas where significant weaknesses have not been addressed by managers.
- 5.4 The Audit team completed 83% of the planned work which is just below the target of 90%. This is an improvement on the 66% completion from the previous year. A number of additional audits had been started but not completed by the end of the year and will be rolled forward into the new year and these were delayed for a number of reasons including the backlog of audits from the previous years when work was delayed due to Covid and lack of staff availability. It is anticipated that more of this backlog will be cleared in 2023-24.
- 5.5 The Annual Report contains a summary of the outcome of the Review of Internal Audit and the associated action plan.
- Work completed in Quarter 4 has not previously been presented to committee; information for work completed in Quarter 4 is attached as Appendix 1.
- 5.7 The Internal Audit Annual Report is one of the sources of assurance that is used to support the Council's Annual Governance Statement. The Annual Audit Opinion given in the report is based on the work of the Internal Audit section and other information that the Chief Internal Auditor & Risk Manager is aware of such as performance and risk management information and awareness of other work such as performance of projects.
- 5.8 The Annual Audit Opinion for 2022-23 is **partial assurance** that the Council's governance arrangements including risk management and systems of internal control were operating adequately and there were no instances where any breakdown of control resulted in a material discrepancy.

#### **Implications** 6 6.1 **Financial** None Legal 6.2 None 6.3 **Human Resources** None 6.4 **Risk Management** None **Equality & Diversity** 6.5 None 6.6 **Climate Change** None

#### 7 Appendices to the Report

Appendix 1 - Summary of Significant Findings Quarter 4 Audits

Appendix 2 - Internal Audit Annual Report for 2022-23

#### **Previous Consideration**

None

#### **Background Papers**

Files held by the Chief Internal Auditor

Internal Audit Quarter 4 Report 2022-23

Appendix 1

#### **Summary of Significant Findings for Audits Issued in Quarter 4**

#### **Audit Reports Issued in Quarter 4**

Audit	Head of Service	Number of High/Medium Recommendations	Assurance	Comments & Key Issues
Building Control	Development	5	Partial	<ul> <li>Verification of payment of inspections fees was limited due to lack of access by the team to the financial system.</li> <li>Dangerous structure forms were not always fully completed and not all visits were recorded.</li> <li>A regular contractor was used without recent market testing of the service or a current contract in place.</li> <li>The required trading accounts had not been completed for the last 2 years.</li> </ul>
Project Governance Arrangements	Governance & Corporate Services	1	Partial	<ul> <li>As the Council does not have a Corporate Project Management Methodology it is not possible to ensure that all projects follow a consistent process or include best practice elements to ensure that they are delivered effectively. Issues identified included: <ul> <li>A defined Project Manager not being allocated to run and manage the project;</li> <li>No formal governance arrangements being put in place to manage and monitor the project;</li> <li>Lack of formal identification and documentation of the</li> </ul> </li> </ul>
				risks associated with the project, and subsequent monitoring of risks of an ongoing basis;  No project review/lessons learned exercise completed following the closure of the project.

Internal Audit Quarter 4 Report 2022-23

Audit	Head of Service	Number of High/Medium Recommendations	Assurance	Comments & Key Issues
Housing Allocations	Housing & Partnerships	4	Partial	<ul> <li>The Housing Allocations Policy was in need of updating.</li> <li>Applications were not processed in line with expected timescales.</li> <li>The Housing Register is not subjected to regular review to ensure the information on it is current and accurate.</li> </ul>
Procurement	Governance & Corporate Services	0	Substantial	
Covid Business Grants	Financial Management/ Economic Development	0	Substantial	
Disabled Facility Grants	Environment & Healthy Lifestyles	0	Substantial	
Commonwealth Games Project	Environment & Healthy Lifestyles	0	Substantial	

#### Audit Follow-ups Completed in Quarters 4

Audit	Head of Service	Original Assurance	Implemented	In Progress	Not Implemented	Total	Revised Assurance	Comments
Change Control (IT)	Technology	Limited	2	3	0	5	Partial	The Change Management Policy had been written but not yet approved by Leadership Team or implemented. This prevented the assurance level from being revised
IT Third Party Supplier Management & External Data Sharing	Technology	Limited	2	1	0	3	Partial	The task to compile a full IT Contracts Register needs to be completed.

#### Item No. 4

# Cannock Chase District Council Internal Audit Annual Report 2022-23

June 2023



working together

#### Item No. 4.8

#### **INTERNAL AUDIT – ANNUAL REPORT 2022-23**

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#### 1. INTRODUCTION

1.1 The Internal Audit Service is a shared service with Stafford Borough Council. This report highlights the work carried out by Internal Audit to deliver the Annual Audit Opinion for Cannock Chase District Council.

#### The Annual Reporting Process

- 1.2 Internal Audit is an assurance function that primarily provides an independent and objective opinion to the Council on its governance arrangements, comprising of risk management and internal control. Internal Audit objectively examines, evaluates and reports on the adequacy of the Council's governance arrangements as a contribution to the proper, economic, efficient and effective use of resources. Responsibility for governance rests fully with Managers, who should establish and maintain an adequate system of internal control to enable them to discharge their responsibilities and to ensure that the Council's resources are properly applied in the manner and on the activities intended.
- 1.3 This report is the culmination of the work of the Internal Audit Section during the course of the year and seeks to:
  - provide an opinion on the adequacy of the control environment;
  - comment on the nature and extent of significant risks; and
  - report the incidence of significant control failings or weaknesses.
- 1.4 It provides a summary of the work of the Section throughout 2022-23. As such it presents a snapshot picture of the areas at the time that they were reviewed and does not necessarily reflect the actions that have been or are being taken by Managers to address the weaknesses identified. The inclusion or comment on any area or function in this report does not indicate that the matters are being escalated to Members for further action. Internal Audit routinely follow-up the recommendations that have been made and will bring any relevant areas where significant weaknesses have not been addressed by managers to the attention of the Audit & Governance Committee if and when it is deemed appropriate.
- 1.5 Internal Audit has adopted an exception based reporting methodology, as such only those areas where weaknesses have been identified are reported on.

#### **Requirement for Internal Audit**

1.6 The requirement for an Internal Audit function derives from local government legislation, including section 151 of the Local Government Act 1972 which requires authorities to "make arrangements for the proper administration of their financial affairs". Proper administration is interpreted in this legislation to include Internal Audit. More specific requirements are detailed in the Accounts and Audit Regulations 2015, in that a relevant body must "undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal audit standards or guidance".

#### **Review of Internal Audit**

- 1.7 A review of the Internal Audit has been undertaken within the year as part of the Quality Assurance and Improvement Programme as required by the Public Sector Internal Audit Standards.
- 1.8 There were two key elements to the review this year:
  - i. the Chief Internal Auditor has conducted a self-assessment of the section in relation to compliance with the Public Sector Internal Audit Standards (PSIAS) and the Local Government Application Note (LGAN); and
  - ii. an External Quality Assessment (EQA) carried out in Autumn of 2022 by Business Risk Management Ltd. The outcome of the review and the agreed action plan was presented to the Audit & Accounts Committee on 16th November 2022. The view of the EQA Assessor was that "The Internal Audit Shared Service is delivering to a standard that generally conforms with the Public Sector Internal Audit Standards with the service demonstrating a high standard of delivery within its peer group".
- 1.9 The review concluded that Internal Audit is effective and conforms sufficiently with the requirements of PSIAS/LGAN to ensure that the opinion given in this Annual Report can be relied upon for assurance purposes. Where actions have been identified these are attached in Appendix 3 at the end of this report. The review has identified a need to review the Audit Charter and the Quality Assurance and Improvement Programme. These will be presented to Committee separately for approval.
- 1.10 One ongoing area of significant non-conformance with the standards was identified and this relates to PSIAS 1110 Organisational Independence. The standards require the "Chief Audit Executive" to report functionally to the Board and indicate that this includes the Audit Committee Chair and Chief Executive commenting on the Performance Development Review and the Audit Committee setting remuneration for the "Chief Audit Executive".
- 1.11 This is not a common practice in Local Government where Members do not routinely get involved in detailed employment matters. It is felt that sufficient other safeguards to the independence of Internal Audit are currently in place within the Council such as allowing the Chief Internal Auditor the unfettered right of access to the Audit Committee Chair and Chief Executive to raise any concerns. However, following the EQA in 2022 the Head of Transformation & Assurance has agreed that she will contact both Audit Committee Chairs and have a conversation with them to seek their views in advance undertaking the Chief Internal Auditor's PDR.
- 1.12 It is therefore felt that this area of non-conformance does not compromise the effectiveness of Internal Audit although PSIAS/LGAN requires it to be disclosed in the Annual Audit Report.

- 1.13 In order to ensure the quality of each audit, the Senior Auditor, the Principal Auditor or the Chief Internal Auditor carries out a file review for each audit prior to the reports being issued. The Chief Internal Auditor also reviews and signs-off every report before it is issued. These processes form part of the internal quality assurance process and helps to provide a consistent approach between the auditors.
- 1.14 As part of the Review of Internal Audit a Satisfaction Survey was issued to Managers and Heads of Service. A total of 25 responses were received covering approximately 50% of Managers. The results of the survey questions are below:

Question	Average Score (out of 5)
How satisfied are you with the support that you get from Internal Audit?	4.2
How satisfied are you that work of Internal Audit Reports adds benefit to your management of the services that you deliver	4.2
Do you agree that Internal Audit recommendations are realistic and relevant to the operation of your service	4.2

#### 2. REVIEW OF CONTROL ENVIRONMENT

#### How the Control Environment is Reviewed

- 2.1 Internal Audit operates to a risk based audit plan. The audit plan is risk assessed each year to ensure that suitable audit time and resources are devoted to reviewing the more significant areas of risk.
- 2.2 This risk based approach to audit planning results in a comprehensive range of audits being undertaken during the course of the year to support the overall opinion on the control environment.
- 2.3 The Audit Plan for 2022-23 took into account the impact from the Covid Pandemic alongside the changes that the Council was implementing to recover. In addition the shift in focus away from a plan based on the Audit Universe to a totally risk focused plan was retained. It is believed that sufficient work has been undertaken on which to provide an opinion.

# Internal Audit Opinion for 2021-22 and the Annual Governance Statement (AGS)

2.4 Regulation 3 of the Accounts & Audit Regulations 2015 require that the Council:-

"must ensure that it has a sound system of internal control which—

- (a) facilitates the effective exercise of its functions and the achievement of its aims and objectives;
- (b) ensures that the financial and operational management of the authority is effective; and
- (c) includes effective arrangements for the management of risk.

2.5 In addition regulation 6 of the Accounts and Audit Regulations 2015 requires that the Council:-

"must, each financial year—

- (a) conduct a review of the effectiveness of the system of internal control required by regulation 3; and
- (b) prepare an annual governance statement;"
- 2.6 Internal Audit has a responsibility to provide assurance from the work they undertake during the year in respect of the control environment operating within the Council to feed into this review.
- 2.7 Alongside the traditional audit work undertaken, the opinion this year has also placed reliance on observations and awareness of the Council's processes from work undertaken by the Internal Audit Team to offer advice and guidance to services in revising processes to deal with the recovery from the pandemic and the changes to the working practices including hybrid working.
- 2.8 In addition to the work carried out by Internal Audit the Opinion is also based on other knowledge and information collected by the Chief Internal Auditor. This will include key risks of the organisation, other work and activities of the Council such as performance information and accident report, awareness of the progress and delivery of key projects, topics discussed by Leadership Team and Members.
  - 2.9 Based on the work undertaken during the year and the implementation by management of the audit recommendations, Internal Audit can provide **partial assurance** that the Council's governance arrangements including risk management and systems of internal control were operating adequately and there were no instances where any breakdown of control resulted in a material discrepancy.



- 2.10 No Audits were given No Assurance in the year and 2 Audits were given Limited Assurance. More details on common issues identified in the audit work which have fed into this opinion can be found in paragraph 3.9 below.
- 2.11 No system of control can provide absolute assurance against material misstatement or loss, nor can Internal Audit give that assurance. This statement is intended to provide reasonable assurance that there is an ongoing process for identifying, evaluating and managing the key risks. These risks are reflected in the audit plan and are the subject of separate reports during the course of the year.

#### 3. SIGNIFICANT ISSUES ARISING 2022-23

- 3.1 Each system/area audited is given a level of assurance based on the presence and effectiveness of the controls in place. Four levels of assurance are currently used and the definitions for each are contained in appendices 1a to 1d.
- 3.2 A summary of the level of assurance given to each audit is given in the table below

	Substantial Assurance	Partial Assurance	Limited Assurance	No Assurance	No Opinion
Number of Audits	11	9	3	0	1
For further information	See Appendix 1d	See Appendix 1c	See Appendix 1b	See Appendix 1a	See paragraph 3.3

- 3.3 One area was reviewed but the nature and depth of the work meant that it was not appropriate to issue a formal opinion on the level of assurance. This was a review of DFGs to provided evidence to the County Council of compliance with a number of criteria as a requirement of the Grant Claim.
- 3.4 In addition to the main audit work the section also followed-up the progress made in relation to Audit Recommendations where the audit was not issued with a Substantial opinion. Follow-ups are generally undertaken around 6 months after the report has been finalised.
- 3.5 13 Follow-ups were completed for 12 audit areas (1 area was followed-up more than once in the year). At the end of the year -
  - 3 areas had improved from Limited to Partial
  - 2 area had improved from Partial to Substantial.
  - 7 areas remained Partial Assurance.
- 3.6 In total 61 recommendations were followed-up of which at the time of the follow-up:
  - 30 recommendations (49%) had been implemented;
  - 28 recommendations (46%) were in progress at the time of the follow-up; and
  - 3 recommendations (5%) had not been at least partially implemented at the time of follow-up.
- 3.7 More details on the follow-ups can be found in Appendix 2. Whilst only just under half of the recommendations followed-up had been implemented fully this is a significant improvement from last year when only 22% had been implemented in full at the time of the follow-up and 30% had no progress at all. This suggested that Managers are once again acting to address the weaknesses identified by Internal Audit as 95% of the recommendations followed up were either inprogress of implemented completed compared to just 58% last year.
- 3.8 The Internal Audit Section did not identify any significant weaknesses in relation to any of the Council's key financial systems and core governance processes which were examined in 2022-23.

- 3.9 Some common reoccurring themes were identified from the audit work in the year and these mirrored themes found in previous years. These were:
  - Procurement processes not always being followed correctly and an overreliance on the use of waivers. This meant that contracts were not always market tested fully or work was issued outside of contractual agreements or on contracts that had expired.
  - Lack of knowledge of current contracts, end dates and the timescales needed to re-tender major works.
  - Incomplete, out of date or missing written procedures and work programmes for services leading to a lack of clarity and awareness of correct processes to follow/work to be completed.
  - Paperwork not fully completed to evidence work carried out and key documentation not always retained on file.
  - Weaknesses in the reconciliation of income for services carried out.
  - Poor project management processes including missing or poor-quality project risk registers and lack of post-implementation reviews.
  - Employees lack of awareness of key governance documents including Financial Regulations, Procurement Regulations, Schemes of Delegation and the Code of Conduct.
  - Data Protection Impact Assessments and Confidentiality Agreements not always completed when data is transferred to third parties.
  - Key policies and strategies not being in place or being out of date e.g. IT Strategy, Protective Marking Scheme leaving employees with limited guidance and lack of clear direction.
  - Lack of clarity over responsibilities for buildings and their maintenance and routine compliance inspections.

#### 4 AUDIT PERFORMANCE

4.1 The table below indicates the Section's performance against the audit plan for 2022-23.

	2022-23	2022-23	2022-23	2022-23	2021-22
	Planned	Actual	Actual %	Target %	Actual
Audit Plan	29	24	83%	90%	66%

- 4.2 Twenty-four audits were completed in the year out of the Twenty-nine planned for in the 2021-22 Audit Plan.
- 4.3 A further seven audits had commenced but not been completed in the year. If these 7 audits are added to the number of audits completed the performance of the section would be increased to 30 audits against an original plan of 29 (103%).
- 4.4 These are:

- Housing Property Services
- Housing Benefits
- Council Tax
- National Non-Domestic Rates
- Agency Staff & Consultant use
- Wireless Network security
- Critical applications security
- 4.5 One of these audits is being carried out by the in-house team the remainder are audits that are being delivered by the Contractor. The delays in completion of the audits are down to 2 main factors:
  - Staffing and scheduling issues of the contractor which is in part due to the back-log of audits that they carried forward from 2021-22.
  - Delays in departments answering queries and supplying information to auditors due to ongoing workloads and pressures.
- 4.6 Four audits planned for the year had not commenced at the end of the year,
  - IT Resilience
  - Remote Working
  - Capital Programme
  - Food Safety

These will be rolled-over to 2023-24 audit year.

- 4.7 Included in the completed audits figure above are eight audits which were originally part of the 2021-22 audit plan which had not been completed in that year these are:
  - Change Control (IT)
  - NNDR 2021-22
  - Council Tax 2021-22
  - Covid Business Grants
  - Document Retention & IT Records
  - IT Health Check / IT Assurance / Vulnerability Scanning / Cyber Assurance Arrangements
  - IT Third Party Supplier Management and External Data Sharing (including access controls)
  - Housing Consumer Standards Compliance
- 4.8 In addition to the audit plan the Section has also carried out a number of other pieces of ad hoc work and consultancy exercises during the year, these included advice on system changes and new systems.

#### 5 FRAUD & IRREGULARITY WORK

#### **Pro-active Fraud work**

- 5.1 The Internal Audit section has taken a proactive approach to the prevention / detection of fraud and corruption. During the year it has:-
  - Continued as a Founding Member of the Staffordshire Counter Fraud Partnership
  - Continued membership of the Midlands Fraud Sub Group, and sharing of information at Internal Audit Management Groups;
  - Carried out Verification work of Covid Grants and followed up on a number of alleged fraudulent applications.
  - Been alert to fraud risks in the audits carried out in the year

#### Fraud/Irregularity Investigations

- 5.2 The team has not been involved in any special investigations relating to fraud or irregularities in the year relating to Cannock Chase District Council. Although some input has been provided into other investigations relating to the conduct of employees.
- 5.3 No allegations have been received via Confidential Reporting or Anti-Fraud & Corruption policies.

#### **National Fraud Initiative Data Matching**

5.4 The Council is a statutory participant in the Cabinet Office's National Fraud Initiative (NFI) exercise which is carried out every 2 years. The 2022-23 matches were released in January 2023 and are in the process of being reviewed. No significant issues have been identified from the work carried out to date.

#### Appendix 1a

#### Audits Planned and Completed in 2020-21 by Assurance Level

#### No Assurance

#### Definition



One or more High (Red) risks are lacking appropriate controls and/or controls are not operating effectively to manage the risks.

Immediate action is required by management to address the weaknesses identified in accordance with the agreed action plan

There were no audits which were classified as No Assurance in the year.

#### **Appendix 1b**

#### **Limited Assurance Audits**

#### Definition



One or more Medium (Amber) risks are lacking appropriate controls and/or controls are not operating effectively to manage the risks. The residual risk score for the affected Medium risks are 9 or higher.

Prompt action is required by management to address the weaknesses identified in accordance with the agreed action plan.

Audit Area	Service Lead Officer	No of High/Medium Recommendations
Asset Management Strategy & Records	Economic Development	6
Change Control (IT)	Technology	5
IT Third Party Supplier Management and External Data Sharing (including access controls)	Technology	3

#### **Appendix 1c**

#### **Partial Assurance Audits**

#### Definition



One or more Medium (Amber) risks are lacking appropriate controls and/or controls are not operating effectively to manage the risks. The residual risk score for the affected Medium risks are 6 or below. Prompt action is required by management to address the weaknesses identified in accordance with the agreed action plan.

Audit Area	Service Lead Officer	No of High/Medium Recommendations
Project Governance Arrangements	Governance & Corporate Services	1
IT Strategy Resources and operational plans	Technology	5
Replacement Customer Relationship Management Project	Governance & Corporate Services	7
Housing Allocations	Housing & Partnerships	4
New Planning & Building Control Application Project	Economic Development	2
Licensing	Economic Development	2
Building Control	Economic Development	5
Housing Consumer Standards Compliance	Housing & Partnerships	4
Document Retention & IT Records	Technology	3

#### Appendix 1d

#### **Substantial Assurance Audits**

#### **Definition**

All High (Red) and Medium (Amber) risks have appropriate controls in place and these controls are operating effectively.



No action is required by management.

Audit Area	Service Lead Officer
Disabled Facility Grants	Environment & Healthy Lifestyles
Economic Development Projects	Economic Development
Leisure Contract Monitoring Arrangements	Environment & Healthy Lifestyles
Property Services - Major Projects	Economic Development
Commonwealth Games Project	Environment & Healthy Lifestyles
Procurement	Governance & Corporate Services
Payroll	HR
NNDR 2021-22	Financial Management
Council Tax 2021-22	Financial Management
Covid Business Grants	Financial Management / Economic Development
IT Health Check / IT Assurance / Vulnerability Scanning / Cyber Assurance Arrangements	Technology

Appendix 2

#### **Results of Follow-ups Undertaken in the Year By Assurance Level**

Audit	Head of Service	Original Assurance	High/Medium Risk Recommendations Implemented	High/Medium Risk Recommendations In Progress	High/Medium Risk Recommendations Not Implemented	Total	Revised Assurance
Change Control (IT)	Technology	Limited	2	3	0	5	Partial
Cyber & Network Security	Technology	Limited	4	0	1	5	Partial
IT Third Party Supplier Management & External Data Sharing	Technology	Limited	2	1	0	3	Partial
Staff Expenses	HR	Partial	3	1	0	4	Partial
Housing Safety & Compliance 3rd Follow up	Housing & Partnerships	Partial	0	3	0	3	Partial
Debtors	Financial Management	Partial	2	3	0	5	Partial
Housing Void Management	Housing & Partnerships	Partial	3	6	2	11	Partial
Utilities Management 3rd Follow up	Economic Development	Partial	0	6	0	6	Partial
Leisure Open Book & recovery	Environment & Healthy Lifestyles	Partial	3	2	0	5	Partial
Critical Information Systems not Supported	Technology	Partial	2	1	0	3	Partial
Critical Information Systems Not Supported	Technology	Partial	2	1	0	3	Partial
Housing Social Alarms Arrangements 3rd Follow Up	Housing & Partnerships	Partial	5	0	0	5	Substantial
Housing Safety & Compliance 4th Follow up	Hosing & Partnerships	Partial	2	1	0	3	Substantial

#### Appendix 3

#### **IMPROVEMENT PLAN FOR INTERNAL AUDIT - 2021-22**

Source	Actions	Person Responsible for Implementation	Timescale
Annual Review & EQA	Internal Audit will look at progressing some mapping of Assurance provided by others and how this can be taken into account.	Chief Internal Auditor & Risk Manager	Ongoing
Annual Review & EQA	The Head of Transformation & Assurance to seek views from the Audit Committee Chairs in advance of the Chief Internal Auditors Performance Development Review	Head of Transformation & Assurance	Next PDR Cycle
Annual Review & EQA	Audit Charter and Quality Assurance & Improvement Programme to be updated and approved. To include a refresh of Key Performance Indicators for Internal Audit.	Chief Internal Auditor & Risk Manager	June 2023 Audit Committee
Annual Review & EQA	Internal Audit to map their work against the Code of Governance, the Risk Management Systems and the Council's Fraud Risks.	Chief Internal Auditor & Risk Manager	September 2023
EA Annual Report 2020-21	Internal Audit to provide periodic updates to Leadership Team on outstanding Audit Recommendations	Chief Internal Auditor & Risk Manager	September 2023
Annual Review & EQA	The Audit Manual and other procedure documents to be reviewed and updated to reflect the use of the Electronic Working Papers System.	Chief Internal Auditor & Risk Manager	September 2023

Report of:	Head of Transformation & Assurance
Contact Officer:	Judith Aupers
Telephone No:	01543 464 411
Report Track:	Audit & Governance Committee: 27/06/23

# Audit & Governance Committee 27 June 2023

#### **Annual Governance Statement 2022-23**

- 1 Purpose of Report
- 1.1 To set out the Council's Annual Governance Statement for the year 2022-23.
- 2 Recommendation(s)
- 2.1 That the Committee approves of the Annual Governance Statement for 2022-23.
- 3 Key Issues and Reasons for Recommendations
- 3.1 The Accounts and Audit Regulations 2015 require the Council to review the effectiveness of its system of internal control and to prepare an Annual Governance Statement (AGS).
- 3.2 The Council's draft Annual Governance Statement (AGS) for 2022-23 is attached as Appendix 1.
- 3.3 The draft AGS has been compiled by the Leadership Team. The AGS has been drafted using various sources of assurance which together form the review of the Council's governance arrangements. The key sources of assurance are:
  - (i) assurances from Leadership Team
  - (ii) assurances from the 3 statutory officers;
  - (iii) the risk management reports;
  - (iv) the annual internal audit report / opinion; and
  - (v) external assurance reports.
- 3.4 The review of the Council's governance arrangements has identified areas for improvement and these are set out in the action plan contained within the AGS at Appendix 1.

- 3.5 An update on the progress in actioning the issues from the 2021-22 AGS is attached at Appendix 2. In summary, of the 12 items:
  - 8 items have been completed or are on target to be completed;
  - 2 items are in progress;
  - work has not commenced on 1 item; and
  - 1 item is not due for action until 2023-24.

A number of these issues are ongoing and have also been included in the AGS for 2022-23. Four of the issues will not be carried forward; their progress will instead continue to be managed via the Strategic Risk Register or the Priority Delivery Plans as appropriate.

#### 4 Relationship to Corporate Priorities

4.1 The Council's corporate governance arrangements and internal control framework cuts across all corporate priorities.

#### 5 Report Detail

- 5.1 The Council's Code of Governance was updated in June 2017 to reflect the latest guidance from CIPFA/SOLACE. A copy of the full Code of Governance can be found on the Council's website. A diagram illustrating the Council's Governance Framework is appended to the AGS.
- 5.2 The preparation and publication of an annual governance statement is necessary to meet the statutory requirement set out in the Audit and Accounts Regulations 2015 which requires authorities to "conduct a review of the effectiveness of system of internal control" and to "prepare an annual governance statement".
- 5.3 Following approval of the Annual Governance Statement it will be signed by the Chair of the Audit & Governance Committee, the Leader, and the Chief Executive.
- 5.4 The Annual Governance Statement has been prepared using information from the sources of assurance outlined in 3.3. This year's review has focussed on the core elements of the Council's governance framework rather than the wider issues arising from the Council's operations. A self-assessment has identified a number of concerns with the effective operation and compliance with key components of the Council's governance framework. None of these are considered significant at this time, but early action will reduce the risk of the situation deteriorating.
- 5.5 The Leadership Team has been consulted on the draft AGS to ensure that:
  - all of the significant issues have been identified and included, so far as is reasonably possible; and
  - all of the issues included are considered to be significant.
- 5.6 It is not possible to give a single definition as to what constitutes a "significant governance issue" and judgement has to be exercised. Cipfa/SOLACE has not provided guidance on this in their new Framework so reference continues to be

made to the guidance given in the previous framework. Factors used in making such judgements include:

- the issue has or could seriously prejudice or prevent achievement of a principal objective;
- the issue has or could result in a need to seek additional funding to allow it to be resolved, or has/could result in significant diversion of resources from another service area:
- the issue has or could lead to a material impact on the accounts;
- the Chief Internal Auditor has reported on it as significant, for this purpose, in the Internal Audit Annual Report:
- the issue, or its impact, has or could attract significant public interest or seriously damage the reputation of the Council;
- the issue has resulted in formal action being taken by the Chief Financial Officer and/or the Monitoring Officer.
- 5.7 Progress in addressing the significant issues identified in the Annual Governance Statement will be monitored through reports presented to the Audit and Governance Committee.

#### 6 Implications

#### 6.1 Financial

None.

#### 6.2 Legal

None.

#### 6.3 Human Resources

None.

#### 6.4 Risk Management

None.

#### 6.5 **Equality & Diversity**

None.

#### 6.6 Climate Change

None.

#### 7 Appendices to the Report

Appendix 1: Annual Governance Statement 2022-23

Appendix 2: Progress Report for the Annual Governance Statement 2021-22.

## CANNOCK CHASE DISTRICT COUNCIL ANNUAL GOVERNANCE STATEMENT FOR 2022-23

#### 1. Scope of Responsibility

- 1.1 Cannock Chase District Council (the Council) is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.
- 1.2 In discharging this overall responsibility, the Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and which includes arrangements for the management of risk.
- 1.3 The Council has approved and adopted a code of corporate governance, which is consistent with the principles of the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government*. This statement explains how the Council has complied with the code and also meets the requirements of Accounts and Audit (England) Regulations 2015, regulation 6(1)(b), which require all relevant authorities to prepare an annual governance statement.

#### 2. The Purpose of the Governance Framework

- 2.1 The governance framework comprises the systems and processes, culture and values by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads its communities. It enables the authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.
- 2.2 The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies, aims and objectives, to evaluate the likelihood and potential impact of those risks being realised, and to manage them efficiently, effectively and economically.
- 2.3 The governance framework has been in place at the Council for the year ended 31 March 2023 and up to the date of approval of the Annual Governance Statement.

#### 3. The Governance Framework

3.1 The Council has adopted a local Code of Governance, which can be found on the Council's website. The Code is comprised of 6 key principles:

- 1. Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law.
- 2. Ensuring openness and comprehensive stakeholder engagement.
- 3. Defining the vision and outcomes for the local area and determining the actions necessary to achieve the intended outcomes.
- 4. Developing the entity's capacity, including the capability of its leadership and the individuals within it.
- 5. Managing risks and performance through robust internal control and strong public financial management.
- 6. Implementing good practices in transparency, reporting, and audit to deliver effective accountability.

#### 4. Review of effectiveness

- 4.1 The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is led by the Head of Transformation & Assurance who has responsibility for the development and maintenance of the Code of Governance. The review is informed by the work of Members, the senior officers within the Council and also by comments made by the External Auditors and other review agencies and inspectorates. The process that has been applied in maintaining and reviewing the effectiveness of the governance framework is set out below.
- 4.2 **The Authority -** the Deputy Chief Executive Resources, the Head of Transformation & Assurance, and the Monitoring Officer, on behalf of the Council, undertake periodic reviews of the Council's governance arrangements on an ongoing basis. Work to support this includes a self-assessment review against the Code of Governance, reviews of the Constitution and key policies, processes and practices throughout the year.

This year's self-assessment has identified a number of concerns with the effective operation and compliance with key components of the Council's governance framework. None of these are considered significant at this time, but early action will reduce the risk of the situation deteriorating.

Furthermore, with the expansion of shared services with Stafford Borough Council proceeding in 2023-24, it is considered timely to review and update key elements of the governance framework, including the Code of Governance, over the next 2-3 years alongside the transformation programme. A timetable for future reviews is also to be prepared.

4.3 **The Executive** - the Cabinet monitors the effectiveness of the governance framework through the consideration of regular performance and financial management reports. Individual Cabinet members receive regular feedback from senior officers on the delivery of services and the achievement of objectives and targets. Issues of strategic and corporate importance are referred to the Cabinet. There is also a formal Shadow Cabinet in place, which provides an opportunity to challenge decisions and how they are made.

- 4.4 **Overview and Scrutiny committees** the Council had 3 Scrutiny Committees during 2021-22, which were aligned to the Council's priorities. The Scrutiny Committees review decisions made by Cabinet and areas of concern. They can "call-in" a decision that has been made by the Cabinet when they consider the decision is not in accordance with the Council's Constitution. The Scrutiny Committees:
  - determine their own work programme at the beginning of each year and this includes the provision of updates, briefings and reviews of services/activities; and
  - (ii) consider regular performance management information from senior management.
- 4.5 **The Audit & Governance Committee -** is responsible for overseeing the Council's governance arrangements. The Committee monitors the effectiveness of risk management, reviews corporate governance issues, the work of Internal Audit and the anti-fraud & corruption arrangements throughout the year. The Audit & Governance Committee receives quarterly reports on:
  - the work of internal audit in reviewing the systems and processes to ensure that they are adequate; and
  - updates on the management of the Council's strategic risks. A strategic risk register is in place, which identifies and evaluates the risks faced by the Council in delivering its objectives. Work is ongoing to review and address these risks and update the risk register accordingly.
- 4.6 **The Standards Committee** is responsible for the ethical framework of the Council. The Committee works closely with the Monitoring Officer in dealing with complaints about Members conduct and promoting high standards of conduct.
- 4.7 Internal Audit is responsible for reviewing the effectiveness of the Council's governance arrangements, including the system of internal control, and reporting on its adequacy. Internal Audit is a key source of assurance for the Annual Governance Statement and operates in accordance with the Public Sector Internal Audit Standards. Internal Audit reviews the internal control system following an audit plan based on an assessment of the potential risks for the various systems and procedures. The work on the Audit Plan for 2022-23 has been used to provide an independent view on the adequacy of the governance framework.

In the annual report to the Audit & Governance Committee, the Chief Internal Auditor has independently assessed the Council's internal control environment and given a "partial assurance" opinion that the Council's governance arrangements were operating adequately and there were no instances where any breakdown of control resulted in a material discrepancy. Where deficiencies in internal control were identified during reviews, assurance was provided that these had been or would be resolved in an appropriate manner. Such cases will continue to be followed-up as part of the routine operation of the Internal Audit function.

The Chief Internal Auditor has highlighted a number of recurring issues in the Annual Audit Report, relating to non-compliance with and or awareness of key

- components of the Council's governance arrangements. These issues concur with the findings of the self-assessment of the Governance Framework.
- 4.8 **Risk Management -** during 2022-23 the Audit & Governance Committee received regular progress reports regarding the management of strategic risks. As of April 2023, there are currently two red risks of which one is considered to be a significant governance issue:
  - Poor budget planning, over commitment of financial resources or inappropriate use of reserves leading to a financial shortfall or overspends that undermine the Council's ability to deliver services, corporate priorities or leading to external intervention.
- 4.9 **Assurance from the Statutory Officers** assurances have been sought, through discussions with the Head of Paid Service (Chief Executive), the Monitoring Officer (Head of Law & Administration) and the s151 Officer (Deputy Chief Executive Resources) with regard to their responsibilities for governance.
  - The Head of Paid Service has overall responsibility for the organisation, appointment and management of staff.
  - The Chief Financial Officer (s151 Officer) has overall responsibility for the financial management of the Council.
    - Throughout the year the s151 Officer ensures that the financial position of the Council is monitored, that consideration is given to financial implications when taking decisions and with the support of internal audit that financial processes are complied with.
  - The Monitoring Officer has overall responsibility for:
    - reporting on matters he/she believes are, or are likely to be, illegal or amount to maladministration:
    - matters relating to the conduct of Members and officers; and
    - > the operation of the Council's constitution.

The Statutory Officers have identified the following as significant governance issues:

- Ongoing financial pressures;
- The implementation of the decision to extend the sharing of services with Stafford Borough Council; and
- The effective project management of key capital and revenue schemes.
- 4.10 **External Audit / Other Review Agencies -** a report has not yet been received from the external auditors on the Council's governance arrangements during 2022-23.
- 4.11 **Leadership Team** in addition to the Statutory Officers assurances, the members of Leadership Team have been consulted on the draft annual governance statement and the significant governance issues that should be included within it.

#### 5. Opinion on the Governance Framework

- 5.1 The review of the effectiveness of the governance framework show that the arrangements continue to be fit for purpose and **reasonable assurance** can be given that the framework is operating adequately in practice.
- 5.2 No review can provide absolute assurance; this statement is intended to provide reasonable assurance that there is an ongoing process for reviewing the governance framework and it's operation in practice.
- 5.3 Whilst the governance framework is considered to be adequate a number of issues have been identified that need to be addressed to further enhance the Council's governance arrangements. These are outlined in section 6 together with the actions to be taken.
- 5.4 The Audit & Governance Committee will have responsibility for ensuring the delivery of the actions needed to improve the Council's governance framework.

#### 6. Significant Governance Issues

6.1 The Council's key governance issues are outlined in the action plan below.

ISSUE AND ACTION	OFFICER RESPONSIBLE	TARGET DATE
Code of Governance  Review of the Code of Governance.	Head of Transformation & Assurance	September 2023
<ul> <li>2. Governance Framework</li> <li>Review and updating of key elements of the Governance Framework, to include:</li> <li>Values and Operating Principles;</li> <li>Scheme of Delegations;</li> <li>Procurement Regulations;</li> <li>Financial Regulations;</li> <li>IT Strategy;</li> <li>Risk Management Policy &amp; Strategy;</li> <li>Workforce Development Framework;</li> <li>Project Management Toolkit;</li> <li>Performance Reporting Framework;</li> <li>Contracts Register;</li> <li>Confidential Reporting Framework and Fraud Policy</li> </ul>	Deputy Chief Executive - Resources, Head of Law & Governance, and Head of Transformation & Assurance	2023-24 2023-24 2023-24 2024-25 2023-24 2023-24 2023-24 2024-25 2024-25 2024-25 2024-25 2024-25

ISSUE AND ACTION	OFFICER RESPONSIBLE	TARGET DATE
3. Financial Stability	IXIOI OXIOIZIZ	
The funding available to the Council from central Government resulting from changes to Business Rates, New Homes Bonus etc. will not be known until the autumn at the earliest.  This together with increases in inflation and		
interest rates makes accurate budget planning difficult, resulting in a risk of over commitment of financial resources or inappropriate use of reserves.		
There are potential financial pressures arising from the significant capital projects that are currently underway. For example, should the Levelling up Fund project overspend its resource allocation the Council may have to use its own resources to continue the project if it cannot be value engineered appropriately. This has been/ will be addressed by:		
Approval of the 2023-24 budget;	s151 Officer	Complete
<ul> <li>Implementing a savings plan to help bridge the budget gap for 2023-24;</li> </ul>	s151 Officer	
<ul> <li>Monitoring of spend on major projects with appropriate reporting and actions being taken</li> </ul>	s151 Officer	
<ul> <li>Monitoring reserves over the medium term and setting a Medium-Term Financial Strategy that does not reduce unallocated reserves;</li> </ul>	s151 Officer	
Refreshing the Medium-Term Financial Strategy.	s151 Officer	
Reinforcement of good financial management at senior officer level;	Leadership Team	
4. Officer Capacity		
Resources continue to be stretched between the delivery of essential services, key projects and the introduction of new services / responsibilities upon the Council. The sharing of services with Stafford Borough Council will create opportunities to improve capacity and resilience as the management restructure is progressed and services are transformed (see shared services below).	Chief Executive and Deputy Chief Executives	2023-24
Priorities will continue to be managed on an ongoing basis to ensure that resources are redirected as appropriate.		

ISSUE AND ACTION	OFFICER RESPONSIBLE	TARGET DATE
5. Shared Services Transformation		
In December 2022, Cannock Chase Council agreed to extend its sharing of services with Stafford Borough Council to include the majority of services.  The first key two key stages in implementing this decision have been completed with the establishment of a joint Leadership Team (with effect from 1 April 2023) and a legal agreement setting out the framework and authority for sharing.  The next step will be to complete the management restructure and start to bring the teams together. This will set the foundations for the transformation work to commence, which will seek to align and improve	Deputy Chief Executive - Resources and Head of Transformation & Assurance	2023-24 and ongoing
processes. The transformation programme will take 2-3 years to complete.		
6. Cyber Security		
There is an ongoing risk of cyber-attacks. Arrangements have continued to be enhanced during 2022-23. The Council's current arrangements are to be formalised into a security strategy. An assessment of options to further strengthen this will be undertaken as part of the development work.	Chief Technology Officer	2023-24
7. Finance System		
The new Finance system went live on 1 April 2021. Whilst the core elements of the system are operational, there have been ongoing issues during 2022-23. The majority of these have now been addressed and the accounts for 2022-23 are in the process of being closed. The key outstanding issues to be addressed in 2023-24 are reporting and user training.	Deputy s151 Officer	2023-24
8. Employees' Code of Conduct		
The review of the Employees' Code of Conduct which was updated prior to the pandemic but not finalised, needs to be updated to reflect changes in working arrangements, such as hybrid working. Model and the extension of shared services. The Code of Conduct then needs to be finalised (carried forward from 2022/23).	Head of Transformation & Assurance and Head of Law and Governance	2023-24

ISSUE AND ACTION	OFFICER RESPONSIBLE	TARGET DATE
9. Information Governance The draft Information Governance Framework needs to be finalised and approved by Leadership Team (carried forward from 2022/23).	Head of Law & Governance	2023/24
10. Contracts Register  Work on establishing a contracts register for all services to be completed.	Head of Transformation & Assurance and Leadership Team	To be in place for January 2024

Signed:	
Chair of the Audit & Governance Committee	Date
Leader of the Council	Date
Chief Executive on behalf of Cannock Chase District Council	Date

# PROGRESS REPORT AS AT 31 MAY 2023 ON THE SIGNIFICANT GOVERNANCE ISSUES FROM THE ANNUAL GOVERNANCE STATEMENT FOR 2021-22

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
1	Financial Stability			
	The Council incurred both additional expenditure and a material loss of income from fees and charges etc. as a result of the pandemic, offset by grant funding. The Council's finances began to stabilise which enabled a budget to be set in February 2022, but the newly arising challenges of inflation and interest rates will place a burden on this year's budget and the medium term outlook. These factors will have an impact on expenditure, as direct costs (including pay) will rise, as well as on residents and businesses, which will place greater demands on Council services and potentially reduce income. Over the medium term, there remains significant uncertainty regarding the direction of Government policy for local government finance.  This has been/ will be addressed by:			
	Approval of the 2022-23 budget;	s151 Officer	Complete	
	Reinforcement of good financial management at senior officer level;	Leadership Team	Complete	

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
	Monitoring reserves over the medium term and	s151 Officer	Reserves have been reviewed as	
	setting a Medium-Term Financial Strategy that does not reduce unallocated reserves;	January 2023	part of the delivery of budget for 23-24. Despite the identification of savings, it has been necessary to plan to use reserves to cover the budget deficit.	
	Implementing a savings plan to help bridge the	s151 Officer	Significant savings identified but	
	budget gap for 2023-24;	October 2022	there is still a shortfall to be addressed in 2023/24. The delivery of savings will be monitored.	
	Refreshing the Medium-Term Financial Strategy.	s151 Officer	Complete	
		January 2023		
2	The Economy of the District			
	There is a risk that adverse global economic conditions may lead to a serious impact on the performance of the District's economy. To mitigate against this risk, key actions to be progressed during 2022-23 will be:	Head of Economic Prosperity Ongoing	This issue is not being carried forward to the AGS for 2022-23 and will instead continue to be managed via the Strategic Risk Register.	
	to review the Council's Economic Prosperity     Strategy; and		Complete	
	for the Council to work with partners to progress key projects including:		The project has now reached RIBA	
	Levelling Up Fund project for Cannock town centre		3 Design stage. Land assembly is progressing, and a Compulsory Purchase Order is being prepared.	

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
	➤ McArthurGlen Designer Outlet- phase 2		The reserve matters application for phase 2 has been submitted and is being processed, with the aim of determining it by Q2 2023-24.	
	➤ Re-development of the former Rugeley power Station		The demolition and remediation works have now been complete. The current site owner has indicated that it is aiming to sell the site by end of Q2 2023-24.	
	Submit Investment Plan for the Council's allocation from the UK Shared Prosperity Fund		The Council's Investment Plan was approved in December 2022 and work is progressing to bring forward projects and spend.	
	Progress the review of the Local Plan, with the Council proceeding with a public consultation on the next stage of the Plan (regulation 18 / pre- submission version)		Local Plan regulation 19 consultation has been delayed, consultation likely to take place during summer 2023.	

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
3	The Council's Key Contractors			
	There is a risk that changes in the operational costs/income due to economic factors will impact on the sustainability of the Council's key Contractors to deliver the required services. This is a particular concern for the Council's 2 key contracts:	Head of Environment & Healthy Lifestyles	The Council has continued to work successfully with both of its key contractors over the last 12-months.  Leisure:	•
	the leisure contractor IHL, has already been		The leisure service provider is still	
	adversely affected by the successive lockdowns and the leisure sector has not fully recovered to prepandemic levels.		overcoming the residual challenges around the Covid19 pandemic. While recovery has	
	<ul> <li>waste contracts - a new dry mixed recycling contract has been procured which has led to a switch to dual stream recycling collection to avoid a significant increase in disposal costs. The Council has also negotiated a two-year extension to March 2025 with</li> </ul>		been good in many areas, pre pandemic leisure participation and income levels have still not been fully achieved, a picture which has also been seen across the country.	
	its incumbent supplier, Biffa Municipal Plc, to allow for the full publication of the Government's Resources and Waste Strategy.		The Council has worked to provide support around the risk associated with the cost of living and energy crisis, that emerged toward the end of 2022, due to the increase in the wholesale cost of energy, both gas and electricity. The provider has agreed a series of savings options with the Council during the period to supplement its support.	

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
	Key actions for 2022-23 include:		Waste:	
	Continue to monitor and work with IHL in regard to Covid recovery, service income and expenditure and impacts of cost of living on memberships/service users.		The increased cost of resource allocation, fuel, labour, and changes to legislation, have had a significant impact upon waste contracts during 2022/23.	
	<ul> <li>Work with IHL to set the management fee for 2023/24 subject to Covid recovery.</li> <li>Waste: <ul> <li>Continue to monitor and review the input/output of the waste and recycling collections and disposal contracts.</li> <li>Update waste and recycling specifications in accordance with new national resource and waste strategy and local requirements in preparation for market testing prior to 2025.</li> </ul> </li> </ul>		Outcomes following the change to dual stream dry mixed recycling have been good, however, the change has had unforeseen additional resource requirements. This additional resource requirement, along with the above, has led to a two-year contract extension being re-negotiated, budgeted for, and agreed by both parties.  While the full outcome of the Resources and Waste Strategy 2018 is still unknown, work is being undertaken to tender the kerbside collection service during 2023/24.  This issue is not being carried forward to the AGS for 2022-23 and will instead continue to be managed via the Strategic Risk Register as appropriate.	

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
4	Officer Capacity			
	Resources continue to be stretched between the delivery of essential services, key projects and the introduction of new responsibilities upon the Council. Priorities have been kept under review during 2021-22 and additional resources brought in where required. 3 senior officers left/retired during 2021/22.			•
	One of these positions has been appointed to and another is being covered on an interim basis pending a recruitment process.			
	The Chief Executive is being covered through a sharing arrangement with Stafford Borough Council pending consideration of wider sharing of services, which has the potential to offer increased capacity and resilience. A review of priorities has been undertaken and a new Corporate Plan agreed for 2022-26.			
	Key actions for 2022-23 include:	0		
	Recruitment of the s151 Officer;	Chief Executive		
	Development of delivery plans to support the corporate	July 2022	Completed	
	plan; and	Leadership Team	Completed. Capacity going	
	Ongoing monitoring.	Ongoing	forward should improve as part of the plans for sharing services with Cannock Chase Council	

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
5	Shared Services			
	The Council has been sharing a number of services with Stafford Borough Council since April 2011. The Chief Executive is currently being shared pending the development of a business case to assess the potential for the further sharing of services between the two Councils.	Chief Executive November 2022	2 <sup>nd</sup> stage of the business case completed and both Councils have agreed to extend the sharing of services	
	The first stage of the business case has been completed and both Councils have approved proceeding to developing the 2 <sup>nd</sup> stage of the business case.			
	The key action is to complete the 2 <sup>nd</sup> stage of the business case for consideration by both Councils			
6	Cyber Security			
	<ul> <li>There is an ongoing risk of cyber attacks.</li> <li>Arrangements have been enhanced during 2021/22 and additional work is planned during 2022/23 including:</li> <li>Access to the network to be limited to corporate devices only</li> </ul>	Head of Technology August 2022	Work is in progress to complete this. Other security enhancements have been completed over the last year including the training of key staff.	

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
7	New Finance System			
	The new Finance system went live on 1 April 2021. The core external elements of the system in terms of payments to creditors and income collection were up and running from day one. However, teething troubles have been experienced; some of these have been addressed and others are ongoing. The Finance Team are currently completing the first closure of the accounts on the new system. The following actions have been undertaken/are planned:  • Ongoing project management	Head of Finance Ongoing	The first year closedown for 2021/22 was completed by March 2023 with audit to commence in July 2023. A number of the issues have been sorted over the last twelve months and currently closedown is being completed for 2022/23 which should be finalised shortly.	
	<ul> <li>Testing and checking that the system is operating as expected</li> <li>User training.</li> <li>Post implementation review</li> </ul>		Work to develop / enhance and refine certain elements is ongoing and the new finance system will be used to support the budget process later this year.	
8	Employees' Code of Conduct			N/A
	The review of the Employees' Code of Conduct has been completed but approval by Council was deferred due to other priorities during the pandemic.	Head of Human Resources, Head of Law &	Not due for action in 2022-23	
	It was intended to complete this during 2021/22 but has been deferred due to other changes being made to working arrangements which will have an impact on the Code.	Administration, and Head of Governance 2023/24		
	This primarily relates to the development of a hybrid working model which is being trialled during 2022/23. The Code of Conduct will be revised in 2023 once the hybrid working trial has been concluded and reviewed.			

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
9	Information Governance The draft Information Governance Framework needs to be finalised and approved by Leadership Team.	Head of Governance & Corporate Services December 2022	The draft has not been finalised due to work on the shared services business case taking precedence. This action will be carried forward into 2023-24.	
10	Contracts Register  Whilst some progress has been made in the re-letting of major contracts, departmental contracts registers and procurement plans to support the timely planning for the procurement of contracts still needs to be completed.	Head of Governance & Corporate Services and Leadership Team To be in place for April 2023	This work is being progressed through the shared services work programme - Heads of Service have been asked to identify all current contracts as part of the preparation of service level agreements. This work will be completed in 2023-24.	

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
11	Effective management of Corporate Assets and compliance)			<b>/</b>
	<ul> <li>Ensure robust systems in place to secure compliance across full range of building related risks;</li> <li>Review condition surveys for Council owned assets and identify a phased plan for maintenance / investment (linked to development of Asset Strategy / Plan)</li> <li>Development of a new Asset Management Strategy / Plan. A new Asset Strategy has been produced and was approved by Cabinet in June 2022. Cabinet have agreed that the Council will undertake a full review of all Council owned land and property (General fund not HRA).</li> </ul>	Head of Economic Prosperity and Corporate Assets Manager  Asset Management Group to be set up by September 2022  Programme of Asset Reviews to commence Q2/3	In order to proactively manage compliance and ensure consistency across the organisation, the Council is looking to procure an asset management database.  A Maintenance Plan is in place for property, linking maintenance proposals to the strategic asset management plans for individual properties.  An Asset Management Group was set up September 2022 and is now starting to undertake a programme of asset reviews.  This issue is not being carried forward to the AGS for 2022-23 and will instead continue to be managed via the Performance Management process (Priority Delivery Plan for Responsible Council).	

No.	Issue & Action	Lead Officer & Timescale	Progress/Comments	Status
12	Resettlement - Refugee & Asylum Seekers			
	Syrian Vulnerable Persons Resettlement (SVPR), Afghan Resettlement and Assistance Programme (ARAP), Homes For Ukraine, Asylum Dispersal. The Council has new duties from Central Government under schemes for the resettlement of refugees and asylum seekers. New schemes in 2022 are Homes For Ukraine and Asylum Dispersal.  Working in partnership with Staffordshire County Council and other Districts & Boroughs, a County wide approach has or is in process of being formulated for each scheme:  An improved co-ordinated approach to County-wide resettlement is being proposed and developed which will require input and resourcing.  Assessment of and development of a more County- wide co-ordinated approach to provision of future accommodation requirements within public sector housing and private rental sector.	Leadership Team / Head of Housing and Head of Environment and Healthy Lifestyles Ongoing	The Council committed to identifying 5 properties for the SVPR - all properties have been sourced and the residents are being supported by Spring Housing.  The County Council have mobilised a resettlement team and regular liaison is on-going and all posts have been recruited to.  West Midlands Strategic Migration Partnership are holding regular stakeholder meetings.  The Council has responded to the consultation on the proposals for securing accommodation within the Private Sector.  This issue is no longer considered to be a significant governance issue and as such will not be carried forward to the AGS for 2022-23.	

# **Key to Status Indicators:**

STATUS	DESCRIPTION
	The action is making significant progress towards completion or has been completed
	The action is making some progress towards being completed
	Work has not commenced on the action

Report of:	Head of Transformation & Assurance
Contact Officer:	Stephen Baddeley
Contact Number:	01543 464 415
Report Track:	Cabinet: 15/06/23 Audit & Governance Cttee: 27/06/23

# Audit & Governance Committee 27 June 2023 Strategic Risk Register

# 1 Purpose of Report

1.1 To set out details of the Council's Strategic Risk Register as at 1<sup>st</sup> April 2023.

# 2 Recommendation(s)

2.1 That the Committee notes the Strategic Risk Register and considers the progress made in the identification and management of the strategic risks.

# 3 Key Issues and Reasons for Recommendations

#### **Key Issues**

3.1 All strategic risks and associated action plans have been reviewed and the Council's risk profile is summarised in the table below:

Risk Status	Number of Risks at 30 <sup>th</sup> September 2022	Number of Risks at 1 <sup>st</sup> April 2023
Red (High)	4	2
Amber (Medium)	2	4
Green (Low)	0	0
TOTAL	6	6

#### **Reasons for Recommendations**

3.2 The Audit & Governance Committee are responsible for monitoring progress in completing actions identified in the Strategic Risk Register.

### 4 Relationship to Corporate Priorities

- 4.1 This report supports the Council's Corporate Priorities as follows:
  - (i) Risk management is a systematic process by which key business risks / opportunities are identified, prioritised, and controlled so as to contribute towards the achievement of the Council's aims and objectives.
  - (ii) The strategic risks set out in the Appendices have been categorised against the Council's priorities.

# 5 Report Detail

5.1 The Accounts & Audit Regulations 2015 state that:

"A relevant body must ensure that it has a sound system of internal control which:-

- (a) facilitates the effective exercise of its functions and the achievement of its aims and objectives;
- (b) ensures that the financial and operational management of the authority is effective; and
- (c) includes effective arrangements for the management of risk."
- 5.2 Risk can be defined as uncertainty of outcome (whether positive opportunity or negative threat). Risk is ever present and some amount of risk-taking is inevitable if the council is to achieve its objectives. The aim of risk management is to ensure that the council makes cost-effective use of a risk process that has a series of well-defined steps to support better decision making through good understanding of risks and their likely impact.

#### Management of Strategic Risks / Opportunities

- 5.3 Central to the risk management process is the identification, prioritisation, and management of strategic risks / opportunities. Strategic Risks are those that could have a significant impact on the Council's ability to deliver its Corporate Priorities and Objectives.
- 5.4 The risk register has been updated as at 1<sup>st</sup> April 2023 and a summary is attached as **Appendix 1**. The risks in the summary have been aligned with the new Corporate Plan priorities.
- 5.5 The risk summary illustrates the risks / opportunities using the "traffic light" method i.e.,

**RED** risk score 12 and above (action plan required to reduce risk and/or

regular monitoring)

**AMBER** risk score 5 to 10 (action plan required to reduce risk)

**GREEN** risk score below 5 (risk tolerable, no action plan required)

- 5.6 There has been no change in the total number of risks although there has been movement in the rating of risks; two former Red risks have reduced to Amber. There are currently no Green Risks.
- 5.7 The risk register has been updated to reflect the revised risk scores and the main changes relates to:
  - Risk C2 "Economy Risk" which has had its risk score reduced from a 12 Red to a 9 Amber. This is due to a stabilisation of the local economy with no major redundancies and future investment coming on stream such as the use of the Shared Prosperity Fund and investment from the Levelling-up fund.
  - Risk C5 "Organisational Resilience Risk" has had its score reduced form a 20 Red to 10 Amber. The reduction in score is due to a greater certainty over the sharing of services with Stafford Borough Council which has now been agreed by both Councils. Work is in progress to implement the decision with the first key step being the creation of a shared Leadership Team.
- 5.8 The key information and progress for each risk is set out in the strategic risk register attached at **Appendix 2**. A full strategic risk register including detailed controls and actions for each risk is held on file by the Chief Internal Auditor & Risk Manager.

## 6 Implications

#### 6.1 Financial

None

#### 6.2 Legal

None

#### 6.3 Human Resources

None

#### 6.4 Risk Management

The Risk Management implications are included within the body of the report and appendices.

#### 6.5 **Equality & Diversity**

None

#### 6.6 Climate Change

None

# 7 Appendices to the Report

Appendix 1 – Summary of Strategic Risks – 1st April 2023

Appendix 2 – Strategic Risk Register Key Information – 1<sup>st</sup> April 2023

# **Previous Consideration**

Strategic Risk Register Report - Cabinet - 15 June 2023

# **Background Papers**

File of papers kept in the Chief Internal Auditor & Risk Manager's office.

# Appendix 1

# Cannock Chase Council Summary of Strategic Risk Register as at 1<sup>st</sup> April 2023

# **Red Risks**

Ris k No	Risk	Risk Owner	Date Added to Register	Residual Risk Score at Sept 2022	Residual Risk Score at April 2023	Direction of Travel over period reported
C1	Finance Risk	Deputy Chief Executive Resources	May 2020	20 RED	20 RED	$\leftrightarrow$
C4	Key Contractors Risk	Head of Operations / Head of Wellbeing	May 2020	15 RED	15 RED	$\leftrightarrow$

# **Amber Risks**

Risk No	Risk	Risk Owner	Date Added to Register	Residual Risk Score at Sept 2022	Residual Risk Score at April 2023	Direction of Travel over period reported
C2	Economy Risk	Head of Economic Development & Planning	May 2020	12 RED	9 AMBER	<b>\</b>
C3	Partnership Risk	Head of Wellbeing	May 2020	9 AMBER	9 AMBER	$\leftrightarrow$
C5	Organisational Resilience Risk	Chief Executive	May 2020	20 RED	10 AMBER	<b>\</b>
C6	Cyber Attack Risk	Head of Transformation & Assurance	May 2020	9 AMBER	9 AMBER	$\leftrightarrow$

# **Key to Direction of Travel**

ı	Risk has decreased		Risk level unchanged	<b>A</b>	Risk has increased
$\downarrow$		$\longleftrightarrow$			

# Cannock Chase District Council – Strategic Risk Register Key Information as at 1st April 2023

Ref No: C1	Risk Name: Finance Risk					
Risk Description	Risk Description Poor budget planning, over commitment of financial resources or inappropriate use of reserves leading to a financial shortfall or overspends that undermine the Council's ability to deliver services, corporate priorities or leading to external intervention					
Risk Owner: Dep	outy Chief Executive Resources	Portfolio: Resources and Transformation				
Gross Risk Score (i.e., without controls)		Likelihood: 4	Impact: 5	Total Score: 20 – RED		
Residual/Net Ris	sk Score (i.e., with controls)	Likelihood: 4	Impact: 5	Total Score: 20 – RED		

## **Overall Progress Summary:**

The medium-term financial stability of the Council is dependent upon its ability to set a 2024-25 budget that minimises the use of reserves, and the impact of changes arising from the future funding regime for local government. Details in relation to the implementation of 50% Business Rates Retention, a Business Rates Reset and Fair Funding are still awaited.

A consultation document in relation to the Future of New Homes Bonus was published in February 2021 (a response from the Council was submitted in advance of the closing date). The Council is awaiting details of the financial Settlement for 2024-25, including New Homes Bonus, to be provided by Central Government, likely in the Autumn.

Recent events have included the Ukraine war, energy crisis, inflation creating a cost-of-living crisis and interest rate rises. These issues, as well as uncertainty regarding national fiscal and monetary policy, the direction of the new Government and the impact on the local government financial settlement, have created substantial risk to financial sustainability.

Ref No: C2	Risk Name: Economy Risk					
Risk Description	Risk Description Adverse macro-economic conditions lead to a serious impact on the performance of the District's economy					
Risk Owner: Head of Economic Development & Planning Portfolio: Regeneration and High Streets						
Gross Risk Score	(i.e., without controls)	Likelihood: 3	Impact: 5	Total Score: 15 – RED		
Residual/Net Ris	sk Score (i.e., with controls)	Likelihood: 3	Impact: 3	Total Score: 9 - AMBER		

Economic conditions remain challenging, due largely to the current cost of living pressures and inflation growth, but the situation locally has not worsened during the last quarter. However, the District's economy continues to be resilient, with unemployment rates at a stable level and a large number of job vacancies available. There have been no major economic shocks or large-scale redundancies locally, but the Council will continue to monitor local economic conditions and respond if the situation worsens.

Major investments such as the Levelling Up Fund scheme in Cannock Town Centre, the proposed phase 2 of the McArthurGlen Designer Outlet and re-development of the former Rugeley Power Station continue to be absolutely critical in supporting the prosperity and growth of the District. Furthermore, the £3m of UK Shared Prosperity Fund money will be invested by the Council to grow the District's economy and address current economic challenges.

Ref No: C3	Risk Name: Partnership Risk					
Risk Description	k Description Failure to work in partnership to sustain support to vulnerable residents' leading to a reduction in the quality of life of affected residents.					
Risk Owner: Head	d of Wellbeing	Portfolios: Community Wellbeing				
Gross Risk Score	(i.e., without controls)	Likelihood: 4	Impact: 5	Total Score: 20 – RED		
Residual/Net Ris	k Score (i.e., with controls)	Likelihood: 3	Impact: 3	Total Score: 9 – AMBER		

There are currently 33 rough sleepers in our TP group as at 30.04.23. 3 have been re-housed during the past 2 months. 2 2are in HMP (1 recently passed away whilst in HMP).

All rough sleeping actions are aimed at reducing and eliminating the Target Priority Group figure of 8 rough sleepers through establishment of a robust pathway out of rough sleeping. RSI funding for services to be developed over next 18 months.

We currently have a total of 8 Housing First properties, accommodating rough sleepers. All of these properties are currently occupied. Partnership working ongoing with MPFT to fill the Mental Health Worker role and Spring to fill the now vacant Substance Abuse Worker post.

To engage with Housing Support worker embedded within MPFT for Cannock Chase District which was in post February 2323.

Eviction suspension now lifted although many Assured Shorthold Tenants are on extended notices cases in Court and eviction warrants are increasing. Housing Options Team successfully recruited a new post, Tenancy Support Worker in September 22. With the decision by provider to cancel the project to establish a new service 'Call Before You Serve' to mitigate the impact on homelessness from the ending of the eviction suspension the Councils involved are reviewing the option to operate part of the service in house

The RSI funding for the 3-year period of £177k has been confirmed and work commenced on expenditure plans.

Progress on some of the above projects are affected by the availability of suitably qualified and experienced staff.

Ongoing liaison with the voluntary sector which is refocusing work to support refugees. Monthly meet and greet sessions with sponsors/refugees are on-going with the aim for longer term self-pollination. These sessions are supported by the Rotary Club. Additional support also being offered by Cannock Soroptimists and various community groups. Monthly VCSE meetings also ongoing.

Work is ongoing to deliver the District Responsibilities for the Homes for Ukraine scheme.

Ref No: C4	Risk: Key Contractors Risk			
Risk Description	Changes in the operational costs/income due to economic factors which impact on the sustainability of key Contractors to deliver the required services.			
Risk Owner: Head of Operations / Head of Wellbeing		Portfolios: Housing and Environment & Climate Change		
Gross Risk Score (i.e., without controls)		Likelihood: 4	Impact: 5	Total Score: 20 – RED
Residual/Net Risk Score (i.e., with controls)		Likelihood: 3	Impact: 5	Total Score: 15 – RED

Regular contact continues to be maintained with the Council's key contractors in relation to performance and operational matters.

Leisure and culture facilities and services remain some at risk, with visitor numbers slowly recovering towards pre-pandemic levels, concerns still remain over the impact of the cost-of-living crisis and energy costs. The original Deed of Variation remains in place in regard to the pandemic recovery but requires reviewing in light of the changing support requirements towards energy costs, and as near pre-pandemic income levels return.

The waste and recycling collection contract has been extended for a further two years, until 2025, giving additional stability, eliminating the risk of not having a suitable contract in place. There remains a risk around going to the market before the full extent of the Resources and Waste Strategy is understood but this can be mitigated against as part of the procurement. The Council successfully moved to a dual stream dry recycling collection service from May 2022, along with neighboring authorities to control disposal costs and improve quality.

Previous concerns around COVID have been replaced with concerns over the cost-of-living increases impacting upon staffing costs / wage bills, and increasing fuel/energy costs, such as electricity, gas, and petroleum-based products, impacting upon operational costs. Increases in fuel costs have been factored into the renegotiated Deed of Variation for the waste collection contact. Changes to legislation in relation to fuel duty have had a smaller than expected impact upon operational costs over the last 12-months.

Ref No: C5	Risk Name: Organisational Resilience Risk				
Risk Description	The Council doesn't have sufficient officer capacity or financial resources to sustain delivery of essential services and key projects.				
Risk Owner: Chief Executive		Portfolios: Leader of the Council and Resources & Transformation			
Gross Risk Score (i.e., without controls)		Likelihood: 4	Impact: 5	Total Score: 20 – RED	
Residual/Net Risk Score (i.e., with controls)		Likelihood: 2	Impact: 5	Total Score: 10 - AMBER	

The majority of services are operating normally but some are continuing to experience capacity issues due to vacancies and problems in recruiting new staff. Officer capacity continues to be reviewed and work prioritised. The new shared senior management structure came into place on 1 April 2023 but it will take time to establish as we recruit to the vacant posts. This will help with strategic capacity and resilience. The next stage will be to review the operational management tier.

Ref No: C6	Risk Name: Cyber Attack Risk			
Risk Description:	Failure to repel or recover from a Cyber-attack including targeted ransomware, malware, and Distributed Denial of Service (DDoS) attacks leading to disruption to the delivery of services and communication with residents.			
Risk Owner: Head of Transformation & Assurance		Portfolio: Resources & Transformation		
Gross Risk Score (i.e., without controls)		Likelihood: 4	Impact: 5	Total Score: 20 – RED
Residual/Net Risk Score (i.e., with controls)		Likelihood: 3	Impact: 3	Total Score: 9 – AMBER

Work has been completed and actions are in progress. However, the environment means that new risks and challenges are always developing, and attacks are becoming more sophisticated. The move to homeworking has increased the risks in this area

The Technology Team has achieved Cyber Essentials Plus. About Cyber Essentials - NCSC.GOV.UK

A Security Officer role has been created within the team as part of the localised restructure. Cyber Essentials Plus renewal is underway.

PSN certification has been renewed.

Working with National Cyber Security Centre (NCSC) on our Cyber action plan, meetings held quarterly.

Report of:	Chief Internal Auditor & Risk Manager		
Contact Officer:	Stephen Baddeley		
Contact Number:	01543 464 415		
Report Track:	Audit & Governance Committee: 27/06/23		

# Audit & Governance Committee 27 June 2023

# Internal Audit Charter and Quality Assurance & Improvement Programme

## 1 Purpose of Report

1.1 To present to the Audit & Governance Committee the updated Internal Audit Charter and Quality Assurance & Improvement Programme. These are key documents for the management and operation of the Internal Audit Section and are requirements of the Public Sector Internal Audit Standards.

# 2 Recommendation(s)

- 2.1 The Audit & Governance Committee approve the updated Internal Audit Charter.
- 2.2 The Audit & Governance Committee note the contents of the updated Quality Assurance & Improvement Programme.

#### 3 Key Issues and Reasons for Recommendations

#### **Key Issues**

- 3.1 The Internal Audit Charter is a formal document required by the Public Sector Internal Audit Standards which sets out the purpose, authority, and responsibility of the Internal Audit activity at the Council. The Charter covers the authority and access rights to allow Internal Audit to carry out its role at the Council. It also sets out the relationships between Internal Audit, Management and Members.
- 3.2 The Council's Internal Audit Section is required by the Public Sector Internal Audit Standards to have a Quality Assurance & Improvement Programme (QAIP) which sets out how the section will assess its conformance with the Standards and to provide a mechanism to assess the effectiveness and efficiency of the Internal Audit function and where necessary identify opportunities for improvement. The QAIP sets out the performance management framework for Internal Audit and its provision for ensuring the staff remain up-to-date and adequately trained.

#### **Reasons for Recommendations**

- 3.3 The Public Sector Internal Audit Standards require the Charter to be approval by the Audit Committee.
- 3.4 The Public Sector Internal Audit Standards require the Audit Committee to have oversight of the Quality Assurance & Improvement Programme.

### 4 Relationship to Corporate Priorities

4.1 The system of internal control reviewed by Internal Audit is a key element of the Council's corporate governance arrangements which cuts across all corporate priorities.

#### 5 Report Detail

- 5.1 Management are responsible for the control environment and should set in place policies, procedures, and controls to help ensure that the system is functioning appropriately. The Charter sets up the access rights and authority for Internal Audit to carry out its role and the QAIP helps to ensure that the Internal Audit Team is effective.
- 5.2 The Internal Audit Charter is a key requirement of the Public Sector Internal Audit Standards (PSIAS). The Charter is a formal document that defines Internal Audit's purpose, authority, and responsibility. The internal audit charter establishes the service's position within the organisation; authorises access to records, personnel, and physical properties relevant to the performance of engagements; and defines the scope of internal audit activities.
- 5.3 The Charter was last updated in 2016. The External Quality Assessment (EQA) and Internal Review of Internal Audit have identified a need to update the Charter to reflect a number of changes since that time and to reflect the new Shared Management Structure and wider sharing of services at the Council.
- 5.4 The Audit & Governance Committee and Leadership Team are required to approve the Charter in line with PSIAS.
- 5.5 The Chief Internal Auditor is required to produce a QAIP for Internal Audit by PSIAS. The current QAIP was produced and presented to Audit Committee in 2015 and needs updating following the EQA last year. The QAIP sets out the way the service will monitor its compliance with PSIAS and the quality of its work. It also sets out the key performance indicators that have been agreed for the team. These include key performance indicators that will be reported to the Audit & Governance Committee as well as others which will be used by the Chief Internal Auditor & Risk Manager on a day-to-day basis.
- 5.6 The Audit Committee are required by PSIAS to have oversight of the QAIP.

# 6 Implications

# 6.1 Financial

None

# 6.2 **Legal**

None

#### 6.3 Human Resources

None

# 6.4 Risk Management

None

# 6.5 **Equality & Diversity**

None

# 6.6 Climate Change

None

# 7 Appendices to the Report

Appendix 1: Internal Audit Charter

Appendix 2: Internal Audit Quality Assurance & Improvement Programme

#### **Previous Consideration**

None

# **Background Papers**

Files with the Chief Internal Auditor & Risk Manager

# Internal Audit Charter

**June 2023** 



working together

#### 1 Introduction

1.1 The Internal Audit Charter is a formal document that defines Internal Audit's purpose, authority and responsibility. The charter establishes Internal Audit's position within the organisation, including the nature of the Chief Internal Auditor's functional reporting relationship with the Audit Committee; authorises access to records, personnel and physical properties relevant to the performance of engagements; and defines the scope of Internal Audit's activities. It provides a framework for the conduct of the service and has been approved by the Council's Leadership Team and the Audit Committee<sup>1</sup>.

#### 2 Mandate for Internal Audit

- 2.1 The requirement for an Internal Audit function derives from local government legislation, including section 151 of the Local Government Act 1972 which requires that all Local Authorities must "make arrangements for the proper administration of their financial affairs".
- 2.2 More specific requirements are set out in the Accounts and Audit Regulations 2015 which require the Council to "undertake an effective Internal Audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector Internal Auditing standards or guidance". This is reinforced in the Council's Financial Regulations.
- 2.3 For Local Authorities the relevant standards are considered to be the Public Sector Internal Audit Standards (PSIAS) and the Cipfa Local Government Application Note (LGAN).

#### 3 Purpose of Internal Audit

3.1 The definition provided in the Public Sector Internal Audit Standards<sup>2</sup> (PSIAS) is:

"Internal auditing is an independent, objective assurance and consulting activity designed to add value and improve an organisation's operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control and governance processes."

3.2 Internal Audit is therefore an assurance function which primarily provides an independent and objective opinion to the Council on its governance arrangements and internal controls.

<sup>&</sup>lt;sup>1</sup> The term Audit Committee is used throughout the document - this will refer to the Audit & Governance Committee at Cannock Chase DC and the Audit & Accounts Committee at Stafford BC.

<sup>&</sup>lt;sup>2</sup> Public Sector Audit Standards 2017 Public sector internal audit standards PSIAS | CIPFA

- 3.3 The Internal Audit Section does this by conducting an independent appraisal of all the Council's activities, financial and otherwise. It provides a service to the whole of the Council and to all levels of management.
- 3.4 The PSIAS also includes a Mission for Internal Audit which is "To enhance and protect organisational value by providing risk-based and objective assurance, advice and insight." The policies and processes established by Internal Audit will work towards the delivery of this Mission. These include complying with the Core Principals for the Professional Practice of Internal Audit which are also set-out in the PSIAS.

### 4 Objectives of Internal Audit

- 4.1 The objective of the Internal Audit Section is to give assurance to the Council on the adequacy of its governance arrangements. The key elements of this are:
  - To provide advice and support to ensure an effective control environment is maintained including completeness, reliability and integrity of financial, performance, risk and other management information and the methods for safeguarding assets;
  - To contribute to the achievement of Corporate objectives by recommending improvements in control and performance of the systems established:
  - To ensure compliance with corporate and departmental policies and procedures and legislative requirements; and
  - To provide advice and guidance to ensure Leadership Team have developed effective arrangements to promote appropriate ethics and values within the Council and arrangements to prevent and detect fraud and corruption, this will include input into the key policies such as the Code of Conduct, Financial Regulations and Anti-fraud & Bribery Frameworks.

#### 5 Scope & Authority of Internal Audit

5.1 All of the Council's activities, regardless of funding source, may be subject to review by Internal Audit. Internal Audit work will cover all of the operational and management controls within the Council. This does not imply that all systems will be subjected to review in any given year, but that all systems will be included in the audit planning process and hence be considered for review following the assessment of risk.

- 5.2 The scope of audit work extends to services provided through partnership arrangements (including Shared Services). The Chief Internal Auditor will decide, in consultation with all parties, whether Internal Audit will conduct the work to derive the required assurance themselves or rely on assurance provided by other auditors. Where relevant, appropriate access rights will be negotiated and included in contracts and partnership agreements to ensure that Internal Audit can obtain access to the personnel and records within the partner organisation to obtain the necessary assurances.
- 5.3 From April 2023 the Councils are looking to develop fully shared services with the exception of Housing at CCDC and Elections at both Councils. The Councils are currently in a period of transition with only the Heads of Service fully shared with work planned to transform and fully integrate services below to follow. Wherever possible audits will aim will cover both Council's provision of the service within one audit review.
- 5.4 The Internal Audit Section will consider the adequacy of the controls established by managers to secure propriety, economy, efficiency and effectiveness in all areas.
- 5.5 It is not the remit of the Internal Audit Section to question the appropriateness of policy decisions. However, the Section is required to examine the management arrangements of the Council by which such decisions are made, monitored and reviewed, how policies are applied by the Council and also compliance with agreed policies.
- 5.6 The Internal Audit Section may also conduct any special reviews, provide independent and objective services, such as consultancy and fraud related work as requested by Management. There will always be due consideration in planning this work to ensure that the Section maintains its objectivity and independence. The impact of taking on additional large pieces of work in addition to the agreed audit plan will be taken into account and where necessary reported to the Head of Transformation & Assurance and the Audit Committee for approval.
- 5.7 Internal Audit does not have responsibility for the prevention and detection of fraud or corruption. It is the responsibility of all Managers to ensure appropriate procedures are put in place to prevent and detect fraud. Internal Auditors should however, be alert in all their work to risks and exposures that could allow fraud or corruption to occur and to any indications that fraud or corruption may have been occurring.
- 5.8 In line with the Council's Anti-fraud and Corruption Framework, the Chief Internal Auditor should be notified of all suspected or detected fraud, corruption or impropriety within the Council. Where relevant the Internal Audit Section will advise and assist Managers in the investigation of the fraud and corruption.

#### 6 Responsibility of Internal Audit

- 6.1 The Council has a responsibility for conducting, at least annually, a review of the effectiveness of the governance arrangements and producing an Annual Governance Statement. The review of the effectiveness of the governance arrangements is informed by:
  - the work of the Internal Auditors;
  - information from the managers within the authority who have responsibility for the development and maintenance of governance arrangements; and
  - comments made by the external auditors and other review agencies and inspectorates.
- 6.2 To assist with this review the Chief Internal Auditor will produce an annual Internal Audit report summarising the areas that have been subject to Internal Audit review in the year. This annual report will include an opinion, based on the areas examined, on whether the Council's governance arrangements, including those for economy, efficiency and effectiveness, are adequate and have been properly applied in the year.
- 6.3 In order to provide the required opinion the Internal Audit Section will undertake a programme of work on the advice of the Chief Internal Auditor. The programme of work will aim to achieve the following objectives:
  - to appraise the soundness, adequacy, and application of the whole internal control system;
  - to ascertain the extent to which the systems of internal control ensure compliance with current policies and procedures;
  - to ascertain the extent to which assets and interests entrusted to or funded by the Council are properly controlled and safeguarded from losses arising from fraud, irregularity or corruption;
  - to ascertain that accounting and other information is reliable as a basis for the production of accounts, and financial, statistical and other returns;
  - to ascertain the integrity and reliability of financial and other information provided to management, including that used in the decision making processes;
  - to ascertain that systems of control are laid down and operate to promote the economic and efficient use of resources;
  - to investigate, where appropriate, frauds or significant breaches of the internal control system.

- 6.4 Managers, and not Internal Audit, have ultimate responsibility for ensuring that internal controls throughout the Council are adequate and effective. This responsibility includes the duty to continuously review internal controls and ensure that they remain suitable in design and effective in operation. The existence of Internal Audit does not diminish the responsibility of management to establish and maintain systems of internal control to ensure that activities are conducted in a secure, efficient and effective manner.
- 6.5 Responsibility for the response to advice and recommendations of Internal Audit lies with management, who either accept and implement the advice or formally reject it accepting the risks involved in doing so. Internal Audit advice and recommendations are given without prejudice to the right of Internal Audit to review and offer an opinion on the relevant policies, procedures and operations at a later stage.

# 7 Statutory Requirement and Standards of Approach

- 7.1 The work of the Internal Audit Section will be performed with due professional care and in accordance with the Accounts and Audit Regulations 2015 (as amended), the Public Sector Internal Audit Standards 2017, Cipfa's Local Government Application Note and any subsequent guidance which updates or replaces these.
- 7.2 The Internal Audit Section will adopt a predominantly risk based systems approach to auditing in order to meet its primary objective of reviewing the governance arrangements of the Council. In undertaking its work the Section will:
  - identify all elements of control systems on which it is proposed to place reliance;
  - evaluate those systems, identify inappropriate or inadequate controls and recommend improvement in procedures or practices;
  - provide advice on the management of risk, predominantly but not exclusively surrounding the design, implementation and operation of systems of internal control;
  - produce clear reports that provide management with an opinion on the soundness, adequacy and application of internal controls;
  - ascertain that those systems of internal control are designed and operate to achieve the most economic, efficient, and effective use of resources;
  - draw attention to any apparently uneconomical or unsatisfactory results flowing from decisions, practices or policies;
  - contribute to the general management and conduct of business through the provision of expertise on appropriate working-groups and participation in ad-hoc exercises, subject to adequate resources being available in the audit plan; and
  - liaise with External Auditors.

- 7.3 All Internal Auditors working in Local Government are required to comply with the Nolan Principles of Selflessness, Integrity, Objectivity, Accountability, Openness, Honesty, Leadership and the Code of Ethics contained in PSIAS in addition to any requirements placed on them by the Council or any other Professional Body that they are members of. The PSIAS Code of Ethics covers 4 principles, Integrity, Objectivity, Confidentiality and Competency. Compliance with the Code of Ethics will be monitored as set out in the QAIP.
- 7.4 The Internal Audit Section will also work in accordance with the Core Principles for the Professional Practice of Internal Audit as set out in the PSIAS. These are set out below:
  - Demonstrates integrity.
  - Demonstrates competence and due professional care.
  - Is objective and free from undue influence (independent).
  - Aligns with the strategies, objectives, and risks of the organisation.
  - Is appropriately positioned and adequately resourced.
  - Demonstrates quality and continuous improvement.
  - Communicates effectively.
  - Provides risk-based assurance.
  - Is insightful, proactive, and future-focused.
  - Promotes organisational improvement.

### 8 Independence of Internal Audit

- 8.1 The Internal Audit Section will remain independent of the systems and procedures which are subject to its review. Internal Audit will also remain free from interference by any element of the Council and the scope of its work will not be restricted in any way.
- 8.2 To enable the auditors to perform their duties in a manner which facilitates impartial and effective professional judgements and recommendations Internal Audit staff will not be responsible for activities outside of Internal Audits main responsibilities. All audit staff will act with due professional care ensuring that they are fair and objective, free from any conflicts of interest and abide by professional standards and guidelines.
- 8.3 In seeking to provide an independent and objective opinion it is accepted that, being located within the organisation, the Internal Audit function cannot be wholly independent of all management. Internal Audit's independence will therefore be achieved through its organisational status and from the fact that the Chief Internal Auditor has alternative reporting lines which can be used if necessary to report information.

- 8.4 The Chief Internal Auditor reports to the Head of Transformation & Assurance but has the right to report directly to the s151 Officer; Chief Executive; Monitoring Officer; Chair of the Audit Committee or External Auditor where it is deemed necessary. The Head of Transformation and Assurance has other areas of responsibility which may compromise their independence when these areas are subjected to audit, where this occurs the Chief Internal Auditor will look to report significant issues directly to the Deputy Chief Executive (Resources).
- 8.5 Since 2017 the Chief Internal Auditor has taken on operational responsibility for Risk Management and Insurance for both Councils and Health & Safety at Cannock Chase DC only. Where these areas are to be audited the Chief Internal Auditor will act as the client and the Principal Auditor will lead the audit reporting directly to the Head of Transformation and Assurance. Wherever possible an external contractor will be asked to carry out to the audit to bring further independence to the review.
- 8.6 The Chief Internal Auditor will make the Audit Committee aware if the independence of Internal Audit is impaired or appears to be impaired. The nature of such a disclosure will depend upon the nature of the impairment.
- 8.7 Internal Audit staff are often consulted during system, policy or procedure development. This is a good practice as it enables comments to be made on potential control weaknesses and tries to ensure that systems, policies or procedures are adequate prior to be being introduced. However, this does not preclude Internal Audit staff from reviewing and making comments for improvements during routine audits or other reviews where they were consulted during the system, policy or procedure development stage.
- 8.8 The Internal Audit Section determines its work priorities in consultation with Leadership Team, the s151 Officer and the Audit Committee.
- 8.9 The Chief Internal Auditor reports to the Audit Committee in relation to the delivery of the Internal Audit Plan, the Internal Audit Annual Report and periodic updates of Internal Audit work.
- 8.10 The Chief Internal Auditor is responsible for the content of all written reports produced by the Section. The Chief Internal Auditor has the right to report in his own name and offer an audit opinion without "fear or favour" to all officers and members and in particular to those charged with governance at the Council.

### 9 Authority and Rights of Access

- 9.1 In order to perform their duties Internal Audit has the authority, as set out in the Council's Financial Regulations, to:
  - enter at all reasonable times, any Council premises or land;
  - have access to all records, documents, correspondence and computer systems relating to the Council and its activities;

- require and receive such explanations as necessary concerning any matter under examination;
- require any employee of the Council to produce records, cash, stores or any other Council property under their control, necessary to carry out their duties:
- have the right to direct access to the s151 Officer; Chief Executive; Chair
  of the Audit Committee, Leader of the Council and External Auditors,
  where it is deemed necessary.

These powers are supported by the Accounts & Audit Regulation 2015.

- 9.2 Where necessary such rights of access may be called upon and should be granted to Internal Auditors on demand and not subject to prior notice or approval.
- 9.3 All employees are required to assist Internal Audit in fulfilling its roles and responsibilities.
- 9.4 The Internal Audit Section will comply with any requests from External Auditors for access to any information, files or working papers obtained or prepared during the audit work that they need in order to discharge their responsibilities.

## 10 Objectivity & Confidentiality

- 10.1 Internal Auditors must demonstrate the highest level of professional objectivity in gathering, evaluating and communicating information about the function or process being examined. They must make a balanced assessment of all relevant circumstances and not be unduly influenced by their own interests or by others in forming judgements.
- 10.2 All records, documentation and information accessed in the course of undertaking Internal Audit activities shall be used solely for that purpose. The Chief Internal Auditor and individual Internal Auditors (including contractors and external providers performing work on behalf of Internal Audit) are responsible and accountable for maintaining the confidentiality of the information they receive during the course of their work.
- 10.3 All Internal Audit reports are confidential and written for management however they may be requested by the public under freedom of information legislation. The Chief Internal Auditor must be consulted before making the report available under the Freedom of Information Act and where necessary elements of the report can be redacted.
- 10.4 The Chief Internal Auditor should also be consulted before any Internal Audit Report or extracts from it are included in a committee report or released to any other party and subject to applicable exemptions under the Act, apply redactions where required.

### 11 Internal Audit Resources

- 11.1 The Council has a duty to provide sufficient resources to allow an adequate and effective Internal Audit service to be provided. Where it is felt that the resources are inadequate to meet the objectives of the Internal Audit Section, the Chief Internal Auditor in conjunction with the Head of Transformation and Assurance, will formally report this to the s151 Officer, Chief Executive and the Audit Committee.
- 11.2 The staffing structure of the section will comprise a mix of professional and technician posts in order to provide a wide knowledge and skills base.
- 11.3 The Chief Internal Auditor will hold a relevant professional qualification (CMIIA, CCAB or equivalent) and be suitably experienced. The s151 Officer has the right to be involved in the recruitment and selection of the Chief Internal Auditor.
- 11.4 The Chief Internal Auditor is responsible for ensuring that Internal Auditors receive appropriate training and experience to fulfil their duties and that levels of competence are maintained via the use of continual professional development.
- 11.5 Where necessary access to appropriate specialists from other departments or external sources should be made available to the Internal Audit Section to assist in any audit or investigation requiring detailed specialist knowledge.

### 12 Internal Audit Management

- 12.1 The Chief Internal Auditor is responsible for the day-to-day management of the Internal Audit Section and fulfils the requirements of the "Chief Audit Executive" role required by the PSIAS. The Chief Internal Auditor will:
  - prepare an audit plan to review all relevant areas, and to update the plan regularly to account for changes in Council priorities and risks. The plans will be presented to the Audit Committee annually;
  - manage a portfolio of work for each auditor to achieve the annual audit plan;
  - ensure the issue of an Audit Brief for each assignment undertaken setting out the scope and objectives of the work, timescales and reporting arrangements;
  - ensure that relevant testing is carried out on which sound judgements can be based;
  - ensure that work is undertaken, completed and issued in a timely manner;
  - ensure that a written report is produced for each assignment giving an opinion on the control environment and identifying actions to address any weaknesses;
  - ensure that follow-up work is undertaken, where appropriate, to monitor the implementation of agreed management actions;

- ensure that all audit work is completed to high standards in accordance with relevant professional standards;
- establish and maintain effective relationships with managers of all levels and obtain feedback from them on the work of the section including the use of user satisfaction surveys;
- monitor the work of the Audit Committee and consider, where appropriate, whether changes need to be made to the Internal Audit Plan as a result of the issues arising from the work of the Audit Committee.
- establish and maintain effective relationships with the External Auditors;
- monitor the effectiveness of the service delivered to clients and compliance with relevant standards:
- undertake an annual review of the development and training needs of Internal Audit employees and arrange for appropriate training to be provided to address the needs where possible: and
- develop and maintain a quality assurance and improvement programme covering all aspects of Internal Audit Activity.

### 13 The Internal Audit Plan

- 13.1 The work of the Internal Audit Section is based on the delivery of a risk based Audit Plan and is conducted on a predominantly risk based systems audit approach. The Section prepares a new Audit Plan each year in line with the requirements of the PSIAS.
- 13.2 The Audit Plan is derived from all of the areas that have been identified for review following an assessment of the risks relating to each area. This is referred to as the "Audit Universe".
- 13.3 Account is taken of the risks identified in the Council's strategic risk register and from other sources of assurance such as external inspections and performance management information. Internal Audit also undertakes its own assessment of the risks inherent in the potential areas for audit review based on a number of criteria adapted from a risk scoring model developed by the Institute of Internal Auditors.
- 13.4 Each area of activity is scored across a range of criteria which include income, expenditure, complexity of regulations, sensitivity of the system, and known issues/weakness.
- 13.5 The resulting scores are banded into three risk categories
  - High
  - · Medium; and
  - Low.

- 13.6 The risk scores are reviewed each year. The review results in some scores increasing, some decreasing and some remaining unchanged. This in turn has an effect on the risk category assigned to each area, for example a medium risk this year could become a high risk or a low risk next year.
- Once the risk scores have been updated the audits are ranked in accordance with the risk scores and this is compared to the resources available within the Section to determine the areas that can be reviewed in the year. The Section will usually review all High Risk areas and a selection of Medium Risk areas each year.
- 13.8 Discussions will be held with all members of Leadership Team each year to obtain input into the identification of the Audit Universe and in the compilation of risk scores. In addition views on the timings of reviews will also be sought from the relevant member of Leadership Team.
- 13.9 Where emerging risks become dominant or the Council is going through a major period of change the Chief Internal Auditor can determine, in consultation with the Head of Transformation & Assurance and/or the s151 Officer, that the focus of the Audit Plan is based on the emerging risks and set-aside all or part of the Audit Universe assessment of risk as appropriate.
- 13.10 The Internal Audit Plan is presented to the Audit Committee for approval, usually in March each year.
- 13.11 In addition to the main Internal Audit Plan a separate IT Audit plan is produced and reported to the Audit Committee. This will cover the key technical IT areas.
- 13.12 Where resources allow and the team have the relevant skills the Internal Audit Section may provide work for other organisations. This can include supporting neighbouring authorities with reviews where additional independence is required or to support other key organisations for the Council, e.g. the Section is currently carrying out Internal Audit work for Cannock Chase DCs Leisure Provider, IHL. Any such work will be notified to the Audit Committee and managed to reduce any material impact on the Teams ability to provide its core responsibilities to Cannock Chase DC and Stafford BC.

### 14 Other Operational Work

- 14.1 In addition to the delivery of the Internal Audit Plan and following-up the implementation of recommendations made the section also carries out some other operational work. The main types of other operational work are categorised as follows:
  - Ad-Hoc Advice this is the answering of queries from managers and other employees normally relating to the application of financial regulations, corporate policies or other procedures. These are normally small pieces of work taking less than 2 hours to complete.

- Consultancy consultancy work is something which is a bit more detailed than the provision of ad hoc advice and will take longer to complete. Consultancy work usually comes from a request from management for Internal Audit to look at an area or provide more detailed advice. Typical examples include review of changes to processes to ensure adequate controls are built into the system or a review of a minor control failure. Consultancy assignments can range from half a day to several weeks work and require the approval of the Chief Internal Auditor.
- Special Investigations These are more detailed reviews into control failures, suspected breaches of financial regulations, fraud & corruption offences or other disciplinary offences which involve the misuse of Council assets.
- Value-for-Money (VFM) Reviews These are specific reviews to determine whether Council processes and systems are providing valuefor-money. Due to limited capacity in the team it is now rare for specific VFM Reviews to be carried out by Internal Audit. (However Internal Audit does have consideration to VFM factors during planned audit work and in the making of recommendations.).

## 15 Reporting Lines

- 15.1 The Chief Internal Auditor reports to the Head of Transformation and Assurance for line management purposes. However, alternative reporting lines are available to the Chief Internal Auditor where these are deemed necessary as set out in 8.4.
- 15.2 The Chief Internal Auditor will report to the Audit Committee on the section's performance in terms of the Internal Audit Plan and the reporting of the outcome of the work including the issuing of an annual report and opinion.
- 15.3 The Chief Internal Auditor will present the annual audit plan to members of Leadership Team, the s151 Officer and the Audit Committee. This plan will be approved by both Councils Audit Committee.
- 15.4 An Annual Report will be presented to the Audit Committee covering the work of the Internal Audit Section at the conclusion of the year. This report will also be a key source of assurance for the Council's Annual Governance Statement (AGS) and must be presented no later than the meeting at which the AGS is considered and approved.
- 15.5 The Chief Internal Auditor will monitor and report on the work of the team on a regular basis. Regular reports outlining progress against the Internal Audit Plan and summarising the assurances given for completed audits will be presented to the Audit Committee.
- 15.6 The Internal Audit Section will produce a written report for all assignments addressed to the relevant Head of Service. Where it is relevant reports may be addressed to Leadership Team or the Chief Executive/Deputy Chief Executives.

- 15.7 The Chief Internal Auditor will be responsible for reviewing the implementation of recommendations. The Audit Committee will be informed of the results of all Internal Audit work carried out to follow-up recommendations.
- 15.8 Periodic reports on the implementation of recommendations will be presented to Leadership Team. At the Chief Internal Auditor's discretion the failure to implement fundamental recommendations or a significant number of recommendations will be reported to the s151 Officer, Monitoring Officer, Deputy Chief Executives, Chief Executive, and relevant members of Leadership Team.
- 15.9 The Chief Internal Auditor will report to the s151 Officer any serious weaknesses or significant fraud identified from the course of Internal Audit work or reported to Internal Audit. The matter may also be reported to the Chief Executive, Monitoring Officer, relevant member of Leadership Team, the External Auditors and the Audit Committee as appropriate.

# 16 Quality Assurance and Improvement Programme

16.1 The Chief Internal Auditor will develop and maintain a Quality Assurance and Improvement Programme (QAIP) in accordance with PSIAS.

The QAIP will form the basis of the annual review of the system of Internal Audit as required by the PSIAS. For Internal Audit Sections operating in Local Government proper practice is now deemed to be PSIAS plus the Local Government Application Note (LGAN).

- 16.2 The QAIP will show conformance with PSIAS/LGAN requirements and will offer explanations where conformance with PSIAS/LGAN is not achieved. An action plan may be developed as a result of the QAIP to achieve or improve levels of conformance. The outcome of the review and any resulting action plan will be reported to the Audit Committee and a statement regarding conformance with the PSIAS will be included in the Internal Audit Annual Report.
- 16.3 An independent external review of Internal Audit will be carried out as part of the QAIP at least once every five years. The Head of Transformation and Assurance and/or s151 Officer will act as sponsor to agree the scope and nature of the external review with the Chief Internal Auditor and the external reviewer.
- 16.4 Where non-conformance with PSIAS/LGAN impacts on the overall scope or operation of Internal Audit activity the nature of the impact will be disclosed to the Audit Committee. Serious deviations from conformance will need to be considered for inclusion in the Council's Annual Governance Statement.

### 17 Relationship With Elected Members

- 17.1 The Head of Transformation and Assurance and the Chief Internal Auditor will maintain a working relationship with the Chair and other members of the Audit Committee. The Chief Internal Auditor will have direct access to the Chair of the Audit Committee as required.
- 17.2 Unless stated elsewhere, the Audit Committee will fulfil the roles and responsibilities of "The Board" for the purposes of the PSIAS.

### 18 Relationship with Senior Management

- 18.1 The members of Leadership Team will fulfil the role of "Senior Management" as defined in the PSIAS. The Chief Internal Auditor will work to maintain an on-going relationship with all members of Leadership Team.
- 18.2 A written report will be produced for each assignment and presented to the relevant Head of Service. This report will:-
  - include an overall opinion on the adequacy of the internal control environment for the area under review;
  - identify any areas of weaknesses in the control environment and risks which have not been addressed;
  - make recommendations for the necessary improvements needed to address the weaknesses identified;
  - detail management's response and timescales for corrective action to be taken.
- 18.3 The Internal Audit Plan, quarterly progress reports and the Annual Audit report will be circulated to Leadership Team prior to being submitted to the Audit Committee.

### 19 Relationship with Statutory Officers

- 19.1 Internal Audit will maintain a close relationship with the Statutory Officers of the Authority (Head of Paid Service, s151 Officer and Monitoring Officer) and others with Assurance or Governance responsibilities.
- 19.2 The Statutory Officers will support the work of Internal Audit and provide the necessary backing to ensure that key weaknesses are addressed and recommendations implemented and support Internal Audit's position in upholding good governance within the Council. The Statutory Officers should also ensure that the Internal Audit Section is provided with all necessary advice, explanations and information needed for them to effectively carry out their role.

19.3 The "Role of the Chief Financial Officer in Local Government" guidance document produced by Cipfa places a direct responsibility on the s151 Officer "to support the Council's Internal Audit arrangements" and to ensure that they are "effectively resourced and maintained" to comply with the Accounts and Audit Regulations.

### 20 Review of the Internal Audit Charter

20.1 The Chief Internal Auditor will regularly review the Audit Charter and any revision will be presented to the Leadership Team and Audit Committee for approval.

Last Updated June 2023



# Internal Audit Service Quality Assurance & Improvement Programme

### 1. Introduction

In accordance with standard 1300 of the Public Sector Internal Audit Standards (PSIAS) the Chief Audit Executive (CAE) must develop and maintain a quality assurance and improvement programme (QAIP) that covers all aspects of the internal audit activity.

As defined in the Audit Charter for Stafford Borough Council and Cannock Chase District Council the Chief Internal Auditor & Risk Manager fulfils the of the CAE.

Internal Audit's Quality Assurance Improvement Programme is designed to provide reasonable assurance to the various stakeholders (the Audit Committee, Senior Management, the External Auditor and Operational Managers etc) that Internal Audit:

- Conforms with the Definition of Internal Auditing, the Code of Ethics and the Standards;
- Has an adequate internal audit charter, goals, objectives, policies and procedures;
- Contributes to the organisation's governance, risk management and control processes:
- Has complete coverage of the audit universe;
- Complies with applicable laws, regulations and other standards that the internal audit activity may be subject to;
- Has identified the risks affecting the operation of the internal audit activity itself;
- Has an effective continuous improvement activity in place and adopts best practice; and
- Adds value to improve the organisations operations and contributes the attainment of the organisations objectives.

The QAIP helps the Chief Internal Auditor to address two areas of risk for the function:

- Conformance Risk Does the function and its processes conform to the IIA Standards and apply the Code of Ethics and other sector specific requirements and to the activity's own internal audit methodology?
- Opinion Risk Has the right audit work been performed and the right interpretation of results made to support the conclusions reached and the opinions issued?

The Chief Internal Auditor is ultimately responsible for the QAIP, which covers all types of Internal Audit activities, including consultancy. The QAIP includes both internal and external assessments. Internal assessments are both ongoing and

periodical and external assessments will be undertaken at least once every five years, in order to meet statutory requirements.

The QAIP is reviewed on an annual basis.

### 2. Internal Assessments

Internal Assessments are made up of both ongoing reviews and periodic reviews.

### **Ongoing reviews**

Ongoing reviews provide assurance that the processes in place are working effectively to ensure that quality is delivered on an audit by audit basis. This includes continuous monitoring of:

- Engagement planning and supervision (pre-approval of the audit scope, innovative best practices, budgeted hours, and assigned staff);
- Standard working practices (including working paper procedures, sign off, report review, checklists to ensure that the audit process has been followed);
- Feedback from other clients and stakeholders; and
- Analysing performance metrics to measure audit plan completion and stakeholder value (satisfaction surveys).

### Periodic reviews

Periodic assessments are designed to assess conformance with Internal Audit's Charter, the Standards, Definition of Internal Auditing, the Code of Ethics, the quality of the audit work and supervision, policies and procedures supporting the internal audit activity, the added value to the organisation and the achievement of performance standards.

Periodic assessments will be conducted through:

- Working paper reviews for conformance to the definition of Internal Auditing, the Code of Ethics, the Standards, and internal audit policies and procedures
- Self-assessment of the internal audit activity with objectives established as part of the QAIP components – Governance, Professional Practice and Communication
- Review of internal audit performance measures and benchmarking of best practices. Periodic activity and performance reporting to the Audit Committee and other stakeholders as deemed necessary.
- Annual self-review of conformance to the PSIAS.

The periodic self-assessment should identify the quality of ongoing performance and opportunities for improvement and to check and validate the objectives and criteria used in the QAIP. The self-assessment will be completed on an annual basis and the results reported to the Audit Committee and Senior Management.

### 3. External Assessment

The External Assessment will consist of a broad scope of coverage that includes the following:

- Conformance with the Standards, Definition of Internal Auditing, the Code of Ethics, and internal audit's Charter, plans, policies, procedures, practices, and any applicable legislative and regulatory requirements
- Expectations of Internal Audit as expressed by the Board and Senior Management
- Integration of the Internal Audit activity into the governance process
- The mix of staff knowledge, experiences, and disciplines, including use of tools and techniques, and process improvements
- A determination as to whether Internal Audit adds value and improves the Council's operations.

An external assessment will be conducted every five years by a qualified, independent assessor from outside the Council. The assessment will be in the form of a full external assessment, or a self-assessment with independent external validation. The format of the external assessment will be agreed with the Audit Committee, Head of Transformation & Assurance and/or 151 Officer.

### Assessment scale

In accordance with the IIA Quality Assessment Manual Scale, the scale to assess the level of conformance of the internal audit activity with the standards is as follows:

- Generally Conforms;
- Partially Conforms; or
- Does Not Conform

### **Reporting on the Quality Programme**

Internal Assessments – reported to the Audit Committee and Senior Management on an annual basis. The internal assessment will be contained in the Annual Audit Report which will be accompanied by a written action plan in response to significant findings and recommendation contained in the report.

External Assessments – reported to the Audit Committee and Senior Management. The external assessment report will be accompanied by a written action plan in response to significant findings and recommendations contained in the report.

Follow up – The Chief Internal Auditor will implement appropriate follow up actions to ensure that recommendations made in the reports and action plans developed are implemented in a reasonable timeframe.

### 4. Ethics

As with all Public Sector employees the Internal Audit team have to comply with the Nolan Principles of Selflessness, Integrity, Objectivity, Accountability, Openness, Honesty, Leadership. This is done by following the Council's Code of Conduct and the PSIAS Code of Ethics. The PSIAS Code of Ethics has 4 principles:

 Integrity - measured through the recruitment processes and the ongoing review of the team and the work they deliver by the Chief Internal Auditor.

- Objectivity monitored through specific annual declarations by the team and the allocation of work to avoid conflicts of interest. In addition specific controls have been put in place to manage the conflicts due to the Chief Internal Auditor & Risk Manager having operational responsibility for areas outside of Internal Audit.
- Confidentiality monitored through specific annual statements of confidentiality for the team.
- Competency monitored through file review processes, Performance Development Reviews, training and Continuing Professional Development.

### 5. Internal Audit Plan

The work of the Internal Audit Section is directed by the Audit Plan which is compiled by the Chief Internal Auditor & Risk Manager after discussions with key stakeholders including Members of Leadership Team. The Audit Plan is presented to and approved by Leadership Team and Audit Committee who have the power to question but not direct the content of the audit plan.

The broad scope for each review is determined and included in the Internal Audit Plan.

Once the plan has been approved the work is allocated out to the Auditors and scheduled in with the relevant managers. Performance against the plan is reported to Audit Committee throughout the year in the Progress Reports as well as at year end in the Annual Report.

At the start of each Audit the auditor will meet with the relevant Service Manager to agree the final scope of the review as well as determining the key risks for the area under review.

### 6. Internal Audit Assignments

Each assignment will be carried out in line with the agreed Internal Audit Process as set-out in the Audit Manual. From April 2023 the team have introduced an electronic working paper system which has the audit process built into its workflow.

Each assignment requires sign-off at predetermined points which are evidenced on the system. This aims to ensure that the audit remains on track with the intended objectives as well as ensuring that the work has been performed to an appropriate standard and in line with agreed working practices to ensure the section remains compliant with PSIAS.

Each audit has a supervisor allocated who will support the auditor and provide initial file reviews, the Senior Auditors and Principal Auditor act in the capacity of supervisor. The Chief Internal Auditor & Risk Manager maintains overview of the Audit and formally signs off the work at each stage.

Stage	Reviewer
Audit Brief	Chief Internal Auditor
Walkthrough of Key Controls	Supervisor & Chief Internal Auditor
Testing Schedule Developed	Supervisor & Chief Internal Auditor
Summary of Findings	Supervisor & Chief Internal Auditor
Draft Report	Supervisor & Chief Internal Auditor
Final Report	Chief Internal Auditor

File Review points are documented and retained on the system for each stage of the review. These are reviewed and regularly or commonly identified issues can be raised with the Auditor and where necessary additional support or training can be provided.

## 7. Continuing Professional Development

The Internal Audit Team takes training and development of its staff very seriously and it is important that staff stay up to date with current practices. In order to do this the team has put a number of measures in place:

- Annual Performance Development Reviews to identify training needs
- Ongoing review of allocated work used to identify training/development areas.
- The Team has a subscription to the Cipfa Better Governance Forum which provides advice, guidance and training courses.
- Membership of networking groups e.g. Midland District Chief Auditors Group, Staffordshire Chief Auditors Group and networking with peers at other Local Authorities. These groups share best practice and provide peer support and advice.
- Identification of other Professional Training courses
- In-house training and attendance at corporate training sessions
- Attendance at information meetings internally

### 8. Team and Individual Performance

Performance of the team and of individual auditors is monitored through the use of Key Performance Indicators as set out in Appendix 1 as well as through file review process and annual Performance Development Reviews (PDR).

Targets for the Team are set and reported to the Audit Committee through the Audit Plan and Annual Report. Targets and performance for individual Auditors are set and reviewed formally each year by the Chief Internal Auditor at the Annual PDRs as well as informally through one-to-one meetings.

The performance and targets for the Chief Internal Auditor are reviewed by the Head of Transformation and Assurance via one-to-one meetings and the annual PDR. In

addition in advance of the Chief Internal Auditor's PDR the Head of Transformation and Assurance will consult with the Audit Committee Chairs to obtain their views of the performance of the CIA.

### 9. Client Satisfaction Surveys

The section does not send out routine satisfaction surveys at the completion of each audit as it was found that the return rate was poor and responses were of limited value. Instead in early 2023 a satisfaction survey was sent to all managers and Heads of Service with the results to be reported in the Annual Audit Report in June 2023. The intention is that this will be repeated each year with a number of key questions being retained to allow the level of satisfaction over time to be monitored, whilst retaining some consistency. The annual survey will also allow the section to add in other questions to obtain information from managers which may be useful to the team; for example in 2023 we sought information in relation to other sources of assurance that the managers receive information from.

(Approved June 2023)

# Appendix 1

# **Internal Audit - Key Performance Indicators**

Team Performance Indicators (PI)	Description	Target	Reported to
Completion of the Audit Plan	The number of audits completed in a year compared to the number of audits planned. Progress reported in year but Annual PI.	90%	Audit Committee (Progress Updates and Annual Report)
Section Conformance with PSIAS	Annually reported following Review of IA - taking into account results of Internal Review and External Quality Review if held in the year.	Generally Conforms	Audit Committee (Annual Report)
Annual Satisfaction Survey Results	A range of questions on the overall satisfaction with the work of Internal Audit are asked.	4 out of 5	Audit Committee (Annual Report)

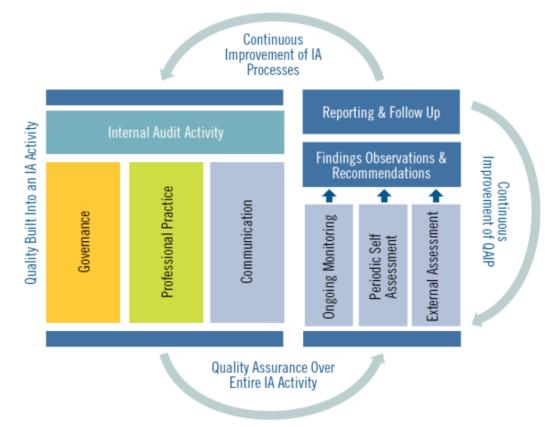
Individual Performance Indicators (PI)	Description	Target	Reported to
Completion of the Audit Plan Allocation	The number of audits completed in a year compared to the number of audits allocated to the Auditor	100%	Annually to CIA in PDR
Audits completed within budgeted time	Each audit is completed within the allocated time budget	80%	Annually to CIA in PDR and Audit Software
Exit Meeting within 20 days of end of Fieldwork	The exit meeting is completed promptly after the fieldwork is completed	100%	Each Assignment to CIA in Audit Software
Draft audit reports issued within 10 days of Exit Meeting	Draft reports should be issued promptly after the exit meeting	100%	Each Assignment to CIA in Audit Software
Draft Report agreed within 7 days of issue	As most issues should have been discussed and management comments agrees at Exit meeting agreement of the Draft Report should be quickly achieved	100%	Each Assignment to CIA in Audit Software
Final Audit Reports issued within 5 days from agreement of draft report	Final Reports should be issued promptly after the Draft has been agreed.	100%	Each Assignment to CIA in Audit Software

# Other Information Reported to Audit Committee

Information	Notes relating to reporting
Number of recommendations Followed up and number implemented at the time of the follow-up. (Progress Reports and Annual Report)	The implementation of recommendations is a measure of management's performance rather than the performance of the Internal Audit Section.
Progress and Results of National Fraud Initiative Data matching (Annual Report)	The Chief Internal Auditor & Risk Manager acts as the Key Contact and the results are an indicator of the Council's exposure to and detection of fraud. However the majority of the work is carried out by other sections and therefore this information is not a measure of performance of the Internal Audit Section.

# Appendix 2

# **Quality Assurance & Improvement Programme Framework**



Institute of Internal Auditors