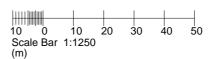
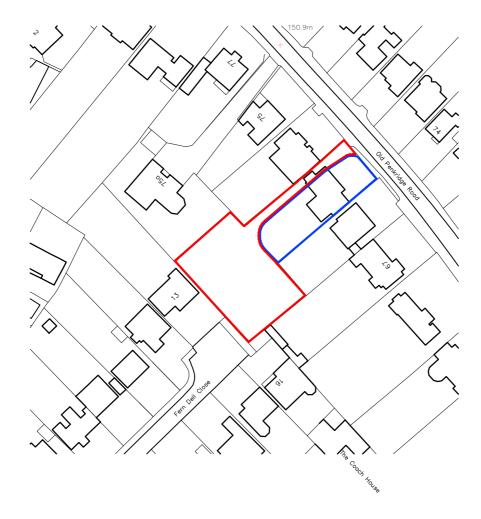
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Produced on 30 August 2016 from the Ordnance Survey National Geographic Database and incorporating surveyed revision available at this date. This map shows the area bounded by 397334,310562 397334,310703 397475,310562

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PROJECT

Proposed Residential Development at: Land rear of 71 Old Penkridge Road, Cannock.

Staffordshire

TITLE:

Location Plan

CLIENT:

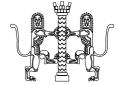
Mr R Mclaughlin

SUTTON AND WILKINSON

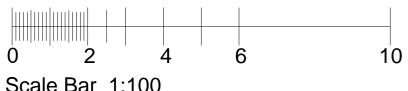
CHARTERED ARCHITECTS

Victoria House, 13 New Penkridge Road, Cannock, Staffs, WS11 1HW

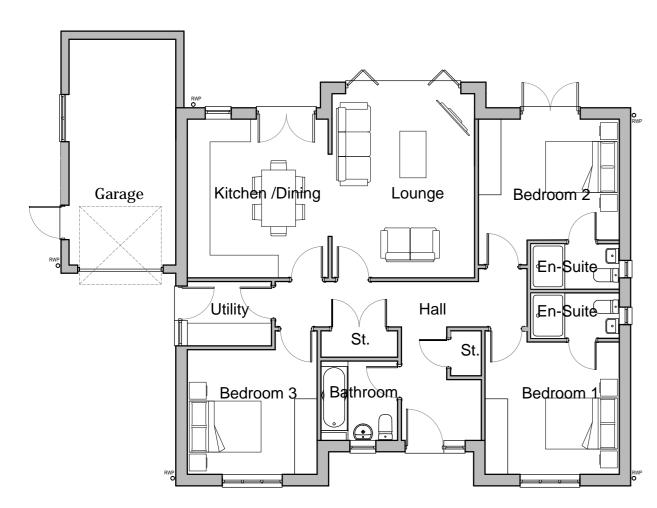
Telephone: 01543 466441 Facsimile: 01543 462469 e-mail: office@suttonwilkinson.co.uk



SCALE	DRAWN	DATE	SIZE
1:1250	SC	May.22	A4
DRAWING NUMBER 2411 - 27			REVISION

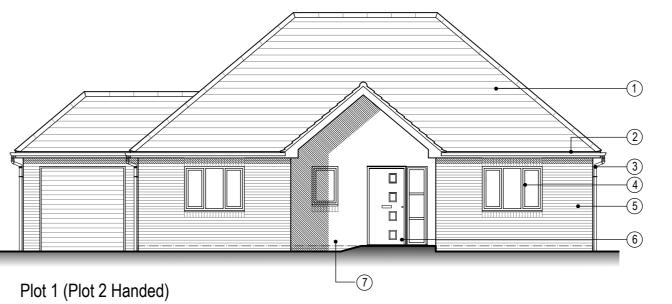


Scale Bar 1:100 (m)

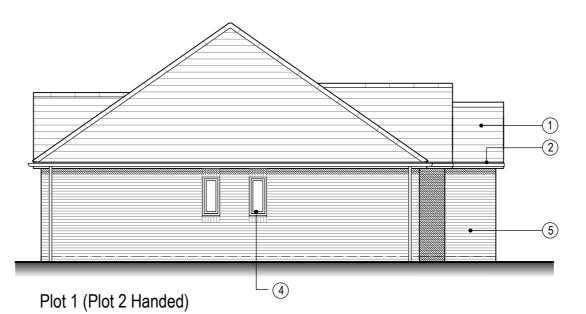


Plot 1 (Plot 2 Handed)

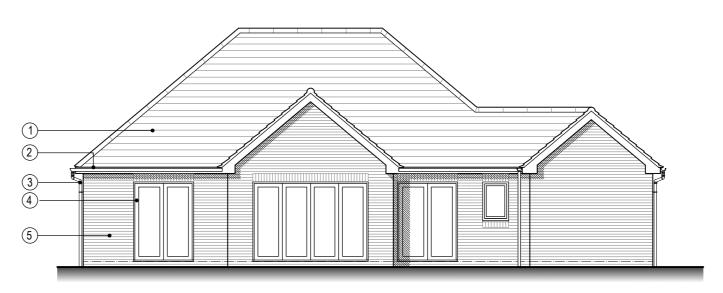
GROUND FLOOR PLAN



FRONT ELEVATION

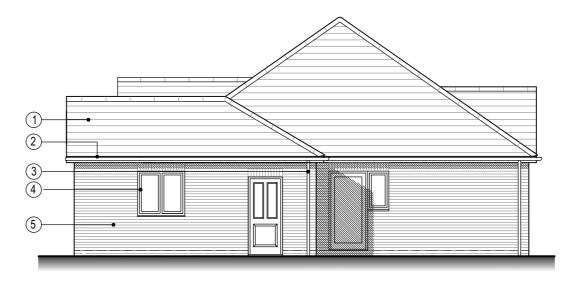


SIDE ELEVATION



Plot 1 (Plot 2 Handed)

REAR ELEVATION



Plot 1 (Plot 2 Handed)

SIDE ELEVATION

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All Contractors must visit the site and be responsible for taking and checking dimensions relative to their work. Sutton and Wilkinson Chartered Architects to be advised of any variation between drawings and site conditions.

MATERIALS LEGEND:

- Roof Tiles Galiza Brazilian Slate Holed 100mm.
- 2) PVCu Facias & Soffit Boards Colour Grey
- PVCu Rainwater Gutters & Down Pipes Colour Grey
- 4 PVCu Double Glazed Windows & doors Colour White
- 5) Ibstock Ivanhoe Westminster Facing Brickwork
- (6) Steel Core GRP Door Colour Dark Blue
- 7) Through Colour render system Colour Ivory

Bungalow - Plots 1 & 2				
Gross Internal Floor Area				
m² 104.7				
Sq.ft	1127			

PLANNING ISSUE

PROJECT:

Proposed Residential Development at: Land rear of 71 Old penkridge Road, Cannock, Staffordhire. WS11 1HY

CLIENT:

Mr. R Mclaughlin

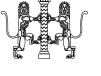
TITLE:
PROPOSED BUNGALOWS
PLANS & ELEVATIONS

SUTTON AND WILKINSON

CHARTERED ARCHITECTS

Victoria House, 13 New Penkridge Road, Cannock, Staffs, WS11 1HW

Telephone: 01543 466441 Facsimile: 01543 462469 e-mail: office@suttonwilkinson.co.uk



SCALE	DRAWN	DATE	SIZE
1:100	SC	June. 22	A2
DRAWING NUMBER			REVISION
2411-20			



Contact Officer:	Claire Faulkner
Telephone No:	01543 464337

Planning Control Committee 28th September 2022

Application No:	CH/22/0215
Received:	08-Jun-2022
Location:	71, Old Penkridge Road, CANNOCK, WS11 1HY
Parish:	Non Parish Area
Ward:	Cannock West
Description:	Residential development of 2No. bungalows to land rear of 71 Old Penkridge Road.
Application Type:	Full Planning Application

Reason for Committee decision: Neighbour request to address members

Recommendation: Approve subject to conditions

Reason(s) for Recommendation:

In accordance with paragraph 38 of the National Planning Policy Framework the Local Planning Authority has worked with the applicant in a positive and proactive manner to approve the proposed development, which accords with the Local Plan and the National Planning Policy Framework.

Conditions (and Reasons for Conditions):

1. The development hereby permitted shall be carried out in accordance with the following approved plans:

2411-27 Location Plan2411-28 E Proposed Site Plan

2411-20 Proposed Bungalows Plans & Elevations

2411-23F Bat and Bird box details

2411-22C Construction Management Plan together with information provided within email dated 14th September 2022

Tree survey 2022 V5

Reason

For the avoidance of doubt and in the interests of proper planning.

The development to which this permission relates must be begun not later than the expiration of three years beginning with the date on which this permission is granted.

Reason

To comply with the requirements of Section 91 of the Town & Country Planning Act 1990.

3. No materials shall be used for the external surfaces of the development other than those specified on the application.

Reason

In the interests of visual amenity and to ensure compliance with Local Plan Policies CP3, CP15, CP16, RTC3 (where applicable) and the NPPF.

4. No part of the development hereby approved shall commence until a scheme detailing the external environment-landscape, including planting, fencing, walls, surface treatment & construction details for the site has been submitted to and approved by the Local Planning Authority. The details shall be in the form as specified in Annex C of the Supplementary Planning Guidance 'Trees, Landscape and Development'.

Thereafter, the approved landscape works shall be carried out in the first planting and seeding season following the occupation of any buildings or the completion of the development whichever is the sooner.

Reason

In the interest of visual amenity of the area and in accordance with Local Plan Policies CP3, CP12, CP14 and the NPPF.

5. No dwelling hereby approved shall be occupied until a scheme for the fitting of that dwelling with electric charging points for electric vehicles has been submitted to and approved in writing by the Local Planning Authority and the works comprising the approved scheme have been completed. The works shall thereafter be retained for the lifetime of the development unless otherwise approved in writing by the Local Planning authority.

Reason

In the interests of improving air quality and combatting climate change in accordance with policy CP16 and the National Planning Policy Framework.

If during development, contamination not previously identified is found to be
present at the site, no further development (unless otherwise agreed in writing
with the Local Planning Authority) shall be carried out until either;

A site investigation has been designed and undertaken in accordance with details approved in writing by the Local Planning Authority, a risk assessment has been produced and a method statement detailing remediation requirements using the information obtained from the site investigation has been approved by the Local Planning Authority; or

If the above has been previously undertaken, the developer has submitted and obtained written approval from the Local Planning Authority for an addendum to the method statement detailing how this unsuspected contamination shall be dealt with.

Reason

In order to enable the development to proceed in a safe environment and to protect the health and safety of its occupiers and to ensure compliance with Local Plan Policy CP3 and the NPPF

7. The development hereby permitted shall not be brought into use until the visibility splays shown on the approved drawing have been provided. The visibility splays shall thereafter be kept free of all obstructions to visibility over a height of 600 mm above the adjacent carriageway level.

Reason

in the interests of highway safety

- 8. Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) (England) Order 2015 (or any Order revoking and reenacting that Order with or without modification), no development within Part 1 of Schedule 2 to the Order shall be carried out without an express grant of planning permission, from the Local Planning Authority, namely:
 - The enlargement, improvement or other alteration of the dwellinghouse;
 - The enlargement of the dwellinghouse consisting of an addition or alteration to its roof;
 - Any other alteration to the roof of the dwellinghouse;
 - The erection or construction of a porch outside any external door of the dwelling;
 - The provision within the curtilage of the dwellinghouse of any building or enclosure, swimming or other pool required for a purpose incidental to the enjoyment of the dwellinghouse as such, or the maintenance, improvement or other alteration of such a building or enclosure;
 - The provision within the curtilage of the dwellinghouse of a hard surface for any purpose incidental to the enjoyment of the dwellinghouse as such;
 - The erection or provision within the curtilage of the dwellinghouse of a container for the storage of oil for domestic heating; or
 - The installation, alteration or replacement of a satellite antenna on the dwellinghouse or within the curtilage of the dwellinghouse.

Reason

The Local Planning Authority considers that such development would be likely to adversely affect the amenity of neighbouring occupiers and the character of the area. It is considered to be in the public interest to require an application to enable the merits of any proposal to be assessed and to ensure compliance with Local Plan Policy CP3 - Chase Shaping - Design and the NPPF.

9. The development hereby approved shall not be brough into use until the access to the site within the limits of the public highway have been completed.

Reason

In the interests of highway safety

- 10. Prior to the commencement of the development hereby approved, the Arboricultural Impact Assessment (AIA) shall be updated and submitted to the Local Planning Authority for approval in writing. As a minimum the AIA shall include the following points:
 - o What will occur if root over 25mm diameter cannot be redirected
 - o Impact on tree if roots have to be cut within areas of incursion
 - o Shading and dominance of retained trees at maturity
 - o Seasonal nuisance
 - o Impact matured trees could have on building (above & below ground)
 - o Access & Working space required through construction (e.g. scaffolding)
 - o Root desiccation

Thereafter, the approved details shall be implemented in full with any changes to be first agreed in writing by the Local Planning Authority.

Reason

In the interest of visual amenity of the area and in accordance with Local Plan Policies CP3, CP12, CP14 and the NPPF.

- 11. Prior to the commencement of the development hereby approved a details

 Arboricultural Method Statement (AMS) shall be submitted to and approved in

 writing by the Local Planning Authority. As a minimum, the AMS shall include:-
 - Sequence of Works
 - Access & Scaffolding
 - Foundation Works.
 - Hard Landscaping/Surfacing Works.
 - Tree Works (including root pruning).
 - Services (if impacting RPA).
 - Arboricultural monitoring.

Thereafter, the approved AMS shall be implemented in full and adhered to during the course of the construction period.

Reason

In the interest of visual amenity of the area and in accordance with Local Plan Policies CP3, CP12, CP14 and the NPPF.

12. The approved details within Dwg. No. 2411-24B Construction Management Plan together with information provided within email dated 14th September 2022 in relation to the Construction Management Plan shall be implemented and adhered to throughout the construction phase.

Reason

To ensure a satisfactory environment is maintained for surrounding neighbours.

13. Prior to first occupation of the dwellings hereby approved, the habitat features as demonstrated on drawing 2411-23 F shall be provided in accordance with the approved details.

Thereafter, the features shall be retained and maintained in working order for the life of the development.

Reason

In the interests of enhancing habitat breeding in accordance with Local Plan Policy CP12 and the NPPF.

Notes to the Developer:

Coal Authority

The proposed development lies within a coal mining area which may contain unrecorded coal mining related hazards. If any coal mining feature is encountered during development, this should be reported immediately to the Coal Authority on 0345 762 6848.

Further information is also available on the Coal Authority website at: www.gov.uk/government/organisations/the-coal-authority

Highway Authority

Please note the works required in Condition 1 will require a Section 184 Notice of Approval from Staffordshire County Council. Please email trafficandnetwork@staffordshire.gov.uk for further details. The link below provides an overview of the permissions and licences required for undertaking work on or adjacent to the adopted highway:

https://www.staffordshire.gov.uk/Highways/licences/Overview.aspx

Staffordshire County Council as Highway Authority would not formally adopt the proposed development,however,the development will require approval under Section 7 of the Staffordshire Act 1983. This Form X does not constitute a detailed design check. The applicant is requested to contact Staffordshire County Council to ensure that approvals and agreements are secured before commencementof works. It will, therefore, be necessary for maintenance/management arrangements for the access road and internal layout to be submitted to the Highway Authority with a view to securing an exemption under Section 219 of the Highways Act 1980. Although the road layout will not be to adoptable standard, the roadways within the site will still need to be constructed to be 'fit for purpose'.

Consultations and Publicity

Internal Consultations

Environmental Health

No objection subject to conditions

Landscape Officer

If plot 2 cannot be set back within the site conditions recommended.

CIL Officer

Based on the form submitted, if permission is granted the development would be CIL liable

Development Plans and Policy Unit

The site does not fall within any designated areas shown on the Local Plan Policies Map. I can also advise that the proposal forms an existing SHLAA 2021 designated site; C441 (0-5 years).

National Planning Policy Framework (NPPF) and the presumption in favour of development.

The development plan comprises the Cannock Chase Local Plan (Part 1) and the Staffordshire County Council Waste and Minerals Local Plan.

The Council's Design SPD 2016 provides design guidance relating to new dwellings. With regards to the further detailed design of the scheme, regard should also be paid to Policy CP16 and the Parking Standards, Travel Plans and Development Contributions for Sustainable Transport SPD (2005) (contains parking standards).

Any site-specific requirements may be addressed via a Section 106/278 if required, in accordance with the Developer Contributions and Housing Choices SPD (2015) and in consultation with the relevant infrastructure provider.

External Consultations

Natural England

Cannock Chase SAC - No objection – Appropriate Assessment undertaken.

Cannock Chase SSSI – No objection

Based on the plans submitted, Natural England considers that the proposed development will not damage or destroy the interest features for which the site has been notified and has no objection.

Highway Authority

No objection subject to conditions

Response to Publicity

The application has been advertised by site notice and neighbour letter with 2 letters of representation received. The comments received are summarised below:-

- Penkridge Road and the application site. Trees have been felled but the stumps are still in existence preventing a fence being erected in the correct place on the boundary. As this development is completed these stumps will need to be removed to allow for a new boundary fence to be installed by the developer. As the existing fence cannot be retained as stated in the planning application, we would appreciate some correspondence and agreement with the Planning department and developer to ensure careful removal of the stumps to prevent damage to my workshop and an agreed type of fencing to be installed and the correct line of boundary preserved.
- Conditions on previous applications have been dismissed behind closed doors
- The development will significantly negatively alter the local building layout by decreasing the green natural environment and replacing it with crammed buildings with small gardens which are out of character with the surrounding area.
- The type of building, the size of each plot and their positioning relative to other properties has a severe negative impact on local properties and most significant to No.69.
- The bungalows are shoehorned on to the rear garden making them out of character. The buildings may meet standards but they will ruin the local environment and provide minimal benefit for local housing need.
- Plot 3 is elevated and will have direct views into our home (No.69). This will be a tandem development and will directly overlook my property,
- Currently the boundary hedge is overgrown but when cut the hedge will be inadequate to screen visibility to the rear of our home and also in winter. The proposal appears to show drainage pipes positioned on the hedge boundary which would affect the state of the hedge.
- The boundary fencing that separates No.69 and No.71 is inadequate.
- If external heat pumps are to be added this could add to the noise and disturbance of a rear garden

- Confirmation is requested that Ferndell Close ca not be used in connection with the supply of materials or services.

Relevant Planning History

CH/19/411 Demolition of existing two storey house and erection of 2No. houses and associated works (resubmission of CH/19/015).

Committee approval 15th Jan 2020

CH/19/289 Residential Development:- Demolition of existing house and erection of replacement 4 bed detached house, detached garage & vehicular access to housing development at rear of site.

Committee approved 20th Sep 2019. Permission implemented.

CH/19/236 Residential Development:- Approval of reserved matters pursuant to CH/17/234 for the appearance, landscaping and scale.

Approved 12th Aug 2019

CH/19/015 Residential Development:- 2 detached dwellings . Refused by Committee on 10th April 2019 for the following reason:-

The proposed two storey dwelling to rear, by virtue of its size and scale, the location of the windows within it and their juxtaposition in respect to neighbouring properties, the difference in ground levels between the site compared to that of neighbouring properties, and the back-land nature of the site would result in unacceptable levels of overlooking and loss of privacy and outlook and therefore fail to protect the residential amenities of the occupiers of the neighbouring properties and to retain a high standard of amenity for those occupiers contrary to Policy CP3 of the Cannock Chase Local Plan and paragraph 127(f) of the National Planning Policy Framework.

Dismissed on appeal for the following reason:-

There is no legally enforceable mechanism associated with the proposal which would secure the mitigation measures necessary to address its adverse effects to the SAC. For these reasons, I conclude on this main issue that the proposed development would be likely to have a significant

effect on the integrity of the Cannock Chase SAC. It would therefore conflict with Policy CP13 of the Local Plan insofar as, amongst other matters, it seeks to ensure that the integrity of Cannock Chase SAC is retained.

CH/17/234 Residential Development:- 2 detached dwellings (outline including access and layout). Committee approval 14th Feb 2018.

Permission for two detached houses. Approved.

1 Site and Surroundings

- 1.1 The application site comprises the rear garden of 71 Old Penkridge Road.
- 1.2 The application site lies along Old Penkridge Road within a row of large, mainly detached dwellings of differing form and appearance, occupying wide and deep plots. The deep plots allow the dwellings to be set back from the highway which creates an attractive spacious residential frontage.
- 1.3 The existing dwelling is set within a generous curtilage to the front of the plot and comprises of a generous 'T' shaped rear garden. The frontage property is currently being demolished and a replacement dwelling constructed. The width of the plot comprises of approx. 5m wide access for a depth of 44m before the site opens up to a width of 38m and a further depth of 25m.
- 1.4 There are a number of trees on and around the site that contribute to a verdant environment. A number of trees have been removed recently however, none of the trees are / were protected by a Tree Preservation Order.
- 1.5 The topography of the application site is reasonably flat however, the adjacent dwelling (No.69 is sited on lower ground). The application site backs onto Ferndell Close to the rear.
- 1.6 There is a single storey dwelling to the north of the site, accessed via a private drive off Old Penkridge Road that was granted approval in 1980's.

1.7 The application site is located within a Mineral Safeguarding Area and is also within the Coal Authority Low Risk Boundary.

2 Proposal

- 2.1 The applicant is seeking consent for the construction of two detached dwellings sited on the land to the rear of No. 71 Old Penkridge Road.
- 2.2 The proposed dwellings would be single storey and constructed to a maximum height of 6m falling to 4m at the lowest popint and 2.5m to the eaves.
- 2.3 The proposed bungalows would be constructed from brick and tile and would a feature vender panel on the front elevations.
- 2.4 The dwellings would be three bedroom and benefit from a single garage to the side, set back behind a single parking space. The private gardens would be to the rear.
- 2.5 The plans that have been submitted include landscape details showing areas of paving around the dwelling and soft landscaped areas.

3 Planning Policy

- 3.1 Section 38 of the Planning and Compulsory Purchase Act 2004 requires planning applications to be determined in accordance with the provisions of the Development Plan, unless material considerations indicate otherwise.
- 3.2 The Development Plan currently comprises the Cannock Chase Local Plan Part 1 (2014) and the Minerals Local Plan for Staffordshire (2015 2030).
- 3.3 Relevant policies within the Local Plan include: -

CP1 - Strategy – the Strategic Approach

CP3 - Chase Shaping - Design

CP6 - Housing Land

CP7 – Housing Choice

CP10 – Sustainable Transport

CP12 - Biodiversity and Geodiversity

CP14 – Landscape Character and Cannock Chase Area of Outstanding

Natural Beauty

3.4 Relevant Policies within the Minerals Plan Include:

Policy 3: - Safeguarding Minerals of Local and National Importance and Important Infrastructure

3.5 Relevant paragraphs within the NPPF include paragraphs: -

8: Three dimensions of Sustainable Development

11-14: The Presumption in favour of Sustainable

Development

47-50: Determining Applications

64: Affordable housing not required for non major

applications

111: Highway Safety and Capacity

126, 130, 132, 134: Achieving Well-Designed Places

174, 180: Biodiversity

218, 219 Implementation

3.9 Other relevant documents include: -

- (i) Design Supplementary Planning Document, April 2016.
- (ii) Cannock Chase Local Development Framework Parking Standards, Travel Plans and Developer Contributions for Sustainable Transport.

(iii) Manual for Streets

4 Determining Issues

- 4.1 The determining issues for the proposed development include:
 - i) Principle of development
 - ii) Design and impact on the character and form of the area
 - iii) Impact on residential amenity.
 - iv) Impact on highway safety.
 - v) Impact on nature conservation
 - vi) Drainage and flood risk
 - vii) Mineral safeguarding
 - viii) Waste and recycling facilities
 - ix) Ground conditions and contamination
 - x) Affordable housing
 - xi) Other Issues raised

4.2 <u>Principle of the Development</u>

- 4.2.1 Both paragraph 11 of the NPPF (2021) and Cannock Chase Local Plan 2014 Policy CP1 state that there should be a presumption in favour of sustainable development.
- 4.2.2 The presumption in favour of sustainable development as set out in paragraph 11 of the NPPF states: -.

'For decision taking this means:

c) approving development proposals that accord with an up to date development plan without delay.

- d) where there are no relevant development plan policies, or the policies which are most important for determining the application are out of date, granting permission unless
 - (i) policies in the Framework that protect areas or assets of particular importance (e.g. Green Belt, AONB, habitats sites) provide a clear reason for refusing the development proposed; or
 - ii) any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in the Framework taken as a whole.'
- 4.2.3 The starting point of the assessment is therefore whether the proposal is in accordance with the development Plan and whether that plan is up to date. In that respect it is noted that Policy CP1 of the Local Plan states: -

"In Cannock Chase District the focus of investment and regeneration will be in existing settlements whilst conserving and enhancing the landscape of the AONB, Hednesford Hills, Green Belt and the green infrastructure of the District. The urban areas will accommodate most of the District's new housing and employment development, distributed broadly in proportion to the existing scale of settlement."

- 4.2.4 Other than the above general strategic approach there are no relevant policies within the Local Plan in respect to the approach to be taken with regard to the development of wind-fall sites. As such the proposal falls to be determined in accordance with the tests set out in subsection (d) (i) or (ii) of paragraph 11 of the NPPF show above.
- 4.2.5 With that in mind it is noted that the application site is not designated as Green Belt, AONB or as a SSSI or SAC, nor does it contain a listed building or conservation area or affect the setting of a designated heritage asset; nor is it located with flood zones 2 or 3.
- 4.2.6 The NPPF at para 120 identifies factors which planning policies and decisions should ensure that developments encourage. Of particular relevance to this proposal are, paragraph
 - d) promote and support the development of under-utilised land and buildings especially if this would help to meet identified needs for housing

where land supply is constrained and available sites could be used more effectively.

- 4.2.7 In the case of residential proposals, regard will also be paid to the findings of the Strategic Housing Land Availability Assessment. Where a shortfall in the five-year housing supply is apparent then the presumption should be in favour of residential development, unless the economic evidence is strong and compelling. The SHLAA (2022) has confirmed the Council currently has a 5 year land supply. It is noted that the proposal forms an existing SHLAA 2021 designated site; C441 (0-5 years).
- 4.2.8 In respect to the principle of the proposal it is noted that the site is within the curtilage of a residential use and is located within the Old Penkridge Road area which is approximately 1km from the town centre of Cannock, close to the local primary school and served by bus routes giving access by public transport. As such the site has good access by public transport, walking and cycling to a range of goods and services to serve the day to day needs of the occupiers of the proposed development.
- 4.2.9 Notwithstanding the above and the comments of the neighbour in respect to the principle of the 'backland' development being acceptable, the application seeks permission for two detached bungalows that is identical to the scheme that was submitted and approved by Members at Planning Committee on 14th February 2017 (Outline) and the Reserved Matters approval dated 12th August 2019. This permission was not implemented however the principle of development on this site was established in the granting of that permission.
- 4.2.10 However, although a proposal may be considered to be acceptable in principle it is still required to meet the provisions within the development plan in respect to matters of detail. The next part of this report will go to consider the proposal in this respect.

4.3 <u>Design and the Impact on the Character and Form of the Area</u>

4.3.1 The site is located within the South and West Cannock Character Area, the character of which is described in Appendix A of the Design SPD. Key Local Design Principles [amongst others] are that development should

- Safeguard/ enhance 'leafy character' of Old Penkridge Road area with density
 of development, green views over and between buildings and householder
 permitted development rights controlled as appropriate. Promote retention
 and use of front garden boundary hedging to reinforce 'leafy' feel.
- 4.3.7 Specific Design Guidance for the 'Mature Suburb' of Old Penkridge Road is provided on pages 79 -80 of the Design SPD. Particular Key Features of the character of this area are that: -
 - They usually consist of substantial houses and bungalows on large plots within well established gardens along roads leading to the open countryside of the Chase or Shoal Hill.
 - The spacious nature and lower density of these areas has led to pressure for intensification of development, particularly on the larger plots with impacts on/loss of mature trees and shading effects on the new development itself. Whilst such development can have benefits by increasing housing stock and making efficient use of land, it can also affect local character, amenity and privacy unless development is designed to be sympathetic to the main features which makes these areas unique.
- 4.3.8 Given the number of trees on and around the site, the applicant has submitted a Tree Survey Report with which to inform the submission. The comments of the neighbours with regard to existing trees and hedgerows are noted. The report confirms that the proposed development would involve the loss of a number of trees (all C quality), and intrusion of the building into the RPZ of tree 15 and to a lesser degree G1. Existing trees are of poor to moderate quality, though many could be carefully incorporated so that they form an appropriate relationship with any new buildings. This would greatly enhance any new development providing an immediate appearance of maturity.
- 4.3.9 The comments of the landscape Officer are noted in respect to the access driveway being constructed within the RPA of one of the trees. However Officers note that the implemented planning permission CH/19/289 included the access and as such this intrusion (albeit slight) has already been accepted.

- 4.3.10 The comments from the Landscape Officer in regard to the AIA, AMS and Landscape proposals are noted and would be secured via the recommended conditions.
- 4.3.11In respect to the proposed dwellings, part of the proposal would be constructed to the rear behind a frontage dwelling with access provided to the side. The proposed dwellings would sit next to the existing and varied houses against which context they would be viewed. The proposed scheme would retain the appearance of a main frontage house and the remaining landscape within the grounds. As such any harm to the form and character of the area through loss of semi-natural vegetation would be slight when viewed within this context. Notwithstanding this, where there has been a loss of trees, the applicant has proposed replacement planting. Furthermore, it is considered that the proposed dwellings would be a bespoke and traditional design and would sit comfortably within its semi-rural setting. As such the proposed is considered to preserve the character and form of the street scene and wider area.

4.4. <u>Impact on Residential Amenity</u>

- 4.4.1 In this respect it is noted that the nearest neighbouring to the proposed dwellings would be Nos. 67 75A Old Penkridge Road and Nos.13 & 16 Ferndell Close. The comments of the neighbours are noted in terms of overlooking and privacy.
- 4.4.2 It is noted that the proposed dwellings would remain at least 25m from the principle rear elevations of the properties fronting Old Penkridge Road (Nos 69-73). Whilst No.69 does sit on a lower level than the application site, the proposal would retain the existing hedgerow that runs to the rear boundary of No.69. Notwithstanding this, the proposed dwelling to the rear of No.69 would remain at a distance of more than 25m from the neighbouring property. The existing Beech hedgerow that runs along the shared boundary would be retained and new tree planting proposed adjacent.
- 4.4.3 The rear garden of No.67 extends to the side of the application site to the immediate south and the private garden of 75a to the north. There are two windows proposed in the side elevations of the new dwellings however these being to ensuite bathrooms these windows would be obscure and would be well

screened from the neighbouring properties by the intervening boundary treatments.

- 4.4.4 No.73 Old Penkridge Road is located on an angle to the proposed rear dwellings, being sited to the north -east of the proposed development. As such, any views into this property as a consequence of the proposed dwellings would be oblique and at a distance of 25m. The Beech trees sited to the rear of No.73 within the application site are identified on the proposed plan as being retained. A condition for additional fencing, has been recommended to the shared boundary with No.73 in order to retain the existing occupiers privacy.
- 4.4.12 Your Officers considered that the proposal meets and exceeds the guidance set out within the Design SPD having regard to angles and juxtaposition between the proposed dwellings themselves and with surrounding neighbours properties. There are no windows within the proposed development that would give rise to unacceptable levels of overlooking to adjacent dwellings or their gardens with front and rear principle windows meeting the required separation distance or facing out over the application site itself. Whilst there may be some views over neighbouring land, these views would be at a sufficient distance or oblique and not direct.
- 4.4.13 In addition to the above the proposal would meet the minimum recommendations for outdoor amenity space and parking provision and the retention of existing landscaping would ensure a high quality outlook for future occupiers.
- 4.4.14 Therefore it is concluded that the proposal, by virtue of the distance from the nearest dwellings, would not result in any significant impact, by virtue of overlooking, loss of light or loss of outlook, on the residential amenities of the occupiers of the neighbouring properties.

4.5 Impact on Highway Safety

4.5.1 Paragraph 111 of NPPF states that development should only be prevented or refused on highway grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe.

- 4.5.2 In this respect, the proposed access to the site would be via the access off Old Penkridge Road that is being constructed for No.71 Old Penkridge Road. The dwelling at No.71 is currently being demolished and replaced in line with planning permission CH/19/289 which has been implemented. This access extends along the side of Nos 71 and 73, running the full depth of the neighbouring property before turning into a rear parking area for No.71. This access would extend further into the site to provide parking and turning areas for the two proposed dwellings.
- 4.5.3 The Council's Supplementary Planning Document: Parking Standards, Travel Plans and Developer Contributions for Sustainable Transport, states that new two or three bedroom dwellings should provide two off-street parking spaces and three spaces should be provided for four or more bedroomed dwellings. The proposal demonstrates parking for 2 vehicles per dwelling and adequate room and turning space also provided.
- 4.5.4 The proposed access arrangements have been reviewed by County Highways Officers, who have raised no objections but have recommended conditions.
- 4.5.5 Given the above, it is concluded that, subject to the attached conditions the proposal would not lead to unacceptable impacts on highway safety and that the residual cumulative impacts on the road network would not be severe. As such the proposal would accord with the broad thrust of Policy CP10 of the Local Plan and Paragraph 111 of NPPF.

4.6 Impact on Nature Conservation Interests

- 4.6.1 The application site is not subject to any formal or informal nature conservation designation and is not known to support any species that are given special protection or which are of particular conservation interest. Furthermore, no substantial evidence has been presented to demonstrate that any such species or habitat exists on the site.
- 4.6.2 Given the above, the site has no significant ecological value and therefore the proposal would not result in any direct harm to nature conservation interests.

- 4.6.3 In order to enhance the nature conservation opportunities for the site, the applicant has proposed bat boxes within the construction of the dwellings, bird boxes, hedgehog friendly fencing and new tree planting.
- 4.6.4 Under Policy CP13 development will not be permitted where it would be likely to lead directly or indirectly to an adverse effect upon the integrity of the European Site network and the effects cannot be mitigated. Furthermore, in order to retain the integrity of the Cannock Chase Special Area of Conservation (SAC) all development within Cannock Chase District that leads to a net increase in dwellings will be required to mitigate adverse impacts. The proposal would lead to a net increase in dwellings and therefore is required to mitigate its adverse impact on the SAC. Such mitigation would be in the form of a contribution towards the cost of works on the SAC and this is provided through CIL.
- 4.6.5 Given the above it is considered that the proposal, would not have a significant adverse impact on nature conservation interests either on, or off, the site. In this respect the proposal would not be contrary to Policies CP3, CP12 and CP13 of the Local Plan and the NPPF.

4.7 Drainage and Flood Risk

4.8.1 The site is located in Flood Zone 1 on the Environment Agency's Flood Zone Maps. The comments of the neighbours are noted in respect to instances of localised flooding and drainage. Policy in respect to drainage and flood risk is provided by 159-169 of the NPPF. Of particular note is paragraph 167 which states:

'When determining any planning applications, local planning authorities should ensure that flood risk is not increased elsewhere'.

4.8.2 In this respect the applicant has stated that foul water will be disposed to mains drains and that surface water would be taken to soakaway. There is no evidence to suggest that in principle these systems of discharge would be inappropriate, particularly given the size of the site and its location within an urban area with access to sewerage infrastructure. As such, the development would not be liable to flooding and that an adequate means of disposal of foul and surface water can be achieved.

4.9 Mineral Safeguarding

- 4.9.1 The site falls within a Mineral Safeguarding Area (MSAs). Paragraph 209, of the National Planning Policy Framework (NPPF) and Policy 3 of the Minerals Local Plan for Staffordshire (2015 2030), both aim to protect mineral resources from sterilisation by other forms of development.
- 4.9.2 The advice from Staffordshire County Council as the Mineral Planning Authority does not require consultation on the application as the site falls within the development boundary of an urban area and is not classified as a major application
- 4.9.3 As such, the proposal would not prejudice the aims of the Minerals Local Plan.

4.10 Ground Conditions and Contamination

- 4.10.1 The site is located in a general area in which Coal Authority consider to be a development low risk area. As such, the Coal Authority does not require consultation on the application and it is advised that any risk can be manged by the attachment of an advisory note to any permission granted.
- 4.10.2 Paragraphs 183 185 of the NPPF seek to ensure new development is suitable for the proposed use taking into account ground conditions and any risks arising from land instability and contamination.
- 4.10.3 The Council Environmental Health Officer was consulted on the application and raised no objection to the proposal subject to conditions. As such, the proposal is considered to accord with the requirements of the NPPF and Policy CP16 of the Cannock Chase Local Plan, subject to the recommended conditions.

4.11 Affordable Housing

4.11.1 Under Policy CP2 the proposal would be required to provide a contribution towards affordable housing. However, paragraph 64 of the NPPF states that the 'provision of affordable housing should not be sought for residential developments that are not major developments, other than in designated rural areas (where policies may set out a lower threshold of 5 units or fewer)'.

- 4.11.3 As such, it is considered on balance that the proposal is acceptable without a contribution towards affordable housing.
- 4.12 Objections received not already covered above: -

Objections raised not already covered above:-

- 4.13.1 A neighbour has commented on the discharge of conditions on previous application being carried out 'behind closed doors'. Your Officers confirm that a discharge of conditions application is not a full planning application and as such there is no requirement for the consultation of neighbours.
- 4.13.2 A neighbour has raised concern regarding drainage pipes positioned on the hedge boundary which would affect the state of the hedge. Your Officer confirm that the line on the plan indicates the extent of the site (red line boundary) as does not indicate drainage in this location.
- 4.13.3 A neighbour is concerned that if external heat pumps are to be added this could add to the noise and disturbance of a rear garden. Your Officers confirm that heat pumps are not proposed within this application and some degree of heat source could be added under permitted development at a later date by the future occupier of the dwelling.
- 4.13.4 Neighbours seek confirmation that Ferndell Close cannot be used in connection with the supply of materials or services. Your Officers confirm that the application does not include links through to Ferndell Close.

5 Human Rights Act 1998 and Equality Act 2010

Human Rights Act 1998 and Equality Act 2010

Human Rights Act 1998

5.1 The proposals set out in this report are considered to be compatible with the Human Rights Act 1998. The recommendation to approve the application accords with the adopted policies in the Development Plan which aims to secure the proper planning of the area in the public interest.

Equality Act 2010

5.2 It is acknowledged that age, disability, gender reassignment, pregnancy and maternity, religion or belief, sex and sexual orientation are protected characteristics under the Equality Act 2010.

By virtue of Section 149 of that Act in exercising its planning functions the Council must have due regard to the need to:

Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited;

Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;

Foster good relations between persons who share a relevant protected characteristic and persons who do not share it

It is therefore acknowledged that the Council needs to have due regard to the effect of its decision on persons with protected characteristics mentioned.

Such consideration has been balanced along with other material planning considerations and it is considered that the proposal is acceptable in respect to the requirements of the Act. Having had regard to the particulars of this case officers consider that the proposal would not conflict with the aim of the Equality Act.

6 Conclusion

6.1 In respect to all matters of acknowledged interest and policy tests it is considered that, on balance, the proposal, subject to the attached conditions, would not result in any significant harm to acknowledged interests and is therefore considered to be in accordance with the Development Plan.

6.2	It is therefore recommended attached conditions.	that the	application	be ap	proved	subject	to	the



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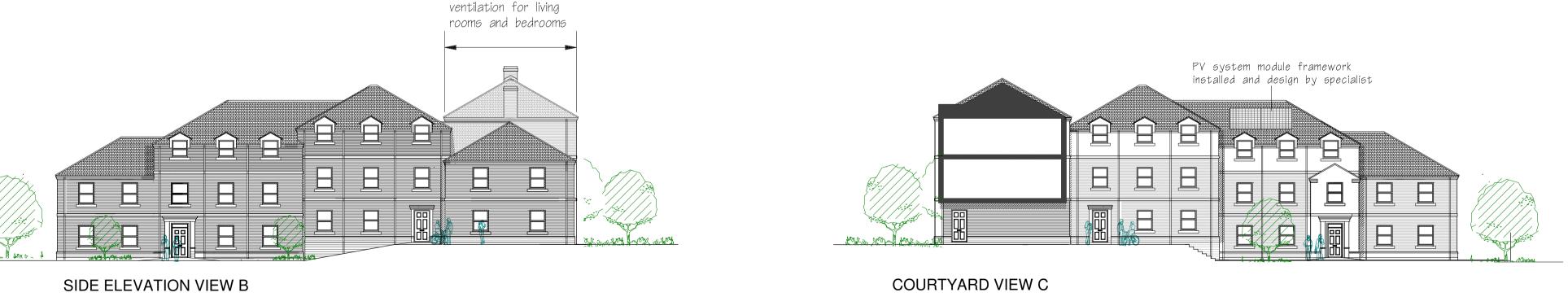
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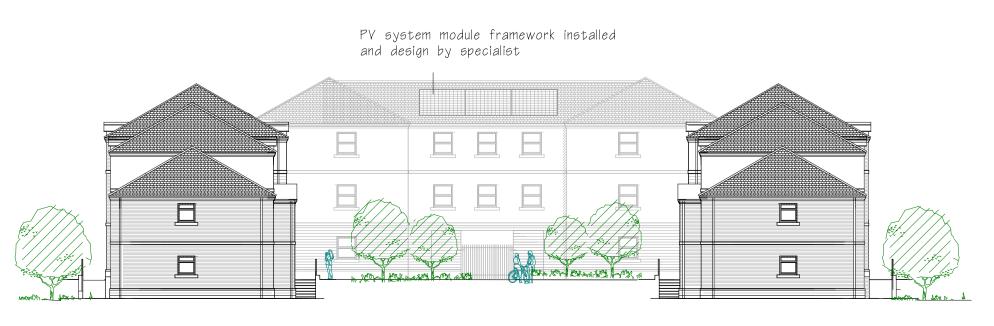


SECTION COURTYARD



Upgraded glazing &





REAR ELEVATION

St. Michael's Church

Glazing & ventilation for living rooms and bedrooms

The living rooms and bedrooms of dwellings as indicated in Hepworth
Acoustic Report Figure 2 will require an upgraded suitable acoustic vents to be either of the
following: Aereco EHA2 3-part Acoustic Trickle Ventilator with internal acoustic humidity control,
external acoustic canopy and acoustic sleeve. (44 dB Dn,e,w), or
Rytons AAC125HP Super Acoustic Controllable LookRyt AirCore Ventilator. (43 dB Dn,e,w)

Recommendations apply to all floor levels of the development.

For windows (and French doors) of all living rooms and bedrooms that will face onto the Main Road (and part of the return elevations as marked green on Hepworth Acoustic Report Figure 2) we recommend that windows are fitted with double glazing with a sound reduction specification of at least 30 dB Rw + Ctr. An example of suitable double glazing specification that would achieve this rating is:—8mm glass — nominal (8–20mm) cavity —6mm glass.

For all other living rooms and bedrooms on the development (i.e. those not marked on Hepworth Acoustic Report Figure 2),standard double glazing of 4mm glass – nominal (10–16mm) cavity – 4mm glass (25 dB Rw + Ctr) will suffice. we

recommend that windows are fitted with double glazing with a sound reduction specification of at least 30 dB Rw + Ctr. An example of suitable double glazing specification that would achieve this rating is:- 8mm glass - nominal (8-20mm) cavity - 6mm glass.

For all other living rooms and bedrooms on the development (i.e. those not marked on Hepworth Acoustic Report Figure 2), standard double glazing of 4mm glass – nominal (10–16mm) cavity – 4mm glass (25 dB Rw + Ctr) will suffice.

This symbol indicates significant hazards which require further action. In addition to hazards and risks generally associated with works detailed on the drawing.

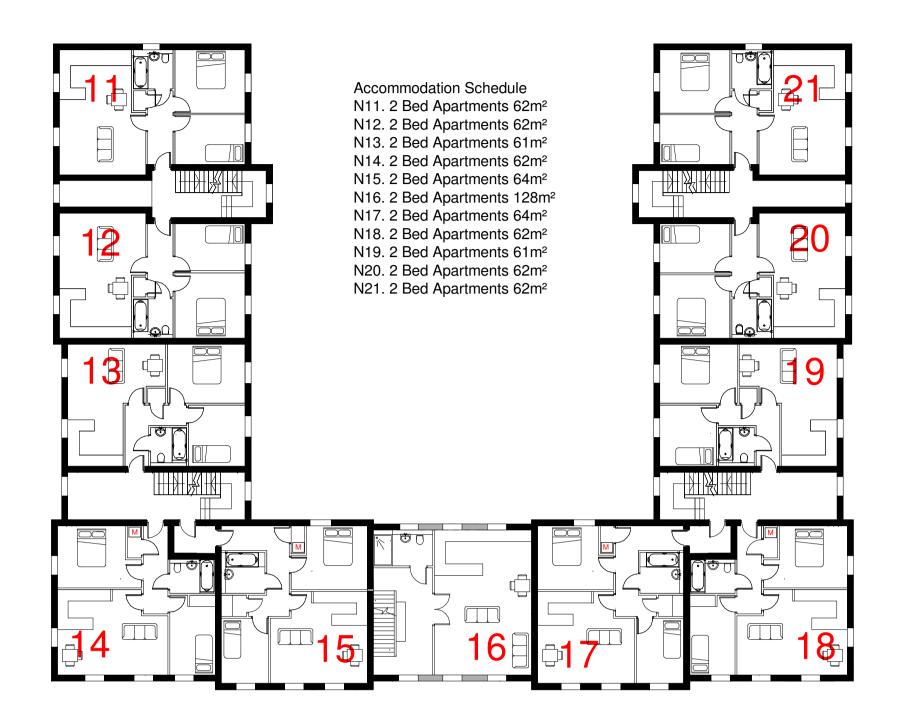
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Notify J Mason Associates immediately of any variation between drawings an site conditions.

Where drawings are based on survey information received, surveys are available on request.

All drawings to be read in conjunction with all relevant Structural and M&E Engineers drawings and specifications.



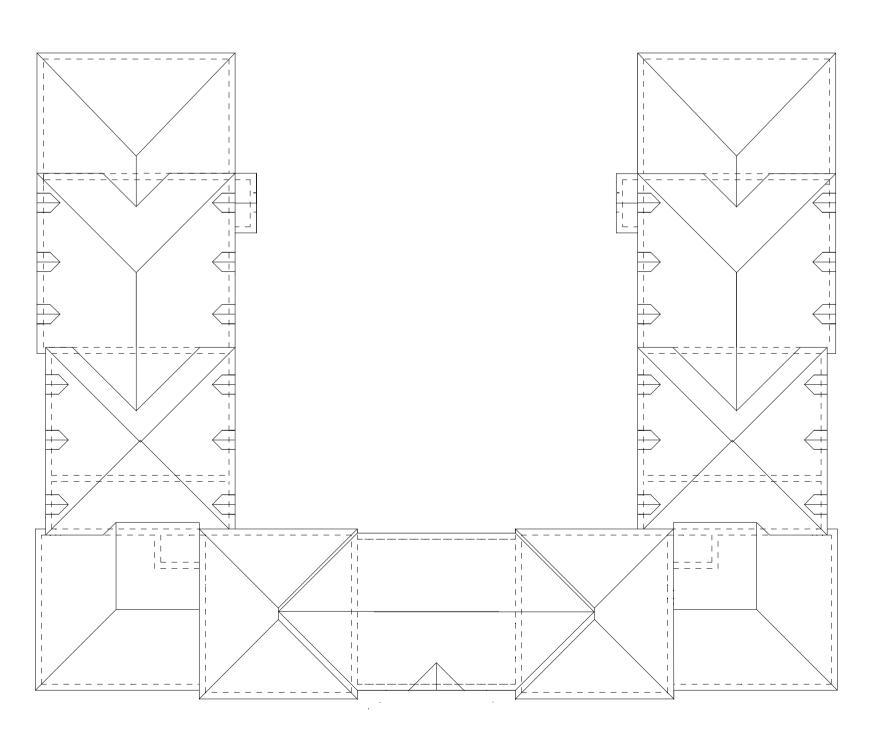
FIRST FLOOR PLAN



GROUND FLOOR PLAN



SECOND FLOOR PLAN



ROOF PLAN



Advance MVHR (Mechanical Ventilation with Heat Recovery Units)
405215 Advance S model made by Vent-Axia (with acoustic solution)
shown in apartment requiring acoustic measurers highlighted in Figure 2
of noise report by Hepworths Acoustic.

This symbol indicates significant hazards which require further action. In addition to hazards and risks generally associated with works detailed on the drawing.

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Contact Officer:	Audrey Lewis	
Telephone No:	01543 464 528	

Planning Control Committee 28 September 2022

Application No:	CH/21/0023
Received:	12-Jan-2021
Location:	Castle Inn, 141, Main Road, Brereton, Rugeley, WS15 1DX
Parish:	Brereton and Ravenhill
Ward:	Brereton and Ravenhill Ward
Description:	Demolition of existing building and the erection of an apartment building and associated landscaping, parking and access
Application Type:	Full Planning Application Major

Update

This case was reported to Planning Control Committee on 20th April 2022 when it was resolved: -:

- (A) That the application be deferred to enable the applicant to resolve land ownership issue with Staffordshire County Council and if necessary, serve the required notice on the County Council.
- (B) That the application be brought back to the Planning Control Committee.

The land ownership issue was resolved by the applicant serving notice on Staffordshire County Council.

Recommendation:

That the application be approved subject to no objections being received from the Strategic Housing Officer, the attached schedule of conditions and the completion of a S106 in respect to the provision of affordable housing provision.

Reason(s) for Recommendation:

In accordance with paragraphs (186-187) of the National Planning Policy Framework the Local Planning Authority has worked with the applicant in a positive and proactive manner to approve the proposed development, which accords with the Local Plan and/or the National Planning Policy Framework.

Conditions (and Reasons for Conditions):

1. The development to which this permission relates must be begun not later than the expiration of three years beginning with the date on which this permission is granted.

Reason

To comply with the requirements of Section 91 of the Town & Country Planning Act 1990.

2. No part of the development hereby approved shall be commenced until details of the materials to be used for the external surfaces have been submitted to and approved by the Local Planning Authority.

Reason

In the interests of visual amenity and to ensure compliance with Local Plan Policies CP3, CP15, CP16, RTC3 (where applicable) and the NPPF.

The development hereby permitted shall not be occupied until the scheme for adequate acoustic performance and ventilation for the development has been carried out in full. The scheme shall thereafter be retained for the lifetime of the development.

Reason

In order to enable the development to provide appropriate noise attenuation to protect the residential amenity of its occupiers and to ensure compliance with Local Plan Policy CP3 and the NPPF.

- 4. The development hereby approved shall not be commenced until:
 - i) A Phase 1 Contamination Report (desktop study) has been prepared and submitted to the Planning Authority for approval. This shall document the previous history of the site and surroundings, identifying the potential sources of contamination and the impacts on land and/or controlled waters relevant to the site. A Conceptual Site Model shall be produced for the site which shall identify all plausible pollutant linkages.
 - ii) Where the phase 1 report has identified potential contamination, an intrusive site investigation shall be carried out to establish the full extent, depth and cross-section, nature and composition of the contamination. Ground gas, water and chemical analysis, identified as being appropriate by the desktop study, shall be carried out in accordance with current guidance using UKAS/MCERTS accredited methods. The details of this investigation (including all technical data) shall be submitted to the Planning Authority, as a phase 2 report, for approval prior to any site demolition, remediation or construction works.
 - iii) In those cases where the phase 2 report has confirmed the presence of contamination, a Remediation Method Statement shall be submitted to this Department (for approval prior to works) detailing the exact manner in which

- mitigation works are to be carried out. The Statement shall also include details of validation testing that will be carried out once works have been completed.
- iv) If during remediation works, any contamination is identified that has not been considered within the Remediation Method Statement, then additional remediation proposals for this material shall be submitted to this Department for written approval. Any approved proposals shall thereafter, form part of the Remediation Method Statement.
- v) The development shall not be occupied until a validation/ phase 3 report has been submitted to and approved in writing by the Local Planning Authority. A Validation Report shall confirm that all remedial works have been completed and validated in accordance with the approved Remediation Method Statement.

Reason

In order to enable the development to proceed in a safe environment and to protect the health and safety of its occupiers and to ensure compliance with Local Plan Policy CP3 and the NPPF.

5. No development shall commence until a Construction Vehicle Management Plan (CVMP) including details of site compound, types of vehicles, provision for parking of vehicles for site operatives and visitors, loading and unloading of plant and materials, and storage of plant and materials used in constructing the development has been submitted to and approved in writing by the Local Planning Authority. The approved CVMP shall thereafter be implemented during the demolition and construction phase of the development.

Reason

In the interests of highway safety, in accordance with Local Plan Policy CP3 and paragraph 111 of the NPPF.

6. The approved landscape works shall be carried out in the first planting and seeding season following the occupation of any buildings or the completion of the development whichever is the sooner.

Reason

In the interest of visual amenity of the area. In accordance with Local Plan Policies CP3, CP12, CP14 and the NPPF.

7. Any trees or plants which within a period of five years from the date of planting die, are removed or become seriously damaged or diseased, shall be replaced in the following planting season with others of similar size and species unless the Local Planning Authority gives written consent to any variation.

Reason

In the interests of visual amenity of the area. In accordance with Local Plan Policies CP3, CP12, CP14 and the NPPF.

8. The development hereby permitted shall not be brought into use until the access road, parking, servicing and turning areas have been provided in accordance with the approved plans.

Reason

In the interest of highway safety. To comply with the principles set out in the National Planning Policy Framework.

9. The development hereby permitted shall not be brought into use until the existing access and egress to the site within the limits of the public highway has been reconstructed and completed.

Reason

In the interest of highway safety. To comply with the principles set out in the National Planning Policy Framework.

- 10. The development permitted by this planning permission shall only be carried out in accordance with the approved Flood Risk Assessment (FRA) / Drainage Strategy documents "Flood Risk Statement and Surface Water Drainage Strategy" Dated August 2022 and "Drainage Operation and Maintenance Manual" Dated August 2022 and the following mitigation measures detailed within, along with other necessary mitigation measures.
 - Surface water drainage system(s) designed in accordance with the Non-Statutory Technical Standards for sustainable drainage systems, (SuDS), (DEFRA, March 2015).
 - Sustainable Drainage Systems designed in full accordance with the Staffordshire County Councill SuDs Handbook.
 - Provision of adequate flood storage on the site to a 1 in 100 year plus 40% climate change return period standard in full accordance with the requirements specified in 'Science Report SC030219 Rainfall Management for Developments'.
 - Provision of adequate surface water infiltration (soak-away) tanks, in order to effectively discharge surface water flows from the site in accordance with the non-statutory technical standards for SuDS and the SCC SuDS Handbook. These should comply in accordance with details included in the above referenced documents.
 - The incorporation of adequate surface water treatment in accordance with CIRIA C753 – The Simple Index Approach, to mitigate surface water quality pollution.
 - Detailed design (plans, network details and calculations), in support of any surface water drainage scheme including details of any attenuation system, and outfall arrangements. Calculations should demonstrate the performance of the designed system for a range of return periods and storm durations inclusive of the 1 in 1 year, 1 in 2 year, 1 in 30 year, 1 in 100 year, and 1 in 100 year plus 40% (for climate change), return period, critical duration storms.

- Plans illustrating the flooded areas and flow paths in the event of exceedance of the drainage system.
- Provision of an acceptable Construction Environment Management Plan, to ensure that surface water quality and quantity is adequately managed from the commencement of construction through to the completion of the development.
- Provision of an acceptable management and maintenance plan for surface water drainage to ensure the surface water systems shall be maintained and managed for the lifetime of the development.
- Confirmation and compliance with an acceptable management and maintenance plan. Confirmation of which responsible body will maintain the surface water system over the lifetime of the development according to an acceptable maintenance schedule.

Reason

To prevent flooding by ensuring the satisfactory storage of / disposal of surface water from the site, in accordance with the requirements of the Local Plan and NPPF.

11. The drainage scheme for satisfactory foul and surface water disposal shall be implemented in accordance with the approved details before the development is first brought into use.

Reason

To ensure the development is provided with a satisfactory means of drainage and to prevent flooding, in accordance with Local Plan policy CP16.

12. The development hereby approved shall not be occupied until the scheme for secure cycle storage and electric vehicle charging points has been implemented in full. Thereafter the secure cycle storage and electric charging points shall be retained and maintained for the lifetime of the development, unless otherwise approved in writing by the Local Planning Authority.

Reason

In the interests of protecting the air environment in accordance with paragraph 152 of the National Planning Policy Framework.

13. The development hereby permitted shall not be occupied until the bathroom windows indicated on the approved plan as obscure glazed are fitted with obscure glazing. The windows shall be non-opening unless the parts of the window which can be opened are more than 1.7m above the floor of the room in which the window is installed.

Thereafter the windows will be retained and maintained as such for the life of the development.

Reason

To ensure that the development does not give rise to overlooking of adjoining property injurious to the reasonable privacy of the occupiers and to ensure compliance with Local Plan Policies CP3 Chase Shaping - Design, and the NPPF.

14. Construction activities and deliveries of construction materials to the site shall not take place outside of the hours of 08:00 hours to 18:00 hours Monday to Friday, 08:00 hours to 13:00 hours on Saturday and at no time on Sundays and Bank Holidays.

Reason

To ensure that the proposed development does not prejudice the enjoyment by neighbouring occupiers of their properties and to ensure compliance with the Local Plan Policy CP3 - Chase Shaping, Design and the NPPF.

15. The scheme for the provision of bat & bird boxes shall be implemented in accordance with the approved plans. No dwelling hereby approved shall be occupied until the works comprising the approved scheme, in so as far as they relate to that dwelling, have been implemented.

Reason

In the interests of enhancing bird/bat breeding habitat in accordance with Policy CP12 of the Local Plan and paragraphs 174 of the NPPF.

16. Following completion of landscape establishment, a Landscape Management Plan shall be submitted to and approved by the Local Planning Authority. Thereafter the external landscape environment shall be managed in accordance with the approved Landscape Management, unless otherwise agreed in writing by the Local Planning Authority.

Reason

In the interests of visual amenity of the area. In accordance with Local Plan Policies CP3, CP12, CP14 and the NPPF.

17. The development hereby permitted shall be carried out in accordance with the following approved plans:

Drg No. 32 (Sketch proposal floor plans)

Drg No. 31 Rev F (Sketch proposals elevations)

Drg No. 30 Rev J (Site & location plan)

Drg No. P19-3114 01-J (Detailed soft landscape plan)

Drg No. P19-3114-02-F

Drg No. P19-3114 04 – B (Typical tree pit)

Maintenance gate

Courtyard gates

Cycle store

Bin bay screening

Bat report

Bat survey

Flood Risk Statement & Surface Water Drainage Strategy dated August 2022

Planning & Heritage Assessment

Fast Charging Twin Charger details

Lo-carbon Sentinel details

Kinetic Advance details

Asbestos report

BRE report

Reason

For the avoidance of doubt and in the interests of proper planning.

Notes to the Developer:

Informative for Decision Notice.

The existing dropped crossings to the site shall be reconstructed. Please note that prior to the reconstruction works taking place you require a Permit to Dig. Please contact Staffordshire County Council, Network Management Unit, Staffordshire Place 1, Tipping Street, Stafford. ST16 2DH. (or email to nmu@staffordshire.gov.uk)

Coal Authority

The proposed development lies within a coal mining area which may contain unrecorded coal mining related hazards. If any coal mining feature is encountered during development, this should be reported immediately to the Coal Authority on 0345 762 6848. Further information is also available on the Coal Authority website at: www.gov.uk/government/organisations/the-coal-authority

Consultations and Publicity

Internal Consultations

Development Plans and Policy Unit

The existing vacant public house is situated within a large car park on the Main Road through Brereton and is surrounded on three sides by residential premises. It is not protected for a specific use on the Local Plan Policies Map, but the Conservation Area boundary abuts the Main Road frontage and the side of the car park facing the Railway Cottages.

Policy CP1 in the Cannock Chase Local Plan (Part 1) 2014 states that there will be a presumption in favour of sustainable development and that development should secure economic, social and environmental improvements where possible. Planning permission can be granted, unless material considerations such as any adverse impacts of granting permission or specific policies in the National Planning Policy Framework (NPPF) indicate development should be restricted.

Policy CP3 defines the high design standards that will need to be addressed in relation to the development proposal including the expectation that buildings will reflect local identity and enhance the character of the local area. It also aims to protect the amenity of existing properties including supporting mixed uses whilst avoiding incompatible ones. The Design SPD provides additional guidance.

Policy CP5 supports the provision of infrastructure for social inclusion and healthy living, including that the presumption against the loss of community buildings unless they are surplus and clearly no longer required to meet demand. This includes providing or improving, local shops and buildings for community use such as pubs. The National Planning Policy Framework (NPPF) 2019, paragraph 92 sets out that planning decisions should service community needs by planning positively for the provision and use of public houses and guard against the unnecessary loss of valued facilities where it would reduce the community's ability to meet everyday needs.

Policy CP15 aims to protect the special character and setting of conservation areas by requiring new development to be of the highest standard.

The Cannock Chase Local Plan (Part 1) 2014 was adopted more than five years ago; it is therefore the subject of a review. This review is at an early stage in the process with consultation on 'Issues and Options' being undertaken recently (May-July 2019). Therefore limited weight can be afforded to it. The starting point for the determination of planning applications remains the adopted development plan (Local Plan (Part 1).

If it is a market housing residential development scheme the proposal may be CIL liable. Given that a net increase in dwellings is proposed the development also needs to mitigate its impacts upon the Cannock Chase SAC (Local Plan Part 1 Policy CP13). Should the development be liable to pay CIL charges then this will satisfy the mitigation requirements, as per Local Plan Part 1 Policy CP13, the Developer Contributions SPD (2015) and the Council's Guidance to Mitigate Impacts upon Cannock Chase SAC (2017). However, should full exemption from CIL be sought then a Unilateral Undertaking may be required to address impacts upon the Cannock Chase SAC in accordance with the Councils policy/guidance. Any site specific requirements may be addressed via a Section 106/278 if required, in accordance with the Developer Contributions and Housing Choices SPD (2015) and the Council's most up to CIL Infrastructure list.

It should be noted that the site is located within the Brereton and Ravenhill Neighbourhood Area and the Parish Council is currently writing a Neighbourhood Plan for the area.

In summary there is no objection to the principle of residential development on the site, as the site is already adjacent to existing residential areas, subject to consideration of appropriate design considerations given the setting of the adjacent Conservation Area. It is noted that there are alternative accessible public houses within Brereton and Rugeley, with the closest being less than half a mile away from the site. However, the viability of the current public house should be considered and justified, prior to demolition. According to our Business Rates records it has been vacant for over 2 years, since 4th February 2019.

Conservation Officer

The site lies within the setting of Brereton Conservation Area and St Michaels Church, which is a Grade II* listed building, both of which constitute designated heritage assets.

As such the proposal engages the duty under S.66(1) of the Planning (Listed Buildings and Conservation Areas) Act 1990 which sets out that: -

'In considering whether to grant planning permission or permission in principle for development which affects a listed building or its setting, the local planning authority or, as the case may be, the Secretary of State shall have special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses.'

The proposal also engages Policy CP15 'Historic Environment' of the Local Plan which states the District's Historic Environment will be protected and enhanced via [amongst other things and of relevance in respect to the current application]

- the safeguarding of all historic sites, buildings, areas, archaeological remains, their settings and their historic landscape and townscape context according to their national or local status from developments harmful to their significance in order to sustain character, local distinctiveness and sense of place;
- supporting and promoting development proposals that are sensitive to and
 inspired by their context and add value to the existing historic environment,
 landscape and townscape character by virtue of their use, layout, scale,
 appearance, landscaping and materials to ensure that the historic environment
 acts as a stimulus to high quality design based upon guidance set out in the
 Design SPD; planning standards may be applied in a flexible manner to maintain
 continuity within historic townscapes. Opportunities for new development within
 conservation areas and within the setting of heritage assets to enhance or better
 reveal their significance will be considered;
- maintaining an appropriate balance between conservation, re-use, sympathetic adaptation and new development via recourse to national policy in order to promote the sustainable management of the historic environment, mixed sustainable land use patterns and promote the historic environment as a catalyst for the regeneration of the District;
- focussing development and regeneration around existing historic urban areas to maximise potential for investment

National policy in respect to conserving and enhancing the historic environment is provided by Section 16 of the NPPF. In this case relevant paragraphs include 194, 195, 197, 199-201.

Paragraph 194 of the NPPF sets pout the general requirements of what applicants should provide when submitting application that affect the historic environment and which states:

'In determining applications, local planning authorities should require an applicant to describe the significance of any heritage assets affected, including any contribution made by their setting. The level of detail should be proportionate to the assets' importance and no more than is sufficient to understand the potential impact of the proposal on their significance. As a minimum the relevant historic environment record should have been consulted and the heritage assets assessed using appropriate expertise where necessary. Where a site on which development is proposed includes, or has the potential to include, heritage assets

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with archaeological interest, local planning authorities should require developers to submit an appropriate desk-based assessment and, where necessary, a field evaluation.'

Paragraph 195 of the NPPF goes on to set out the responsibilities pf local planning authorities stating:

'Local planning authorities should identify and assess the particular significance of any heritage asset that may be affected by a proposal (including by development affecting the setting of a heritage asset) taking account of the available evidence and any necessary expertise. They should take this into account when considering the impact of a proposal on a heritage asset, to avoid or minimise any conflict between the heritage asset's conservation and any aspect of the proposal.'

Paragraph 197 goes on to state: -

'In determining applications, local planning authorities should take account of:

- the desirability of sustaining and enhancing the significance of heritage assets and putting them to viable uses consistent with their conservation;
- the positive contribution that conservation of heritage assets can make to sustainable communities including their economic vitality; and
- (c) the desirability of new development making a positive contribution to local character and distinctiveness.'

Paragraph 199 adds that

'When considering the impact of a proposed development on the significance of a designated heritage asset, great weight should be given to the asset's conservation (and the more important the asset, the greater the weight should be). This is irrespective of whether any potential harm amounts to substantial harm, total loss or less than substantial harm to its significance.'

Paragraphs 200 to 202 set out the approaches that local planning authorities should take should they determine that an application proposal would cause harm to a designated heritage asset, depending whether the harm would be total loss, substantial or less than substantial. Paragraph sets out the requirements in circumstances where the harm is substantial stating: -

'Any harm to, or loss of, the significance of a designated heritage asset (from its alteration or destruction, or from development within its setting), should require clear and convincing justification. Substantial harm to or loss of:

- (a) grade II listed buildings, or grade II registered parks or gardens, should be exceptional;
- (b) assets of the highest significance, notably scheduled monuments, protected wreck sites, registered battlefields, grade I and II* listed

buildings, grade I and II* registered parks and gardens, and World Heritage Sites, should be wholly exceptional.

Paragraph 201 sets out the requirements in circumstances where harm to a designated heritage asset would be substantial and states: -

'Where a proposed development will lead to substantial harm to (or total loss of significance of) a designated heritage asset, local planning authorities should refuse consent, unless it can be demonstrated that the substantial harm or total loss is necessary to achieve substantial public benefits that outweigh that harm or loss, or all of the following apply:

- (a) the nature of the heritage asset prevents all reasonable uses of the site; and
- no viable use of the heritage asset itself can be found in the medium term through appropriate marketing that will enable its conservation;
 and
- (c) conservation by grant-funding or some form of not for profit, charitable or public ownership is demonstrably not possible; and
- (d) the harm or loss is outweighed by the benefit of bringing the site back into use.'

Finally, paragraph 202 states: -

'Where a development proposal will lead to less than substantial harm to the significance of a designated heritage asset, this harm should be weighed against the public benefits of the proposal including, where appropriate, securing its optimum viable use.'

In accordance with the requirements of paragraph 195 of the NPPF the applicant has submitted a Heritage Statement and more importantly an Addendum to that Statement which contains a series of historic maps through which the development of the conservation a rea and setting of St Michaels Church can be assessed

The earliest map provided is the 1841 Rugeley Tithe Map which shows the site predominantly lying across three linear fields, and across smaller paddock areas fronting the Main Road with a tramway, immediately to the north of the site. The surrounding area is also comprised of a series of fields. The church at that time appears to be relatively isolated. The parish church designed by T Trubhsaw had been built (or rebuilt) in 1837. It should also be noted that by this time the following listed buildings within what is the conservation area were probably already in existence

The Cedar Tree, Main Road, Brereton. Date: 18th/19thC. three storey building

Brereton House, Main Road, Brereton. Date 18th C. three storey red brick house

179 & 181 Main Road, Brereton. Date: 17th/18th C. building,

The 1884 OS Map indicates that the development site appears to have changed little by the late-19thcentury, although some small-scale development is represented within the south-west of the site, and a structure is recorded to the immediate west of the site, fronting Main Road. The parish church of St Michaels had been enlarged in 1878 by Sir George Gilbert Scott, with the tower remodelled 1887 by his son John Oldrid Scott. This had been 'mainly in the Early English style' but combined 'early and high Victorian phases which has produced 'an ensemble of considerable architectural interest'.

The 1902 OS Map shows that by the early-20th century the tramway which formerly lay to the north of the site had been re-routed across the northern edge of the site, with a tunnel recorded as running beneath the Main Road. A mound is also recorded to the south of this, within the north-east of the site which may have been formed from arisings associated with the tunnel or the tramway which is recorded as lying in a reduced area of ground within the site. Otherwise, the site appears to have changed little, and remained largely unchanged through the early-20th century. However, by 1902 the frontage along Main Road had become to be more developed.

The 1961 OS Map shows that by the mid-20th century, the former tramway is no longer extant, however a subway is recorded to the west of the site, in the location of the former tram tunnel. It appears as though some levelling has occurred within the site at this time, with no mounds or depressions represented on OS maps. A small structure in the southwest of the site is recorded as The Castle public house at this time. However, the 1961 Map shows that there had been recent urban expansion around the site and St Michaels Church by 1961. What had been open land in 1902 is by 1961 occupied by residential estates with typical mid C20th layouts. By this time the original rural setting of the St Michaels Church had largely been lost.

Having had regard to the above it is clear that at the time of St Michaels Church being built in 1837 and modified in1887 the setting of the church would have been characterised by rural open countryside within which and fronting onto Main Road were several 3 storey buildings. Th smaller building that seem to have been developed since that period are relatively modern additions which collectively have massively eroded the original rural setting. The site in its current layout, design and materials is a modern addition which detracts from the character of the adjacent conservation area and from the setting of St Michaels Church.

The Heritage Statement states that the settings of the Conservation Area are [now] largely urban, being surrounded to the west, north, and east by built form within Brereton, although the settings are more rural to the south-east, where agricultural land extends to the south, and east. This is wholly accepted by Officers.

The Heritage Statement goes on to state that

The proposed development will be set back from Main Road, similar to other more recent developments, but will have a far stronger relationship with the road, and will provide a more uniform, continuous frontage that will be more in keeping with the overall street scene. Although of a larger scale than the adjacent properties, the scale of the building is not out of place in the Conservation Area, with other buildings such as the Grade II* Listed Brereton Hall, and Grade II Listed Brereton House further to the south, also being large and imposing buildings. Following comments from the Development Control Manager, and advice from built heritage specialists, several amendments have been made to the design proposals. These have taken into account the local vernacular, and

in particular architectural detailing and materials used in the aforementioned properties, in particular Brereton House. Changes to the design include:

- Removal of the Juliette style balconies and doors opening up on to the front;
- Alterations to ensure that one material (brick) was used on the frontage, with architectural detailing to break up the mass (guided by detailing at Brereton House), with articulation provided by detailing such as in window headers and cills;
- Alterations to hierarchy of the fenestration larger windows on ground floor and Reduction in size of the large, central gated access;
- Detailing of the door cases and doors;
- Chimneys added to break up the roof mass; and,
- Addition of a stone wall with traditional railings to the front boundary.

It is also note that the applicant has also submitted elevation drawings which also include cross sections along the streetscene and across the Main Road so that a comparison of the heights of the proposed building and that of St Michaels Church can be seen, at a distance of 35m from the application site.

The comments of the parish council in respect to the proposed building being over dominant with St Michaels Church are noted. Although this may have been the case if they were on the same ground level in reality any impact is mitigated by the fact that the church is on higher ground and the intervening distance. In addition, it should be borne in mind that at the time the church was built it was contemporary with several the three storey buildings with in its vicinity and which now are considered to have importance in their own right (being listed) and that they make a positive contribution to the character of the conservation area.

It is therefore considered that the application proposal, by virtue of its size, scale mass, architectural detailing and layout does provide appropriate homage to the character of the conservation area and its historic environment and in this respect would not harm the setting of the conservation area or the setting of St Michaels Church.

As such the proposal would be in accordance with Policy CP15 of the Local Plan and Section 12 of the NPPF.

Ecological Officer

No comments received.

Parks And Open Spaces (29.3.21)

I have the following comments:-

Changes to the layout of parking, boundary treatment and landscaping to the north west bundary resolves the previous issues noted.

Amendments to gates and locations acceptable as is the design of the maintenance gate. Dwg P19-3114-02-F acceptable.

Access way from the building front through to the courtyard is to have metal gates – design is acceptable however worth noting that this open design will likely result in a wind tunnel effect that would impact on and discourage use of the courtyard area.

Cycle storage – The proposed Turvec Cubic Wooden bike shelters are ideal.

Bin stores – The use of recycled plastic fencing is good although the feature is open topped but should be ok. Planting has been indicated surrounding the structure which would help soften their appearance. Dark green would be preferable to black.

Bird and bat boxes – as noted previously their inclusion and retention for the life of the development needs to be conditioned.

Soft landscaping -

- Revised and additional details generally acceptable.
- Trees still no details on form ie container grown or bare root, former recommended.
 To confirm.

As noted previously - Maintenance – basic details for 12 moths indicated but need long term management & maintenance plan. This can be conditioned.

Who is to maintain the external environment?

No service details have been provided so unable to confirm if proposed tree planting can be achieved.

EVC points – No update - are these indicated by the car/plug symbol? Details should be required.

As noted in the pre application consultation there are two areas of grass (verge) to the left and centre of the site frontage (former subway access) possible still in SCC ownership. Incorporation of tree planting on these would benefit the scheme and also the whole locality and help with climate change adaption. Has any discussion been has with SCC?

Summary

- Tree planting form to confirm
- Service details required
- EVC details required or could be conditioned.
- Other info/details to condition as noted

Parks & Landscaping Re-consultation response (3.12.21)

The proposed revisions relate to the building elevations and treatment of the site frontage boundary. The latter relates to replacement of the existing low wall with a stone wall and railing including entrance pillars. Overall this would enhance the street scene view.

As noted previously, there are two areas of grass (verge) to the left and centre of the site frontage (former subway access) within the SCC ownership. Incorporation of tree planting with the approval of SCC would greatly benefit the scheme and also the whole locality and help with climate change adaption.

In relation to the above, it is noted that the existing wall to the left (NW) of the site of the site does not appear to be within the ownership boundary of the site (potentially SCC) so how can this be rebuilt as proposed without the consent of SCC?

Summary - No objection to the revised details.

Travel Management and Safety

No objections subject to the imposition of conditions.

Staffordshire County Council (22.6.22)

We are now in receipt of the correct Notice and received comments from our Legal Team in respect of the application.

Whilst SCC have no objections to the proposals the applicants will need to contact SCC for our consent to cross our land to obtain access to their proposed development.

The applicant will need to negotiate an Easement with us to that end which will be subject to formal approval by the County Council.

The agents will need to liaise with our Estates Manager Paul Causer regarding this matter and the terms of the easement.

Environmental Services

No comments received

CIL Officer

In respect of the above planning application, based on the additional information form submitted, the chargeable amount for this development would be £69,512.79. The applicant has indicated that they wish to apply for social housing relief, however, as they have not submitted the appropriate forms for this to be granted I have not included the relief in the figure above.

I will contact the agent/applicant for the appropriate forms.

An officer update will be provided prior to Committee on whether there is any social housing relief being granted.

Environmental Protection Officer (March 2021)

The applicant has provided a noise assessment (P21-033-R01v01, February 2021). The report provides an acoustic mitigation scheme comprising of upgraded glazing and ventilation for living rooms and bedrooms on the frontage and side elevations of apartments closest to the main road.

However, I have concerns about the proposals in that:

The mitigation proposals are based on closed windows. Without mechanical ventilation to allow temperature control, residents can not avoid overheating scenarios without opening windows. Overheating within properties may therefore lead to the properties failing the Housing Health & Safety Standards. This is overseen by my colleagues in the Private Sector Housing Section (PSH), who are copied in for awareness. Partially opened windows by offer a 15 dB attenuation, which would then provide inadequate acoustic attenuation.

Daytime noise recordings. Tabulated recorded data is provided for daytime hours between 13:30 and 16:00. The recorded values average at 64 dBA. Given the attenuation provided by partially opened windows, this would cause exceedance of WHO standards as follows:

- Dining rooms +9dB exceedance
- Living & bedrooms: +14dB exceedence

Night time noise. A chart is provided. The recorded average values equate to 57dBA. Given attenuation from partially opened windows, this would cause exceedance in bedrooms by 12 dB.

Night-time noise. The range of values for maximum noise levels range between 40 and 79 dBA. Given 15 dB attenuation from partially opened windows, this would cause levels in road fronting bedrooms of 25 to 64 dBA. The acceptable standards in bedrooms at night are no more than 10 episodes exceeding 45 dBA. The report does not quantify the number of events above this value, although from the chart it would appear that maximum values show regular and consistent exceedance of this value, above the permitted 10 episodes.

I can not currently recommend acceptance of the proposals, and would recommend that the applicant addresses the matters listed above and also provide an overheating assessment to satisfy PSH. Alternatively, rooms may be re-orientated to place less sensitive rooms on the protected side of the building or provision of mechanical ventilation to ensure thermal comfort whilst acoustically attenuated windows remain shut. Given that the report currently applies closed window attenuation conditions to all apartments, I would request that the whole building is re-evaluated.

Environmental Protection Officer (May 2021)

The developer proposes to install mechanical ventilation and upgrade acoustic vents for rooms that require acoustic glazing. The mechanical ventilation consists fo a Lo-Carbon Sentinel Kinetic Advance.

I see from the technical specification that the mechanical unit can maintain internal temperatures to 21C. On this basis the noise mitigation can be provided without compromising other issues.

Private Sector Housing

No objections.

Waste and Engineering Services

Cannock Chase Council does not routinely allow its refuse collection vehicles to travel on private roads / property in order to access waste containers.

All waste collection points must therefore be positioned within 10m of an adopted metalled highway and at the same level.

If the roadway is to be un-adopted the bin collection points will be required adjacent to the metalled (adopted) highway; in accordance with the above requirement.

Bin collection points should be within 25m of the property they are designed to serve which may not be achievable for some parts of this development.

Bin collection / storage points should also be designed and designated for the minimum number of bins required for the number of properties. The proposed development requires a minimum of 12no. 1100 litre euro style commercial bins.

Bin collection and storage points should be constructed to a sufficient size and quality for the number of bins required and consideration given to their proper environmental screening.

In addition bin storage /collection point should allow the safe and adequate removal and replacement of individual bins without the need to shuffle other bins around the storage area.

There must be a minimum clear space of 150mm between individual containers and between containers and surrounding walls (BS5906:2005).

Bins should not have to be moved to access other containers; should not be over filled; or cause a hazard to collection crews.

Bin stores should be located at ground/vehicle access level with adequate access.

Sufficient consideration must be given to lighting, ventilation, fire safety and vermin control.

The security of the bin store is the responsibility of the landlord; where locks are fitted, bin stores should be opened prior to the scheduled collection or keys/access codes made available to the Council.

Communal bin stores should be positioned so as to allow unobstructed access (free from parked cars etc.) and have a safe working area of 3.5m width and 4m length, with no change in level to the loading point, including the provision of dropped kerbs edgings as required.

Strategic Housing

No comments received, Members will be provided with an officer update sheet prior to Committee with regards to S106 affordable housing contribution commitments.

Economic Development

Economic Development are happy to support the application. It is recommended that at a build phase, consideration is made to the implementation of high speed broadband as well as high speed EV charge points.

External Consultations

Natural England

No objection - subject to appropriate mitigation being secured

As submitted the application would have an adverse effect on the integrity of Cannock Chase Special Area of Conservation.

In order to mitigate these adverse effects and make the development acceptable, the following mitigation measures are required:

A suitable developer contribution should be secured, consistent with adopted local plan policy CP13 - Cannock Chase SAC and the Council's supporting document 'Cannock Chase SAC – Guidance to mitigate the impact of residential development'. We advise that an appropriate planning condition or obligation is attached to any planning permission to secure these measures.

Landor Society

No comments received.

School Organisation

No comments received.

LLFA - SUDS (received on 1.9.22)

No objection subject to condition.

South Staffs Water

I have viewed the application and from our existing asset records we appear to have a water mains asset affected by this scheme, this would need engagement by the developer with ourselves to look to divert/protect this asset if it is affected by construction works.

Additionally we would look to install any new water assets to supply the development through the normal application for new connections process.

Please note that we do not keep records of individual water services so this site may well require the existing water service to be disconnected prior to the development being undertaken.

Severn Trent Water

No comments received.

Environment Agency

No comments received.

Brereton and Ravenhill Parish Council (8.2.21)

The Parish Council strongly object to this planning application on the following grounds:-

- The proposed building is too massive and too high.
- The proposed development would cause substantial harm to a designated heritage asset, ie St Michaels Church [listed] which is relatively small and low in height for a church building.
- The development would create an eyesore totally out of scale with the surrounding area.
- It would harm the Conservation Area and tower over the adjacent Railway Cottages, which are just single storey but a very important heritage asset.
- The development would also be out of scale to the single storey alms houses.

In summary, the development would have a substantial impact and cause great harm to St Michaels Church, the Railway Cottages and the Conservation Area as a whole. It would have a negative impact on the central part of the historic village of Brereton and cause great harm to the street scene.

We recognise it is not a planning issue and is not part of our objection but it would have been nice for the developers to recognise the loss of car parking spaces at the Railway Cottages.

Brereton and Ravenhill Parish Council (10.12.21)

That the Council confirm its original objections to the application and concern be expressed that the revised elevation drawings give an incorrect impression relating to the location of Brereton House and the size of the rear façade of St Michael's Church which is opposite the proposed development and in order to appreciate the height and mass of the proposed development in relation to existing buildings the Planning Committee should undertake a site visit before determining the application

Wildlife Trust

No comments received

Network Rail

No comments received

Status Bus Group

We would welcome discussions with officers of the council regarding the development to confirm if the developer could fund taster bus tickets to try the local bus service.

Crime Prevention Officer

I have taken the opportunity to examine the above planning application with reference to the Association of Chief Police Officer's Secured by Design Criteria and the Principles of Crime Prevention Through Environmental Design.

Whilst I have no objections this Application, it is important that I take this opportunity to provide the following guidance and recommendations aimed at reducing opportunities

for crime and ensuring that a high level of physical security is incorporated in this development.

1. Design Concerns.

It is important that a high level of physical security is incorporated in these proposals, and that this development conforms to the minimum standard of security outlined within these recommendations.

Whilst I appreciate that the proposed access from Seabrooke Road is intended to be controlled through use of coded fobs, because of the potential for misuse and unwanted access to the side and rear of property, I recommend that this route be reconsidered, and that this area be adopted by neighbouring properties.

1.1 Boundaries (Design guidance).

I support the intention to provide access controlled 1.8m high galvanised steel gates to restrict access to shared areas. To remove opportunities for unobserved access, the proposed gate to the rear and North of the building should be recessed no more than 600mm from the open side elevation of this building. These gates must include closing mechanisms.

I support the intention to erect 1800mm high vertical bar Railings to the Amenity Space, as this will help to remove opportunities for misuse of this area.

Secured By Design. Homes 2019; -

Side and rear boundaries.

Section 10.5 Vulnerable areas, such as exposed side and rear gardens, need more robust defensive barriers by using walls or fencing to a minimum height of 1.8m. There may be circumstances where more open fencing is required to allow for greater surveillance. Trellis topped fencing can be useful in such circumstances.

10.6.6 Fence heights should be of a minimum 1.8m overall and be capable of raking/ stepping to maintain height over different terrain.

1.2 Design Features and Climbing Aids (where applicable).

Design features that may create climbing and access to potential open windows etc. should be avoided. Boundary walls, bins and bin stores and any low roofs should be designed so as not to provide climbing aids to gain access into the property.

Note: To avoid creating climbing points etc. particular attention must be paid to the junction of existing and proposed Boundaries.

1.3 Car Parking and Vehicle Security (Guidance).

Section 55.2 Lighting must be at the levels recommended by BS 5489-1:2013.

Secured By Design. Homes 2019.

Section 8. Layout of roads and footpaths.

Section 8.1 Vehicular and pedestrian routes should be designed to ensure that they are visually open, direct, well used and should not undermine the defensible space of neighbourhoods.

(Defensive Space) Design features can help to identify the acceptable routes through a development, thereby encouraging their use, and in doing so enhance the feeling of safety. Where it is desirable to limit access/use to residents and their legitimate visitors, features such as rumble strips, change of road surface (by colour or texture), pillars, brick piers or narrowing of the carriageway may be used. This helps to define the defensible space, psychologically giving the impression that the area beyond is private.

Section 8.2 Defensible space has the simple aim of designing the physical environment in a way which enables the resident to control the areas around their home. This is achieved by organising all space in such a way that residents may exercise a degree of control over the activities that take place there.

I recommend that a change in road surface or traffic calming feature is used at the vehicle entrances to the site to help to define this area as private and to promote a sense of ownership for residents.

Secured By Design. Homes 2019:-

Section 55. Car parking.

Communal car parking areas.

Section 55.1 Where communal car parking areas are necessary they should be in small groups, close and adjacent to homes and must be within view of the active rooms within these homes (Note 55.1).

It may be necessary to provide additional windows to facilitate overlooking of the parking facility.

Note 55.1: (Explanation of Active Room) The word 'active' in this sense means rooms in building elevations from which there is direct and regular visual connection between the room and the street or parking court. Such visual connection can be expected from rooms such as kitchens and living rooms, but not from more private rooms, such as bedrooms and bathrooms.

To help reduce opportunities for conflict and so that it does not highlight that a property is vacant, I recommend that spaces are lettered or numbered but not with apartment numbers. In addition, appropriate signage can help to remove opportunities for misuse.

Landscaping Adjacent to Parking Bays.

I recommend that any planting adjacent to parking bays should preferably be berberis or thorny and should have a mature or maintained growth height of 500mm to help prevent people from hiding in those areas.

Secured By Design. Homes 2019.

Section 16. Vehicle Parking.

Section 16.6 Where parking is designed to be adjacent to or between units, a gable end window should be considered to allow residents an unrestricted view over their vehicles.

Lighting To Parking Areas and Facilities:-

Secured By Design. Homes 2019.

Section 55. Car Parking.

Section 55.2 Lighting must be at the levels recommended by BS 5489-1:2013.

Section 16. Vehicle Parking.

Section 16.7 Communal parking facilities must be lit to the relevant levels as recommended by BS 5489-1:2013.

Section 16.9 Lighting is required to meet 'Street Lighting' standards.

Luminaires should be vandal resistant and not mounted below 2.5 metres from the ground and out of reach for those wishing to cause interference.

Bollard lighting is not appropriate as it does not project sufficient light at the right height and distorts the available light due to the 'up-lighting' effect; making it difficult to recognise facial features and as a result causes an increase in the fear of crime.

1.4 Planting and landscaping

Landscaping must not impeded natural surveillance and must not create potential hiding places for intruders, especially where it may obscure views of and from doors and windows. This is valuable in helping to maintain a clear field of vision around a site, and in reducing fear of crime and opportunities for crime

Secured By Design. Homes 2019.

Section 17. Planting in new developments.

Section 17.1 The planting of trees and shrubs in new developments to create attractive residential environments will be supported provided that:

- 17.1.1 The layout provides sufficient space to accommodate specimens once they have reached maturity, clear of access routes and required circulation areas;
- 17.1.2 Future maintenance requirements and budgets are considered at the planting design stage and management programmes are put in place to ensure the landscape fulfils the aims of the original design;
- 17.1.3 The planting design takes full account of all other opportunities for crime.

1.5 Dwelling Lighting.

Secured By Design. Homes 2019.

Section 59. Private External lighting and dwelling lighting.

Private external lighting to common areas.

Section 59.1 Where possible the lighting requirements within BS 5489-1:2013 should be applied.

Section 59.2 SBD requires that only luminaires with suitable photometry serving to reduce light spill and light pollution may be used. Reducing light spill from inefficient luminaires into areas where lighting is not required is extremely important

Section 59.3 External public lighting must be switched using a photo electric cell (dusk to dawn).

Dwelling lighting.

Section 59.4 Lighting is required to illuminate all elevations containing a doorset, car parking and garage areas and footpaths leading to dwellings and blocks of flats.

Bollard lighting is not appropriate as it does not project sufficient light at the right height making it difficult to recognise facial features and as a result causes an increase in the fear of crime.

1.6 Access to Utility Meters and Post Boxes.

Note: The overall intention is to reduce the opportunities for theft by bogus officials. As such, this requirement includes 'Smart Meters', as the service providers will require open access to meters.

Mailboxes and Meters should be located within secure 'Lobby' areas, mounted externally or mail boxes can be mounted through the building fabric. Where they are to be within 'Lobby' areas, a second door should be used to create an 'air lock' system to remove opportunities for access to Apartment front doors.

Secured By Design. Homes 2019.

Section 26. Utility meters.

Section 26.1 Utility meters should be located outside the dwelling at the front or as close to the front of the building line as possible (to ensure they are visible in order to deter vandalism). If located to the side of the dwelling they must be as near to the front of the building line as possible and to the front on any fencing or gates (care should be taken not to provide a climbing aid).

Note: Intercom systems and access control must not include a 'trade access' period and therefore opportunities for 'bogus official' and opportunistic crime.

1.7 Access Control.

Whilst I appreciate that the proposed access from Seabrooke Road is intended to be controlled through use of coded fobs, because of the potential for misuse and unwanted access to the side and rear of property, I recommend that this route be reconsidered, and that this area be adopted by neighbouring properties.

The double gates to the front of the Building must be included in the Access Control System and should include closing mechanisms.

Secured By Design. Homes 2019. (Secured By Design minimum guidance.)

Developments with more than 25 flats, apartments, bedsits or bedrooms.

Section 27.24 Larger developments containing more than 25 flats, apartments, bedsits or bedrooms shall have a visitor door entry system and access control system. The technology by which the access control system operates is outlined within UL 293, however it must provide the following attributes:

- Access to the building via the use of a security encrypted electronic key (e.g. fob, card, mobile device, key etc.);
- Vandal resistant external door entry panel with a linked camera;
- Ability to release the primary entrance doorset from the dwelling or bedroom (in the case of student accommodation or House in Multiple Occupation);
- Live audio/visual communication between the occupant and the visitor;
- Ability to recover from power failure instantaneously;
- Unrestricted egress from the building in the event of an emergency or power failure;
- Capture (record) images in colour of people using the door entry panel and store for those for at least 30 days. If the visitor door entry system is not capable of capturing images, then it should be linked to a CCTV system or a dedicated CCTV camera should be installed for this purpose. This information should be made available to police within 3 days upon request;
- All visitor and resident activity on the visitor door entry system should be recorded and stored for at least 30 days. This information should be made available to police within 3 days upon request.
- Systems must comply with General Data Protection Regulations (GDPR).

Section 27.25 SBD recommends the use of colour monitors to enable the occupier of the dwelling or bedroom with the identification of visitors or to assist the occupier to accurately describe the colour of clothing to the police of the perpetrators of antisocial behaviour or those otherwise misusing the system.

Section 27.26 Specifiers are reminded that the installed electronic release hardware must form part of the certificated doorset range (for Secured By Design Accreditation).

Section 27.28 Tradesperson release mechanisms are not permitted as they have been proven to be the cause of anti-social behaviour and unlawful access to communal developments.

Security compartmentalisation of developments incorporating 25 or more flats, apartments, bedsits or bedrooms.

Section 27.29 Developments of over 25 flats, apartments, bedsits or bedrooms can suffer adversely from anti-social behaviour due to unrestricted access to all areas and floors of the building. SBD therefore seeks to prevent unlawful free movement throughout the building through the use of an access control system. How this is achieved is a matter for the specifier...

Section 27.33 It is imperative that the fire service should have unrestricted access to all floors in the event of an emergency. (See Sections 27.33.1 to 27.33.3).

1.8 Emergency escape doors (guidance).

Where emergency escape doors are intended as escape doors only, to prevent misuse a 'break glass' or 'break tag' mechanism should be used. They should have no external furniture.

Emergency Escape Doors (Recommended Minimum Security Requirements).

Secured By Design. Homes 2019.

Section 27. Access control and additional security requirements for buildings containing multiple dwellings of bedrooms.

Emergency door release devices.

Section 27.34 Break glass emergency door exit release devices (often green in colour) on communal external doors that provide an important aid to egress in the event of an emergency have proven to be abused rendering some buildings insecure for long periods of time. SBD recommends vandal resistant stainless steel self-resetting emergency exit systems are installed as an alternative. The installation and system type must be in full compliance with the Building Regulations and achieve final 'signoff' by local Building Control or Approved Inspector.

Section 31. Doorsets providing alternative access to communal areas other than the primary shared or communal access doorset (including emergency egress doorsets)

Section 28.1 Alternative access doorsets, emergency egress and fire doorsets that may be used by residents to access communal parts of the building are also required to be 'secure doorsets', see Approved Document Q, Section 1, paragraph 1.1.

Doorsets shall meet the requirements within paragraphs 21.1 to 21.17, and 21.19 to 21.22.:

- PAS 24:2016 (Note 21.1b); or
- STS 201 Issue 7:2015 (Note 21.1c); or
- LPS 1175 Issue 7.2:2014 Security Rating 2+ (Note 21.1d); or
- LPS 1175 Issue 8:2018 B3 Security Rating 2+
- STS 202 Issue 6:2015 Burglary Rating 2 (Note 21.1d); or

LPS 2081 Issue 1.1:2016 Security Rating B (Note 21.1e)

Note 21.1a: Easily accessible is defined within Approved Document Q Appendix A.

2. Further Information and Guidance.

Further help and information can be gained from the following web sites:

 www.securedbydesign.com (The official Police Security Initiative and Police Preferred Specified security product scheme).

<u>www.bsi-global.com</u> (Standards, Training, Testing, Assessment and Certification).

<u>www.bregroup.com</u> (Offer quality of performance and protection certification for fire, security and environmental products and services).

Crime prevention design advice is given free without the intention of creating a contract. The Police Service and the Home Office does not take any legal responsibility for the advice given. However, if the advice is implemented, it will reduce the opportunity for crimes to be committed.

Response to Publicity

The application has been advertised by site notice and neighbour letter. Seven letters of representation have been received on the following grounds:

- The proposal would be detrimental to highway and pedestrian safety.
- Increased traffic and pollution would be detrimental to health.
- Increased parking/ vehicular movements at all hours would be detrimental to the residential amenity of the occupiers at the cottages nearby.
- Overlooking of private garden areas and windows of surrounding residents.
- Proposed fencing to be erected at boundary adjacent to cottages is too high at 2m, it should be reduced to 1.2m high.
- Height and mass of the proposed apartment block would not be in keeping with the character of the conservation area and nearby listed buildings.
- Inaccurate representation of building relative to surrounding buildings.
- Loss of light.
- Family houses or bungalows should be built instead of apartments.

Relevant Planning History

No recent relevant planning history.

1 Site and Surroundings

- 1.1 The application site comprises a former public house The Castle Inn, which is sited within a large car park on Main Road, Brereton, Rugeley. It is surrounded on 3 sides by residential properties. It has been vacant for approximately 3 years and is now falling into a state of disrepair.
- 1.2 The ground levels slope down from the front to the rear of the northern boundary side of the site adjacent to the nearest residential properties the Railway Cottages.
- 1.3 The application site is undesignated, however, the Conservation Area boundary abuts the Main Road frontage and the side of the carpark facing the Railway Cottages. St Michaels's church, Grade II* Brereton Hall and Grade II listed Brereton House are located near the site. The site is located within a Mineral SafeGuarding Area, Coal Authority Low Risk Boundary and Landmark Contaminated Land Boundary. There is a draft Neighbourhood Area Plan being prepared for the area.

2 Proposal

- 2.1 The applicant is seeking consent for demolition of existing building and the erection of an apartment building and associated landscaping, parking and access. The scheme would provide 26 No. x two bedroom and 1 No. one bedroom apartments.
- 2.2. The proposal would comprise a part two/ three storey building of brick and tile construction with pitched roof. Stone detailing, cills and headers to the sash style windows would be detailed. A communal rear courtyard landscaped garden and a front stone wall with railings would be provided.
- 2.3 The scheme would incorporate PV panels to the rear roof plans and rapid charge points would be provided.
- 2.4 The scheme has been amended since submission to provide:
 - Revised red line application site boundary to include front boundary wall.
 - Revised hard/soft landscaping scheme, including removal of proposed 2m high fencing.
 - Revised design of windows & building materials.
 - Removal of Juliet balconies.
 - Provision of heritage statement addendum.
 - Streetscene elevations relative to St Michaels Church.
 - BRE assessment for light/sunlight impacts on surrounding buildings.

3 Planning Policy

- 3.1 Section 38 of the Planning and Compulsory Purchase Act 2004 requires planning applications to be determined in accordance with the provisions of the Development Plan, unless material considerations indicate otherwise.
- 3.2 The Development Plan currently comprises the Cannock Chase Local Plan Part 1 (2014), the draft Neighbourhood Plan and the Minerals Local Plan for Staffordshire (2015 2030).

Cannock Chase Local Plan Part 1

Relevant policies within the Local Plan include: -

CP1: - Strategy – the Strategic Approach

CP3: - Chase Shaping – Design

CP5: - Social Inclusion and Healthy Living

CP6:- Housing Land

CP7 - Housing Choice

CP10: – Sustainable Transport

CP12: - Biodiversity and Geodiversity

CP13: - Cannock Chase Special Area of Conservation (SAC)

CP15: - Historic Environment

CP16: - Climate Change and Sustainable Resource Use

Minerals Local Plan for Staffordshire

Relevant Policies within the Minerals Plan Include:

Policy 3: - Safeguarding Minerals of Local and National Importance and Important Infrastructure

There are no policies relevant to the proposal within the Minerals Plan.

Draft Neighbourhood Plan

The Brereton and Ravenhill Parish is a designated Neighbourhood area but no formal stages have yet been reached in the preparation of a Neighbourhood Plan. As per para 48 of the NPPF no weight can yet be accorded to the Neighbourhood Plan.

3.3 National Planning Policy Framework

3.4 The NPPF (2021) sets out the Government's position on the role of the planning system in both plan-making and decision-taking. It states that the purpose of the

planning system is to contribute to the achievement of sustainable development, in economic, social and environmental terms, and it states that there should be "presumption in favour of sustainable development" and sets out what this means for decision taking.

- 3.5 The NPPF (2021) confirms the plan-led approach to the planning system and that decisions must be made in accordance with the Development Plan unless material considerations indicate otherwise.
- 3.6 Relevant paragraphs within the NPPF include paragraphs: -

8: Three dimensions of Sustainable Development

11-14: The Presumption in favour of Sustainable

Development

47-50: Determining Applications

64: Affordable housing

111: Highway Safety and Capacity

126, 130, 132, 134: Achieving Well-Designed Places

218, 219 Implementation

- 3.7 Other relevant documents include: -
- (i) Design Supplementary Planning Document, April 2016.
- (ii) Cannock Chase Local Development Framework Parking Standards, Travel Plans and Developer Contributions for Sustainable Transport.
- (iii) Manual for Streets.

4 Determining Issues

- 4.1 The determining issues for the proposed development include:
 - i) Principle of development
 - ii) Design and impact on the character and form of the area
 - iii) Impact on residential amenity.
 - iv) Impact on highway safety.
 - v) Impact on nature conservation
 - vi) Drainage and flood risk
 - vii) Mineral safeguarding
 - x) Crime and the fear of crime

xi) Waste and recycling facilities

4.2 Principle of the Development

- 4.2.1 Both paragraph 11 of the NPPF (2021) and Cannock Chase Local Plan 2014 Policy CP1 state that there should be a presumption in favour of sustainable development. The site does not fall within any designated areas shown on the Local Plan Policies Map.
- 4.2.2 The presumption in favour of sustainable development as set out in paragraph 11 of the NPPF states: -.

'For decision taking this means:

- c) approving development proposals that accord with an up to date development plan without delay.
- where there are no relevant development plan policies, or the policies which are most important for determining the application are out of date, granting permission unless
 - (i) policies in the Framework that protect areas or assets of particular importance (e.g. Green Belt, AONB, habitats sites) provide a clear reason for refusing the development proposed; or
 - (ii) any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in the Framework taken as a whole.'
- 4.2.3 The starting point of the assessment is therefore whether the proposal is in accordance with the development Plan and whether that plan is up to date. In that respect it is noted that Policy CP1 of the Local Plan states: -

"In Cannock Chase District the focus of investment and regeneration will be in existing settlements whilst conserving and enhancing the landscape of the AONB, Hednesford Hills, Green Belt and the green infrastructure of the District. The urban areas will accommodate most of the District's new housing and employment development, distributed broadly in proportion to the existing scale of settlement."

- 4.2.4 Other than the above general strategic approach there are no relevant policies within the Local Plan in respect to the approach to be taken with regard to the development of wind-fall sites. As such the proposal falls to be determined in accordance with the tests set out in subsection (d) (i) or (ii) of paragraph 11 of the NPPF show above.
- 4.2.5 With that in mind it is noted that the application site is not designated as Green Belt, AONB or as a SSSI or SAC, nor does it contain a listed building or conservation area nor is it located with flood zones 2 or 3. However, the proposal affects the setting of the Brereton Conservation Area and St Michael' Church a Grade II* listed building designated heritage asset and therefore Therefore, the

- proposal does engage policies in the Framework that protect the setting of designated heritage assets. This issue will be addressed later in this report.
- 4.2.6 In other respects the site is located within an existing urban area in Brereton, wherein Policy CP6 identifies that there is an allowance for windfall housing sites to contribute to the District's housing requirements and positive consideration will be given to those which accord with sustainable development principles identified in the NPPF and the strategic approach identified in Policy CP1 and other Local Plan policies as appropriate.
- 4.2.7 In respect to the loss of a community facility as a result of the proposal, there are several public houses in the local area to provide the local community with a choice of options and the current building has been out of use as a public house for over 3 years. The site is surrounded by residential uses and is well served by bus routes giving access to public transport, walking and cycling to a range of goods and services to serve the day to day needs of the occupiers of the proposed development.
- 4.2.8 The proposal would demolish a decaying building of no architectural merit, with a viable robust residential use that would also increase housing supply and choice. As such, it would comply with the thrust of policy requirements in respect to the broad location of developments. The proposal is therefore considered acceptable in principle subject to compliance with policy in respect to the impact on the setting of designated heritage assets.
- 4.2.9 Although a proposal may be considered to be acceptable in principle it is still required to meet the provisions within the development plan in respect to matters of detail. The next part of this report will go to consider the proposal in this respect.

4.3 Design and the Impact on the Character and Form of the Area

4.3.1 In respect to the impact on character of the area, the comments of the Parish and neighbouring occupiers are noted.

In respect to issues in relation to design Policy CP3 of the Local Plan requires that, amongst other things, developments should be: -

- (i) well-related to existing buildings and their surroundings in terms of layout, density, access, scale appearance, landscaping and materials; and
- (ii) successfully integrate with existing trees; hedges and landscape features of amenity value and employ measures to enhance biodiversity and green the built environment with new planting designed to reinforce local distinctiveness.
- 4.3.2 Relevant policies within the NPPF in respect to design and achieving well-designed places include paragraphs 126, 130, 132, 134. Paragraph 126 makes it clear that the creation of high quality buildings and places is fundamental to what the planning and development process should achieve.
- 4.3.3 Paragraph 130 of the NPPF, in so much as it relates to impacts on the character of an area goes on to state: -

Planning policies and decisions should ensure that developments:

- will function well and add to the overall quality of the area, not just for the short term but over the lifetime of the development;
- b) are visually attractive as a result of good architecture, layout and appropriate and effective landscaping;
- are sympathetic to local character and history, including the surrounding built environment and landscape setting, while not preventing or discouraging appropriate innovation or change (such as increased densities);
- establish or maintain a strong sense of place, using the arrangement of streets, spaces, building types and materials to create attractive, welcoming and distinctive places to live, work and visit;

4.3.4 Finally Paragraph 134 states

'Development that is not well designed should be refused, especially where it fails to reflect local design policies and government guidance on design, taking into account any local design guidance and supplementary planning documents such as design guides and codes. Conversely, significant weight should be given to:

- development which reflects local design policies and government guidance on design, taking into account any local design guidance and supplementary planning documents such as design guides and codes; and/or
- b) outstanding or innovative designs which promote high levels of sustainability, or help raise the standard of design more generally in an area, so long as they fit in with the overall form and layout of their surroundings.'
- 4.3.5 The issues in respect to design and the impact on the character and form of the area are intrinsically linked to the impacts on the setting of the nearby Grade II* listed St Michaels Church and the Brereton Conservation Area. In this respect the proposal engages the the duty under S.66(1) of the Planning (Listed Buildings and Conservation Areas) Act 1990 which sets out that 'In considering whether to grant planning permission or permission in principle for development which affects a listed building or its setting, the local planning authority or, as the case may be, the Secretary of State shall have special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses.'
- 4.3.6 The proposal also engages Policy CP15 'Historic Environment' of the Local Plan and paragraphs 194, 195, 197, 199-201 of the NPPF. These are given in full in the Conservation Officers comments and therefore are not repeated here.
- 4.3.7 In accordance with the requirements of paragraph 195 of the NPPF the applicant has submitted a Heritage Statement and more importantly an Addendum to that Statement which contains a series of historic maps through which the development of the conservation area and setting of St Michaels Church can be assessed

- 4.3.8 The Conservation Officer has given an analysis of the historical development of the area through the aid of map regression and informed by the Brereton Conservation Area Appraisal and elevation drawings showing cross sections of the streetscene.
- 4.3.9 The Conservation Officer has also note that has a result of his earlier comments the applicant has accommodated several changes to the design including
 - Removal of the Juliette style balconies and doors opening up on to the front;
 - Alterations to ensure that one material (brick) was used on the frontage, with architectural detailing to break up the mass (guided by detailing at Brereton House), with articulation provided by detailing such as in window headers and cills:
 - Alterations to hierarchy of the fenestration larger windows on ground floor and Reduction in size of the large, central gated access;
 - Detailing of the door cases and doors;
 - Chimneys added to break up the roof mass; and,
 - Addition of a stone wall with traditional railings to the front boundary.
- 4.3.10 Finally the Conservation Officer has stated 'the application proposal, by virtue of its size, scale mass, architectural detailing and layout does provide appropriate homage to the character of the conservation area and its historic environment and in this respect would not harm the setting of the conservation area or the setting of St Michaels Church' adding 'As such the proposal would be in accordance with Policy CP15 of the Local Plan and Section 12 of the NPPF.'
- 4.311 In addition to the above Officer note that the Character Area Descriptions identifies key local design principles and/or design principles that new development should consider to preserve and enhance and existing characteristic density, height and scale of the area is respected including:

'in appropriate locations e.g. in/close to Breton Conservation Area well designed 3 storey buildings may be acceptable, elsewhere generally 2 storey appropriate.'

'Recognise scope for variety of good quality design and materials in modern areas with preference for red brick and re/blue tiles/slate in historic areas, using render sparingly where appropriate.'

- 4.3.12 Appendix B of the Design SPD sets out clear expectations and guidance in respect to space about dwellings. Having taken all of the above into account it is considered that the main issues in respect to design and the impact on the character and form of the area are: -
 - (i) Overall layout
 - (ii) Density
 - (iii) Materials, scale and external appearance of the apartments

(iv) Impact on trees

- 4.3.13 The layout plan demonstrates how the proposed apartment building would be set well back (22m) from the road, with provision of enhanced frontage hard and soft landscaping and rear courtyard landscaped amenity space to the rear. Parking provision would be sited in rows around the periphery of the site.
- 4.3.14 The apartments would replace a disused one/two storey flat roofed public house. They would be set back from dwellings fronting Main Road, arranged in a two/three storey U-shaped block behind generous frontages.
- 4.3.15 There are several 3 storey buildings located to the southern side of the site nearby fronting Main Road, the Cedar Tree Hotel, Brereton House and No.s 7-15 Main Road, that are not typical of the established urban grain pattern for the immediate area. It is therefore considered that, on balance, the proposal would not result in a dominant presence within the street scene or be detrimental to the Brereton Conservation Area character and appearance of its location.
- 4.3.16 The proposed apartments would be of traditional construction and finished with facing brickwork on the front elevation, with minimal render sections on the rear/side elevations under a tiled roof. The street scene comprises of a variety of finishes, including facing brickwork however there are a number of properties within the immediate locale that are finished in render. A such the proposed apartments would easily assimilate into the already varied street scene.
- 4.3.17 Therefore, having had regard to Policies CP3 and CP15 of the Local Plan and the above mentioned paragraphs of the NPPF it is considered that the proposal would be well-related to existing buildings and their surroundings, successfully integrate with existing features of amenity value, maintain a strong sense of place and visually attractive such that it would be acceptable in respect to its impact on the character and form of the area.

4.4 Impact on Residential Amenity

- 4.4.1 In respect to the impact on amenity, the comments of the neighbouring occupiers are noted. Policy CP3 of the Local Plan states that the following key requirements of high quality design will need to addressed in development proposals and goes onto include [amongst other things] the protection of the "amenity enjoyed by existing properties". This is supported by the guidance as outlined in Appendix B of the Design SPD which sets out guidance in respect to space about dwellings and garden sizes.
- 4.4.2 Paragraph 130(f) of the NPPF states that planning policies and decisions should ensure that developments [amongst other things] create places with a high standard of amenity for existing and future users.
- 4.4.3 In general the Design SPD sets out guidance for space about dwellings, stating that for normal two storey to two storey relationships there should be a minimum distance of 21.3m between principal elevations (front to front and rear to rear) and 12m between principal elevations and side elevations. Furthermore, the Design SPD sets out minimum rear garden areas, recommending 30sqm of communal garden for each apartment.

- 4.4.4 However, it should always be taken into account that these distances and areas are in the nature of guidance. When applying such guidance consideration should be given to the angle of views, off-sets and changes in levels as well as the character of the area.
- 4.4.5 The main issues in this case are the potential for overlooking and loss of light to neighbouring dwellings and whether the proposal would appear overbearing.
- 4.4.6 The apartments would comply with facing distance requirements of the Design SPD for 2/3 storey buildings. In addition, the proposal would comply with the Council's 45/25 standard policy. Furthermore, a BRE report assessment has been submitted to demonstrate that there would sufficient sunlight to the rear courtyard area and it also demonstrates there would be no significant overshadowing of neighbouring dwellings for majority of the day.
- 4.4.7 Paragraph 185 of the NPPF states that decisions should ensure that new development is appropriate for its location taking into account the likely effects (including cumulative effects) of pollution on health, living conditions and the natural environment and should (amongst others) mitigate and reduce to a minimum potential adverse impacts resulting from noise from new development and avoid noise giving rise to significant adverse impacts on health and the quality of life.
- 4.4.8 In this respect the applicant has submitted a noise survey with which to inform the application. The survey concludes that acoustic protection measures will be required and mechanical ventilation to prevent overheating for the potential occupiers of the apartments. The report provides detail of the acoustic and mechanical ventilation measures, which should be undertaken in full and confirmed in writing.
- 4.4.9 Environmental Health Officers were consulted on the application and raised no objections to the proposal.
- 4.4.10 In conclusion, the separation distances to neighbouring properties are appropriate for the proposal and over and above the requirement of those set out within the Council's Design SPD.
- 4.4.11 With regard to the proposed development, this would facilitate 27 No. 1 and two bedroom dwellings with communal amenity space and parking. The Design SPD requires an area of 30m² amenity space per dwelling. In this instance, over 810m² would be provided which exceeds the requirement of the SPD.
- 4.4.12 As such, it is considered that the proposal would provide a high quality of amenity for occupiers of existing dwellings as well as for the future occupiers of the proposed dwelling in accordance with the Design SPD and Local Plan Policy CP3

4.5 Impact on Highway Safety

4.5.1 Paragraph 111 of NPPF states that development should only be prevented or refused on highway grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe.

- 4.5.2 The comments from neighbours in this respect are noted. However, Staffordshire County Highways Department was consulted on the proposal and raised no objections to the proposal in terms of highway safety.
- 4.5.3 It is noted that the proposed development would provide adequate parking spaces (40 spaces) within the site.
- 4.5.4 As such, it is considered that there would be no adverse impact upon highway safety and the proposal would be in accordance with the Parking SPD and paragraph 111 of the NPPF

4.6 Impact on Nature Conservation Interests

- 4.6.1 Policy and guidance in respect to development and nature conservation is provided by Policy CP12 of the Local Plan and paragraphs 174 and 180 of the NPPF.
- 4.6.2 Policy CP12 of the Local Plan states that the District's biodiversity and geodiversity assets will be protected, conserved and enhanced via 'the safeguarding from damaging development of ecological and geological sites, priority habitats and species and areas of importance for enhancing biodiversity, including appropriate buffer zones, according to their international, national and local status. Development will not be permitted where significant harm from development cannot be avoided, adequately mitigated or compensated for;
 - support for the protection, conservation and enhancement of existing green infrastructure to facilitate robust wildlife habitats and corridors at a local and regional scale (particularly to complement Policy CP16);
 - supporting and promoting initiatives for the restoration and creation of priority habitats and recovery of priority species and the provision of new spaces and networks to extend existing green infrastructure;
 - supporting development proposals that assist the delivery of national, regional and local Biodiversity and geodiversity Action plan (LBAP/GAP) targets by the appropriate protection, incorporation and management of natural features and priority species;
 - the promotion of effective stewardship and management across the district to contribute to ecological and geological enhancements.'
- 4.6.3 Paragraph 174 of the NPPF states [amongst other things] that 'Planning policies and decisions should contribute to and enhance the natural and local environment by:
 - a) protecting and enhancing valued landscapes, sites of biodiversity or geological value and soils (in a manner commensurate with their statutory status or identified quality in the development plan);
 - minimising impacts on and providing net gains for biodiversity, including by establishing coherent ecological networks that are more resilient to current and future pressures;'

- 4.6.4 Paragraph 180 goes on to state 'wen determining planning applications, local planning authorities should apply the following principles:
 - a) if significant harm to biodiversity resulting from a development cannot be avoided (through locating on an alternative site with less harmful impacts), adequately mitigated, or, as a last resort, compensated for, then planning permission should be refused;
 - b) development on land within or outside a Site of Special Scientific Interest, and which is likely to have an adverse effect on it (either individually or in combination with other developments), should not normally be permitted. The only exception is where the benefits of the development in the location proposed clearly outweigh both its likely impact on the features of the site that make it of special scientific interest, and any broader impacts on the national network of Sites of Special Scientific Interest;
 - c) development resulting in the loss or deterioration of irreplaceable habitats (such as ancient woodland and ancient or veteran trees) should be refused, unless there are wholly exceptional reasons and a suitable compensation strategy exists; and
 - d) development whose primary objective is to conserve or enhance biodiversity should be supported; while opportunities to incorporate biodiversity improvements in and around developments should be encouraged, especially where this can secure measurable net gains for biodiversity.

4.7 Cannock Chase SAC

4.7.1 Under Policy CP13 development will not be permitted where it would be likely to lead directly or indirectly to an adverse effect upon the integrity of the European Site network and the effects cannot be mitigated. Furthermore, in order to retain the integrity of the Cannock Chase Special Area of Conservation (SAC) all development within Cannock Chase District that leads to a net increase in dwellings will be required to mitigate adverse impacts. In this instance, the proposed development would be CIL liable given the subsequent net increase in dwellings although the applicant has indicated that they will seek exemption for the affordable housing units. Notwithstanding this it is considered that sufficient CIL monies will be raised to enable it to be top sliced to provide the SAC contribution.

On Site Impacts

- 4.7.2 The application site is not subject to any formal or informal nature conservation designation and is not known to support any species that is given special protection or which is of particular conservation interest. As such the site has no significant ecological value and therefore the proposal would not result in any direct harm to nature conservation interests.
- 4.7.3 The applicant has submitted a bat survey with which to inform the application. The bat survey concluded that there was very little potential for bat roosts within the building and only one bat was observed within the site (outside of the building).

- 4.7.4 In order to enhance the nature conservation opportunities for the site, it is recommended that any permission is subject to a condition requiring the incorporation of bat and bird boxes in the construction of the apartments. This would enable a degree of biodiversity enhancement proportionate to the development proposed.
- 4.7.5 Given the above it is considered that the proposal, would not have a significant adverse impact on nature conservation interests either on, or off, the site. With the recommendation to include bat and bird boxes, the proposal would provide opportunities to enhance nature conservation. In this respect the proposal would comply with Policies CP3, CP12 and CP13 of the Local Plan and the NPPF.

4.8 **Drainage and Flood Risk**

- 4.8.1 The site is located in Flood Zone 1 on the Environment Agency's Flood Zone Maps.
- 4.8.2 Policy in respect to drainage and flood risk is provided by 159-169 of the NPPF. Of particular note is paragraph 167 which states

When determining any planning applications, local planning authorities should ensure that flood risk is not increased elsewhere. Where appropriate, applications should be supported by a site-specific flood-risk assessment. Development should only be allowed in areas at risk of flooding where, in the light of this assessment (and the sequential and exception tests, as applicable) it can be demonstrated that:

- a) within the site, the most vulnerable development is located in of lowest flood risk, unless there are overriding reasons to prefer a different location;
- the development is appropriately flood resistant and resilient such that, in the event of a flood, it could be quickly brought back into use without significant refurbishment;
- c) it incorporates sustainable drainage systems, unless there is clear evidence that this would be inappropriate;
- d) any residual risk can be safely managed; and
- e) safe access and escape routes are included where appropriate, as part of an agreed emergency plan.'
- 4.8.3 The application site is located in a Flood Zone 1 which is at least threat from flooding. The applicant has indicated the means of drainage and it is noted that the site immediately abuts a main road and is on the edge of a predominantly built-up area. As such it is in close proximity to drainage infrastructure that serves the surrounding area and is considered acceptable.
- 4.8.4 The LLFA, Severn Trent & Souths Staffs Water was consulted on the application and have no objections. It is therefore concluded that the proposal is acceptable from a drainage and flood risk perspective and in accordance with paragraphs 159-169 of the NPPF.

4.9 Mineral Safeguarding

- 4.9.1 The site falls within a Mineral Safeguarding Area (MSAs). Paragraph 209, of the National Planning Policy Framework (NPPF) and Policy 3 of the Minerals Local Plan for Staffordshire (2015 2030), both aim to protect mineral resources from sterilisation by other forms of development.
- 4.9.2 Policy 3.2 of the new Minerals Local Plan states that:

Within a Mineral Safeguarding Area, non-mineral development except for those types of development set out in Appendix 6, should not be permitted until the prospective developer has produced evidence prior to determination of the planning application to demonstrate:

- a) the existence, the quantity, the quality and the value of the underlying or adjacent mineral resource; and
- b) that proposals for non-mineral development in the vicinity of permitted mineral sites or mineral site allocations would not unduly restrict the mineral operations.
- 4.9.3 The application site is located within a Mineral Safeguarding Area. Notwithstanding this, the advice from Staffordshire County Council as the Mineral Planning Authority does not require consultation on the application as the site falls within the development boundary of an urban area and is not classified as a major application.
- 4.9.4 As such, the proposal would not prejudice the aims of the Minerals Local Plan.

4.10 Waste and Recycling Facilities

- 4.10.1 Policy CP16(1) (e) 'Climate Change and Sustainable Resource Use' of the Cannock Chase Local Plan states that development should contribute to national and local waste reduction and recycling targets according to the waste hierarchy'. One of the ways of achieving this is by ensuring development can be adequately serviced by waste collection services and that appropriate facilities are incorporated for bin collection points (where required).
- 4.10.2 In this respect, it is noted that the proposed apartments would be sited with sufficient space for bin collection facilities within the site and within a residential location where bins are already collected by the Local Authority.

4.11 Ground Conditions and Contamination

- 4.11.1 The site is located in a general area in which Coal Authority consider to be a development low risk area. As such, the Coal Authority does not require consultation on the application and it is advised that any risk can be manged by the attachment of an advisory note to any permission granted.
- 4.11.2 The Council's Environmental Health Officers were consulted on the application and raised no issue in terms of ground contamination.

4.12 Affordable Housing/CIL

- 4.12.1 Under Policy CP2 the proposal would be required to provide CIL and a contribution towards affordable housing.
- 4.12.2 The Council's Housing Officer and CIL officer have been re-consulted on the scheme to provide up-to-date information with regards to these requirements and Members will be updated with an Officer Update Sheet prior to the Committee meeting regarding this issue.

4.13 Objections raised not already covered above

- 4.13.1 The red line has been revised to accommodate the new front wall and railings proposed and clarifies that it is not within the ownership of County Highways.
- 4.13.2 Parking for the existing cottages cannot be accommodated within the scheme, as that parking previously occurred on the application site private land that is not associated with the cottages.
- 4.13.3 An objector has stated that there was a discrepancy between the relationship with surrounding buildings and the proposed scheme. An amended plan has been supplied to address this point raised.

5 Human Rights Act 1998 and Equalities Act 2010

Human Rights Act 1998

5.1 The proposals set out in this report are considered to be compatible with the Human Rights Act 1998. The recommendation to approve the application accords with the adopted policies in the Development Plan which aims to secure the proper planning of the area in the public interest.

Equalities Act 2010

5.2 It is acknowledged that age, disability, gender reassignment, pregnancy and maternity, religion or belief, sex and sexual orientation are protected characteristics under the Equality Act 2010.

By virtue of Section 149 of that Act in exercising its planning functions the Council must have due regard to the need to:

Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited;

Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;

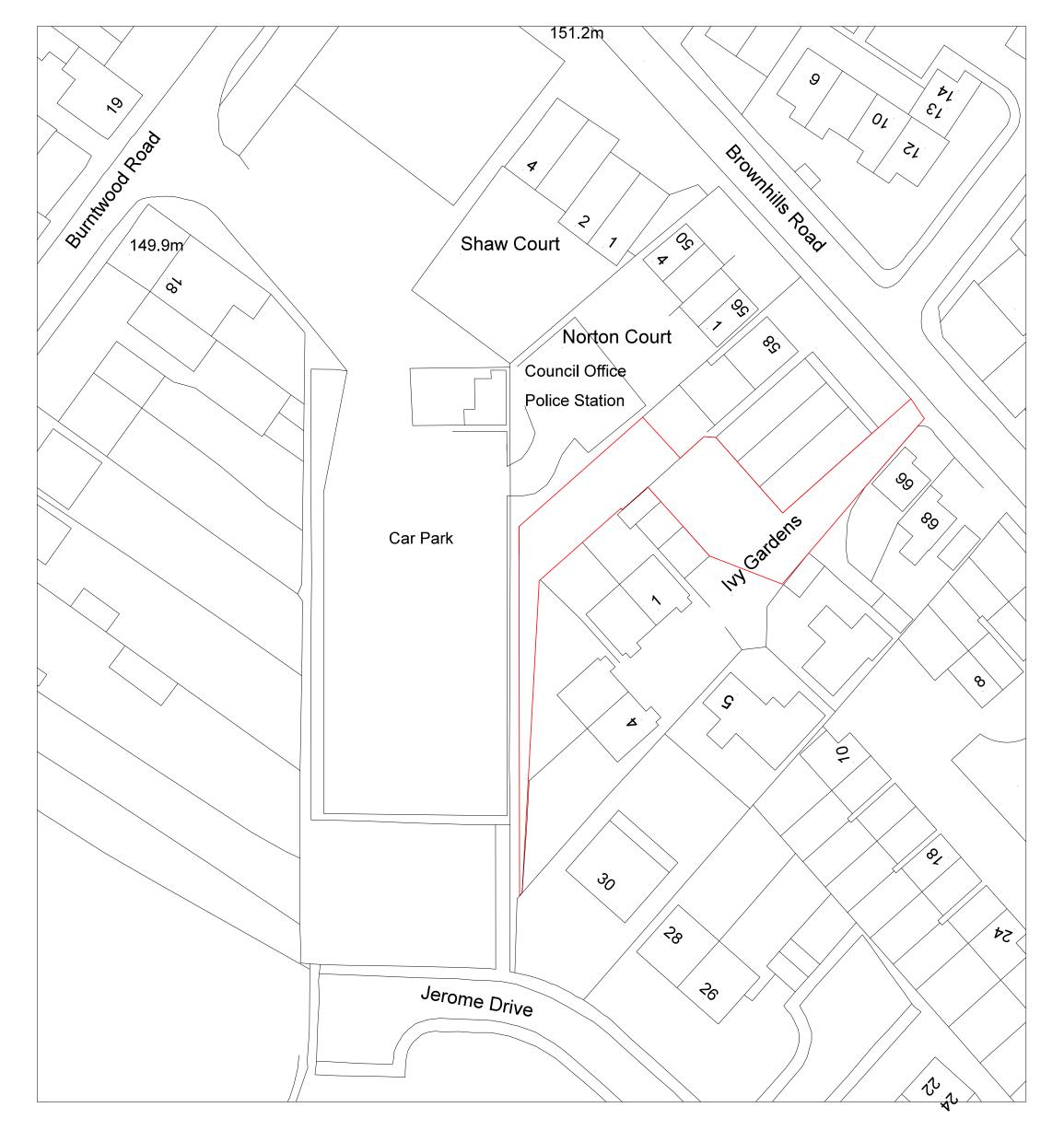
Foster good relations between persons who share a relevant protected characteristic and persons who do not share it

It is therefore acknowledged that the Council needs to have due regard to the effect of its decision on persons with protected characteristics mentioned.

Such consideration has been balanced along with other material planning considerations and it is considered that the proposal is acceptable in respect to the requirements of the Act. Having had regard to the particulars of this case officers consider that the proposal would not conflict with the aim of the Equality Act.

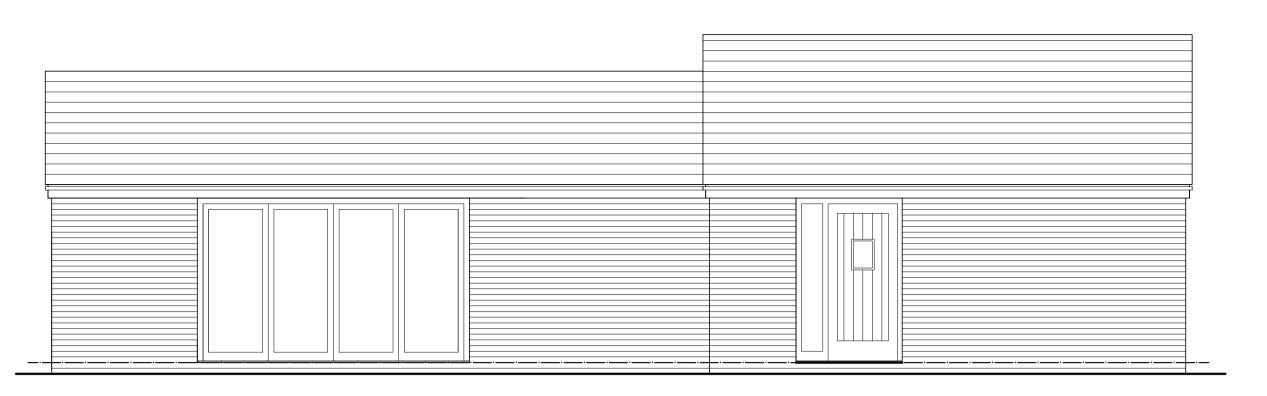
6 Conclusion

- 6.1 In respect to all matters of acknowledged interest and policy tests it is considered that the proposal, subject to the attached conditions, would not result in any significant harm to acknowledged interests and is therefore considered to be in accordance with the Development Plan.
- 6.2 It is therefore recommended that the application be approved subject to no objections being received from the Strategic Housing Officer, the attached schedule of conditions and to completion of a S106 in respect to the provision of affordable housing provision.

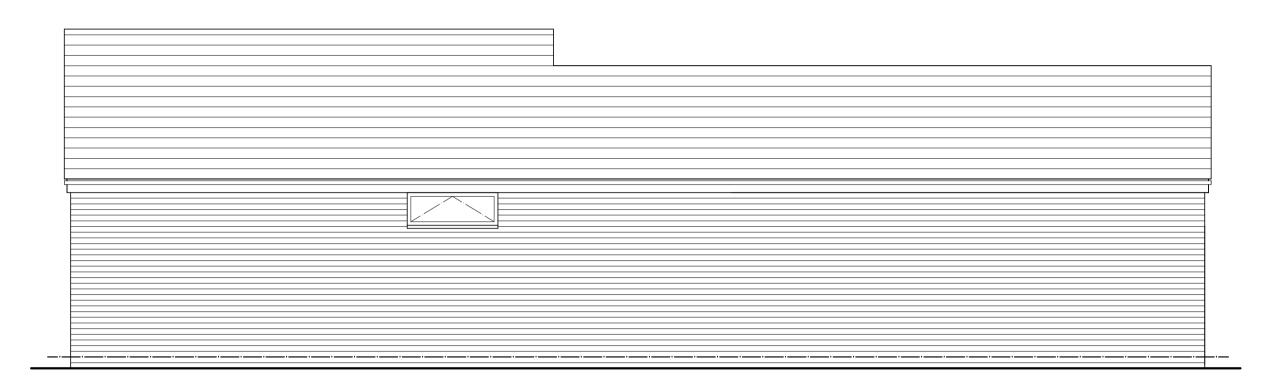


EXISTING BLOCK PLAN @ 1:500

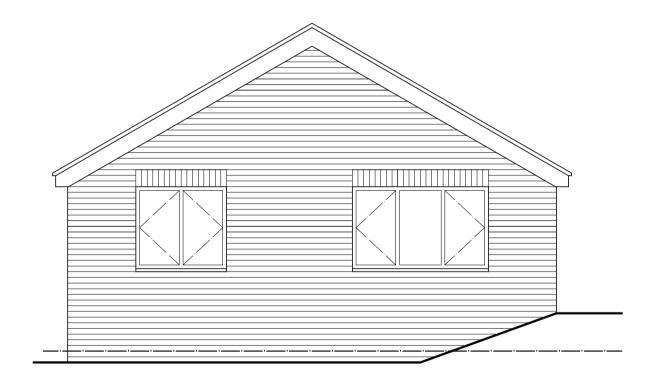




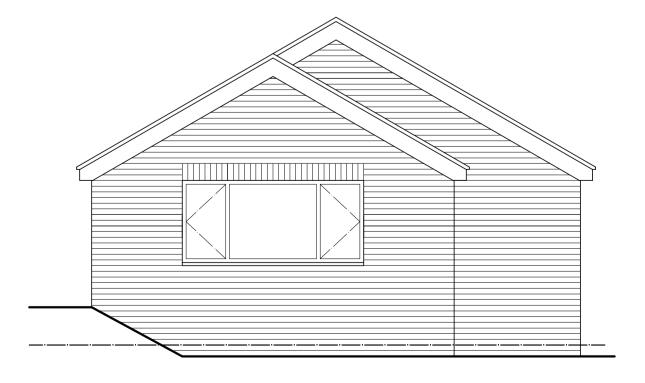
PROPOSED SOUTH EAST ELEVATION



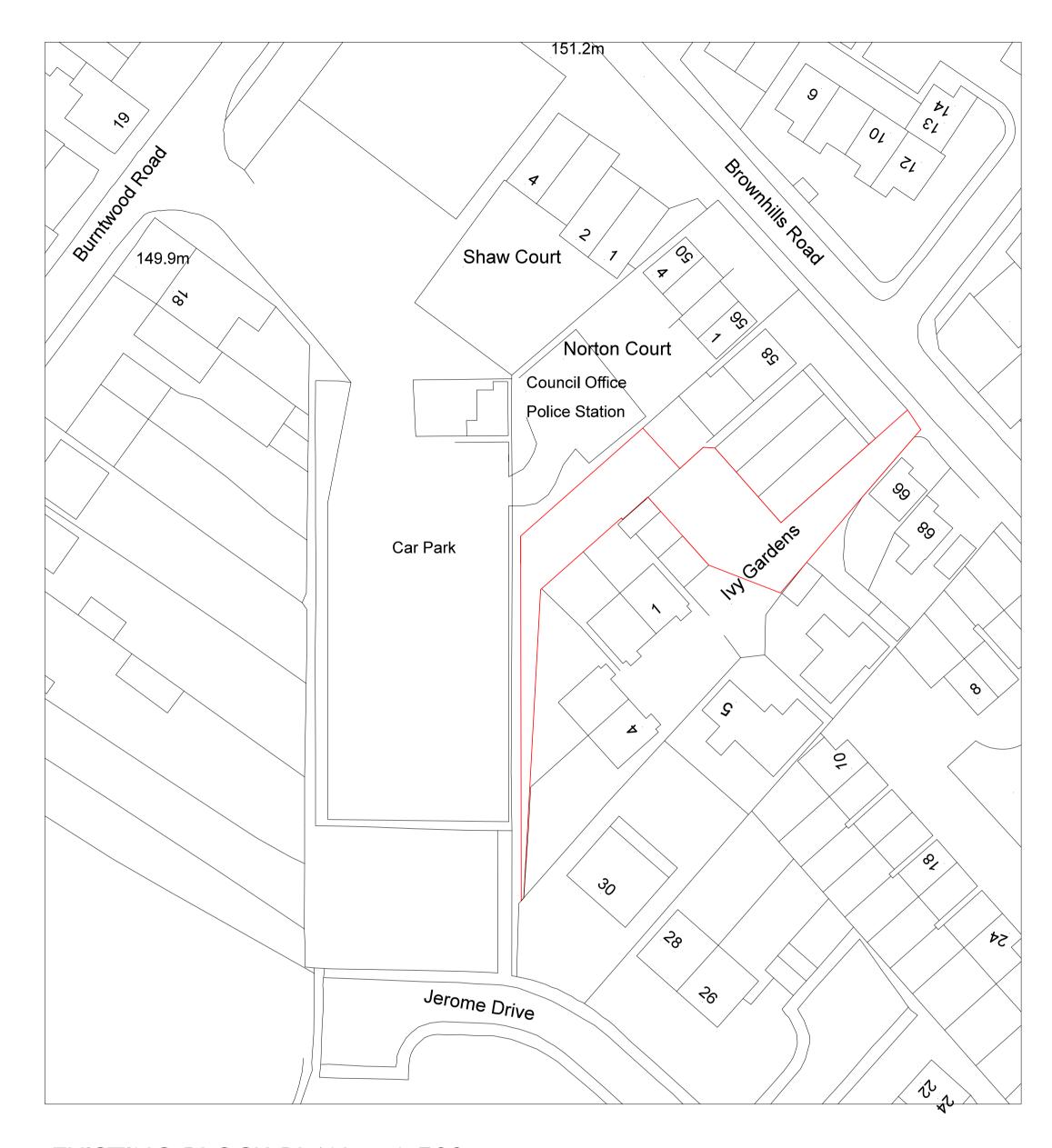
PROPOSED NORTH WEST ELEVATION



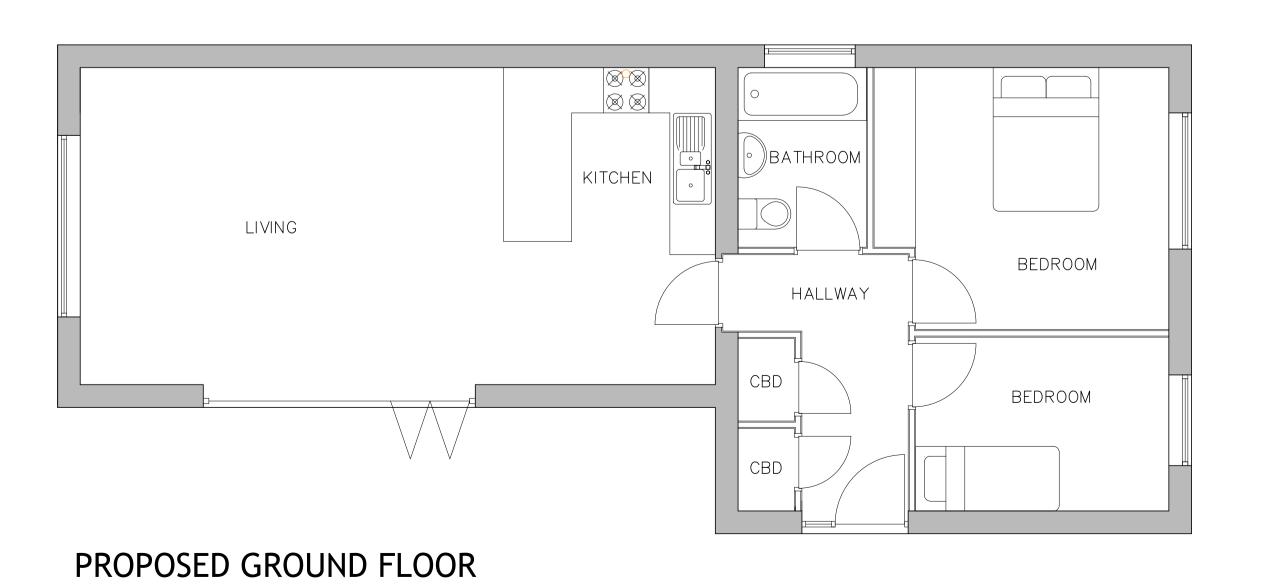
PROPOSED NORTH EAST ELEVATION



PROPOSED SOUTH WEST ELEVATION

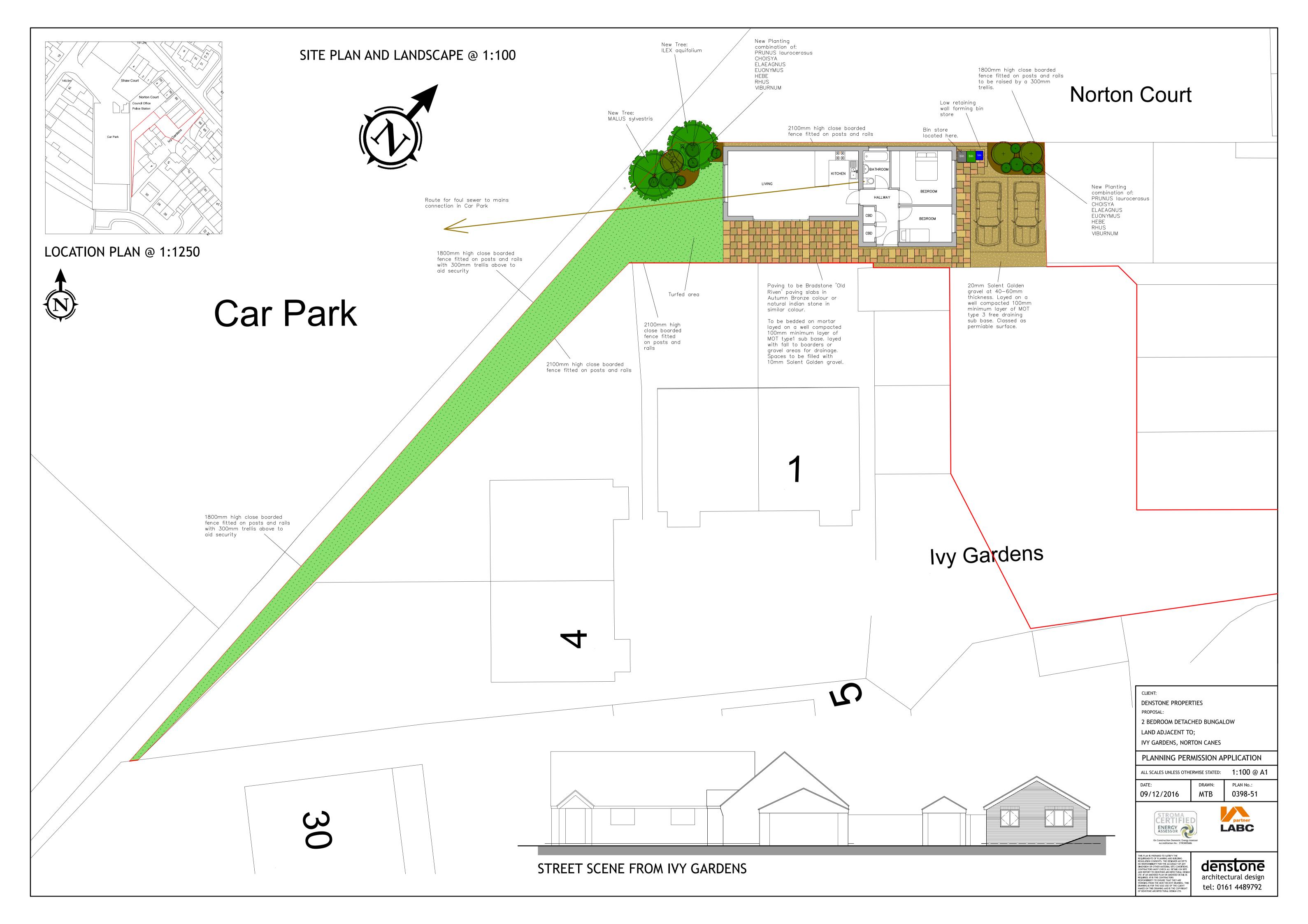


EXISTING BLOCK PLAN @ 1:500









Contact Officer:	Claire Faulkner
Telephone No:	01543 464337

Planning Control Committee 28th September 2022

Application No:	CH/22/0184
Received:	10-May-2022
Location:	Ivy Gardens, Norton Canes, WS11 9SE
Parish:	Norton Canes CP
Ward:	Norton Canes
Description:	Two Bedroom Detached Bungalow
Application Type:	Full Planning Application

Reason for Committee Decision: Parish Council objection

Recommendation: Approve subject to conditions

Reason(s) for Recommendation:

In accordance with paragraph 38 of the National Planning Policy Framework the Local Planning Authority has worked with the applicant in a positive and proactive manner to approve the proposed development, which accords with the Local Plan and the National Planning Policy Framework.

Conditions (and Reasons for Conditions):

 The development hereby permitted shall be carried out in accordance with the following approved plans:

0398 - 50 Proposed Floor Plans & Elevations

0398 - 51 Proposed Site Plan & Landscape

Block Plan

Reason

For the avoidance of doubt and in the interests of proper planning.

The development to which this permission relates must be begun not later than the expiration of three years beginning with the date on which this permission is granted.

Reason

To comply with the requirements of Section 91 of the Town & Country Planning Act 1990.

3. No part of the development hereby approved shall be undertaken above ground level until details of the materials to be used for the external surfaces have been submitted to and approved by the Local Planning Authority.

Reason

In the interests of visual amenity and to ensure compliance with Local Plan Policies CP3, CP15, CP16, RTC3 (where applicable) and the NPPF.

4. If during development, contamination not previously identified is found to be present at the site, no further development (unless otherwise agreed in writing with the Local Planning Authority) shall be carried out until either;

A site investigation has been designed and undertaken in accordance with details approved in writing by the Local Planning Authority, a risk assessment has been produced and a method statement detailing remediation requirements using the information obtained from the site investigation has been approved by the Local Planning Authority; or

If the above has been previously undertaken, the developer has submitted and obtained written approval from the Local Planning Authority for an addendum to the method statement detailing how this unsuspected contamination shall be dealt with.

Reason

In order to enable the development to proceed in a safe environment and to protect the health and safety of its occupiers and to ensure compliance with Local Plan Policy CP3 and the NPPF.

5. No part of the development hereby approved shall be undertaken above ground level until a scheme detailing the external environment-landscape, including planting, fencing, walls, surface treatment & construction details for the site has been submitted to and approved by the Local Planning Authority. The details shall be in the form as specified in Annex C of the Supplementary Planning Guidance 'Trees, Landscape and Development' and shall include an Arboricultural Method Statement.

Thereafter, the approved landscape works shall be carried out in the first planting and seeding season following the occupation of any buildings or the completion of the development whichever is the sooner.

Reason

In the interest of visual amenity of the area and in accordance with Local Plan Policies CP3, CP12, CP14 and the NPPF.

- 6. Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) (England) Order 2015 (or any Order revoking and reenacting that Order with or without modification), no development within Part 1 of Schedule 2 to the Order shall be carried out without an express grant of planning permission, from the Local Planning Authority, namely:
 - The enlargement, improvement or other alteration of the dwellinghouse;
 - The enlargement of the dwellinghouse consisting of an addition or alteration to its roof:
 - Any other alteration to the roof of the dwellinghouse;

- The erection or construction of a porch outside any external door of the dwelling:
- The provision within the curtilage of the dwellinghouse of any building or enclosure, swimming or other pool required for a purpose incidental to the enjoyment of the dwellinghouse as such, or the maintenance, improvement or other alteration of such a building or enclosure;
- The provision within the curtilage of the dwellinghouse of a hard surface for any purpose incidental to the enjoyment of the dwellinghouse as such;
- The erection or provision within the curtilage of the dwellinghouse of a container for the storage of oil for domestic heating; or
- The installation, alteration or replacement of a satellite antenna on the dwellinghouse or within the curtilage of the dwellinghouse.

Reason

The Local Planning Authority considers that such development would be likely to adversely affect the amenity of neighbouring occupiers and the character of the area. It is considered to be in the public interest to require an application to enable the merits of any proposal to be assessed and to ensure compliance with Local Plan Policy CP3 - Chase Shaping - Design and the NPPF.

7. The dwelling hereby approved shall not be occupied until a scheme for the fitting of that dwelling withan electric charging point for electric vehicles has been submitted to and approved in writing by the Local Planning Authority and the works comprising the approved scheme have been completed.

The works shall thereafter be retained for the lifetime of the development unless otherwise approved in writing by the Local Planning authority.

Reason

In the interests of improving air quality and combatting climate change in accordance with policy CP16 and the National Planning Policy Framework.

8. The dwelling hereby permitted shall not be completed above ground floor level until a scheme for the provision of a bat roost has been submitted to and approved in writing by the Local Planning Authority.

The submitted scheme shall provide details for an integrated bat box together with its height and location. The dwelling shall thereafter be completed in

accordance with the approved scheme.

Reason

In the interests of enhancing bat breeding habitat in accordance with Policy CP12 of the Local Plan and paragraphs 170, 175, 177, 179 of the NPPF.

9. No external lighting shall be provided within the curtilage of the dwelling hereby approved until a scheme has been submitted to and approved in writing by the Local Planning Authority. Thereafter, the approved shceme shall be implemented in full with any changes first agreed in writing by the Planning Authority.

Reason

The Local Planning Authority considers that such development would be likely to adversely affect the amenity of neighbouring occupiers and the character of the area. It is considered to be in the public interest to require an application to enable the merits of any proposal to be assessed and to ensure compliance with Local Plan Policy CP3 - Chase Shaping - Design and the NPPF.

10. The dwelling hereby approved shall not be occupied until a scheme for the storage of cycles has been submitted to and approved in writing by the Local Planning Authority. The scheme shall provide details for a secure and waterproof facility. Thereafter, the approved scheme shall be implemented in full and retained for the lifetime of the development.

Reason

In the interests of sustainable travel and highway safety.

No development shall take place until details of the finished floor levels of the buildings (in relation to surrounding land) and any other changes to the levels of the land within the site have been submitted to and agreed in writing by the Local Planning Authority. Development shall be implemented in accordance with the agreed details.

Reason

In the interests of visual amenity and to ensure compliance with Local Plan Policy CP3.

Notes to the Developer:

Coal Authority

The proposed development lies within a coal mining area which may contain unrecorded coal mining related hazards. If any coal mining feature is encountered during development, this should be reported immediately to the Coal Authority on 0345 762 6848. Further information is also available on the Coal Authority website at: www.gov.uk/government/organisations/the-coal-authority

Consultations and Publicity

External Consultations

Norton Canes Parish Council

Objection

The Committee question whether the residents on the road have been consulted as they will be required to pay for the maintenance of this road and therefore the applicant would also need to be part of any agreement if he using the road as access. Also the Committee felt that this was overdevelopment of the site.

Highway Authority

No objection subject to condition

Internal Consultations

Environmental health

No objection

Landscape Officer

There are two trees located adjacent the car park, one within the western corner of the site, an Ash and one south of the proposed access way, a Maple. Both trees are significant features in the local landscape with relatively high amenity value. Both trees and the hedge appear to be within the ownership of Cannock Chase Council, despite some fence line locations.

Objection for the following reasons:-

- Exact boundary ownership needs to be confirmed.
- Lack of required details of existing vegetation.
- Loss of mature trees of significant visual and amenity impact.
- Potential loss of hedge along car park and resultant detrimental visual effect.
- Lack of appropriate replacement planting.

Response to Publicity

The application has been advertised by site notice and neighbour letter. 3 letters of representation and a petition have been received. The comments are summarised below:-

- Inaccurate design & Access Statement which also appears to be the same as the document submitted in 2016.
- The residents of Ivy Gardens do not give, and have no intention of giving, permission for access to the site either for construction vehicles or for future residents. Ivy Gardens is a private road where maintenance is shared by the current users of the road.
- Major impact on the owners of No. 1 Ivy Gardens when using their garage,
- Impact on No. 1 Ivy Gardens in terms of impact on amenity and overbearing visual impact
- The application states that 'Good lighting will be provided for outside' what does this mean?

 The petition has been signed by the residents of Ivy Gardens and pertains to the use of Ivy Gardens as an access.

Relevant Planning History

CH/18/358 The construction of a garage and its access, associated with the development approved on the site.

Application not determined with 8 week time period and as such appeal was lodged to the Planning Inspectorate.

The appeal was subsequently allowed.

CH/17/011 Residential Development: Proposed two bedroom bungalow and associated amenity (resubmission of CH/15/0396).

Committee Approved 29th March 2017.

CH/15/0396 Residential Development: proposed two bedroom bungalow and associated amenity. Refused for the following reasons:-

The proposed dwelling causes a considerable overbearing impact / sense of enclosure to the kitchen window of No..1 Ivy Gardens and their rear conservatory / dining room. As such the proposal fails to ensure a good standard of amenity for all existing and future occupants of land and buildings as per the requirements of the Local Plan Policy CP3.

The proposal breaches relevant daylight standards and would have an adverse impact on the amenity of the occupiers of the neighbouring dwelling, contrary to the requirements of Local Plan Policy CP3 and the NPPF.

The subsequent appeal was dismissed.

- 1.1 The application site comprises a rectangular plot of land to the rear (south-west) of 58, Brownhills Road, Norton Canes, together with the access to the properties off Ivy Gardens.
- 1.2 The site is in a poor state, comprising overgrown shrubbery with two trees along the western boundary.
- 1.3 To the north-east of the site is the yard to 58 Brownhill Road, which is a hot food takeaway, adjacent to a block of terrace houses (Norton Court) on one side and a parade of shops with flats above on the other. To the north of the application site the boundary is comprised of a wooden fence beyond which is the service and parking area to Norton Court. To the west the boundary is comprised of a hedgerow beyond which is the co-op car park. To the south of the main part of the site is a pair of semi- detached properties (1-2 Ivy Gardens) which share the southern boundary of the application site.
- 1.4 The application site boundary includes the access, circulation and turning space to Ivy Gardens which leads onto Brownhills Road.
- 1.5 The site is not subject to any designation or allocation in the Local Plan. The site does not fall within any formal landscape designations or include any Tree Preservation Orders (TPO) but is within the forest of Mercia Community Forest boundary. The site is also located within a mineral safeguarding area and a Coal Authority designated low risk area.

2 Proposal

2.1 The bungalow would have a living room-kitchen, 2 bedrooms, bathroom and hallway, served by 2 parking spaces and in excess of 44sqm outside amenity space. The proposed bungalow would be constructed from brickwork and tile with pale render and would have a height to eaves of 2.4m and to roof apex of 4m to rear rising to 4.5m.

- 2.3 The plans that have been submitted include landscape details showing areas of paving around the dwelling and soft landscaped areas to the rear (west). This includes the provision of an apple and holly tree and the removal of the existing ash.
- 2.4 Along the southern and northern boundary there would be a 2.1 m high close boarded wooden fence and along the 2westem boundary there would be a 1.8 metre high close boarded wooden fence.
- 2.5 The application form states that foul water would be discharged to mains sewer which runs through the coop car park. It is proposed to take surface water to soakaway. A bin storage area is proposed adjacent to the car parking at the proposed dwelling.

3 Planning Policy

- 3.1 Section 38 of the Planning and Compulsory Purchase Act 2004 requires planning applications to be determined in accordance with the provisions of the Development Plan, unless material considerations indicate otherwise.
- The Development Plan currently comprises the Cannock Chase Local Plan Part(2014) and the Minerals Local Plan for Staffordshire (2015 2030).
- 3.3 Relevant policies within the Local Plan include: -

CP1 - Strategy – the Strategic Approach

CP3 - Chase Shaping – Design

CP6 - Housing Land

CP7 – Housing Choice

CP10 – Sustainable Transport

CP12 – Biodiversity and Geodiversity

CP14 – Landscape Character and Cannock Chase Area of Outstanding

Natural Beauty

3.4 Relevant Policies within the Minerals Plan Include:

Policy 3: - Safeguarding Minerals of Local and National Importance and Important Infrastructure

3.5 Relevant paragraphs within the NPPF include paragraphs: -

8: Three dimensions of Sustainable Development

11-14: The Presumption in favour of Sustainable

Development

47-50: Determining Applications

64: Affordable housing not required for non major

applications

111: Highway Safety and Capacity

126, 130, 132, 134: Achieving Well-Designed Places

174, 180: Biodiversity

218, 219 Implementation

3.9 Other relevant documents include: -

- (i) Design Supplementary Planning Document, April 2016.
- (ii) Cannock Chase Local Development Framework Parking Standards, Travel Plans and Developer Contributions for Sustainable Transport.
- (iii) Manual for Streets
- (iv) National Planning Policy Guidance (NPPG)

4 Determining Issues

4.1 The determining issues for the proposed development include: -

- i) Principle of development
- ii) Design and impact on the character and form of the area
- iii) Impact on residential amenity.
- iv) Impact on highway safety.
- v) Impact on nature conservation
- vi) Drainage and flood risk
- vii) Mineral safeguarding
- viii) Ground conditions and contamination
- ix) Affordable housing
- x) Other Issues raised

4.2 Principle of the Development

- 4.2.1 Both paragraph 11 of the NPPF (2021) and Cannock Chase Local Plan 2014 Policy CP1 state that there should be a presumption in favour of sustainable development.
- 4.2.2 The presumption in favour of sustainable development as set out in paragraph 11 of the NPPF states: -.

'For decision taking this means:

- approving development proposals that accord with an up to date development plan without delay.
- d) where there are no relevant development plan policies, or the policies which are most important for determining the application are out of date, granting permission unless
 - (i) policies in the Framework that protect areas or assets of particular importance (e.g. Green Belt, AONB, habitats sites) provide a clear reason for refusing the development proposed; or
 - ii) any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in the Framework taken as a whole.'

4.2.3 The starting point of the assessment is therefore whether the proposal is in accordance with the development Plan and whether that plan is up to date. In that respect it is noted that Policy CP1 of the Local Plan states: -

"In Cannock Chase District the focus of investment and regeneration will be in existing settlements whilst conserving and enhancing the landscape of the AONB, Hednesford Hills, Green Belt and the green infrastructure of the District. The urban areas will accommodate most of the District's new housing and employment development, distributed broadly in proportion to the existing scale of settlement."

- 4.2.4 Other than the above general strategic approach there are no relevant policies within the Local Plan in respect to the approach to be taken with regard to the development of wind-fall sites. As such the proposal falls to be determined in accordance with the tests set out in subsection (d) (i) or (ii) of paragraph 11 of the NPPF show above.
- 4.2.5 With that in mind it is noted that the application site is not designated as Green Belt, AONB or as a SSSI or SAC; nor is it located with flood zones 2 or 3, nor does it affect a heritage asset.
- 4.2.6 In the case of residential proposals, regard will also be paid to the findings of the Strategic Housing Land Availability Assessment. Where a shortfall in the five-year housing supply is apparent then the presumption should be in favour of residential development, unless the economic evidence is strong and compelling. The SHLAA (2022) has confirmed The Council currently has a 5 year land supply. Although the Council has a five year supply of housing land it is noted that such a supply is not a ceiling and it is the government's firm intention to significantly boost the supply of housing. With this in mind it is noted that the granting of a single dwelling would make a contribution towards the objectively assessed housing need of the District.
- 4.2.7 Finally the site is within a residential location in Norton Canes and therefore is close to the schools and served by bus routes giving access by public transport. As such the site has good access by public transport, walking and cycling to a range of goods and services to serve the day to day needs of the occupiers of the proposed development.

- 4.2.8 Notwithstanding the above, the application seeks permission for a detached bungalow that is identical to the scheme that was submitted and approved by Members at Planning Committee on 29th March 2017. This permission was not implemented however, the principle of development on this site was established in the granting of that permission.
- 4.2.9 However, proposals that are acceptable in principle are still subject to all other policy tests. This report will now go on to consider the proposal in the slight of these policy tests.

4.3 <u>Design and Impact on the character and appearance of the area</u>

- 4.3.1 In this respect, the proposal is for a 2 bedroom bungalow with enclosed rear garden to be accessed by a private road from Brownhills Road. The comments from the Parish Council in respect of overdevelopment of the site are noted. Given the screening provided by surrounding buildings it would not be seen from Brownhills Road. However, the upper part of the building would be seen from the adjacent Co-op car park but much of the building would be screened by a 1.8m high fence and the proposed dwelling would be read against a back drop of existing bungalows and other buildings.
- 4.3.2 The buildings within the immediate area are quite diverse in character and include detached and semi-detached houses and bungalows off Ivy Gardens, flats above shops and a small terrace row. In addition there is some variety in the use of materials, including brick and render, although most properties have grey concrete tile roofs.
- 4.3.3 The proposed bungalow would reflect the general design, scale and palette of materials that are present in the area and in this respect it would sit comfortably within its setting and would appear as another dwelling served off Ivy Gardens.
- 4.3.4 Despite the fact that the application form states that there are no trees to be removed it is clear from the submitted plans that the proposal would necessitate the removal of the existing ash and maple trees. The plans show that the trees would be replaced by an apple and a holly tree which have a limited crown spread and which are appropriate for a garden of the proposed size.
- 4.3.5 It is also noted that the proposal would result in the replacement of the existing hedge along the west boundary to be replaced with a 1.8m high close boarded

- fence topped with 0.3m of trellis. Such fences are typically found in suburban areas and would not look out of character within its context.
- 4.3.6 In respect to the loss of the existing planting, the comments of the Landscape Officer are noted however it should also be noted that the applicant has implemented planning permission CH/17/011 which allowed a detached garage and access to be constructed from the Co-op car park and would have required the removal of the trees and the hedgerow.
- 4.3.7 Given the above, the loss of the tree and hedge would be unfortunate however there are improvements to the character of the area by the provision of the new boundary treatments and new tree planting. Currently the site is in a poor state of maintenance and gives a poor image especially when viewed from the car park. The proposal therefore provides an opportunity to improve the condition of the boundaries and to ensure that new planting is appropriate to its context.
- 4.3.8 In respect to the comments from the Councils Landscape Officer in terms of land ownership, this is not a material consideration for the determination of the application. Notwithstanding this, the applicant has completed Certificate B of the application form which indicates that he does not own all of the land edged in red.
- 4.3.9 Therefore, having had regard to Policy CP3 of the Local Plan and the above mentioned paragraphs of the NPPF it is considered that the proposal would be well-related to existing buildings and their surroundings, successfully integrate with existing features of amenity value, maintain a strong sense of place and visually attractive such that it would be acceptable in respect to its impact on the character and form of the area.

4.4 Impact on Residential Amenity

- 4.4.1 In this respect the nearest residential properties to the proposal are located to the immediate south; 1 and 2 Ivy Gardens. To the north lies a car park and service area to Ivy Court and the Council car park lies to the west. A hot food takeaway lies to the west which has the potential for residential accommodation at the first floor. The comments from the objectors are noted in relation to the potential for impact on amenity and visually overbearing.
- 4.4.2 The proposed building would be single storey and reflects the scheme previously approved under Planning Permission CH/17/011. In this instance the proposal would have a varied ridge line between 4m and 4.5m, which would extend across

the rear of No1 Ivy Gardens and partly across the rear of No2. Throughout much of this the bungalow would be set back 2.7 m from the shared boundary with Nos.1 and 2, with an overall separation distance of 10.7m. This is considered to be acceptable for a single storey to single storey relationship as it would not result in significant levels of overlooking, due to the intervening 2.1m high close boarded wooden fence and would not result in a significant loss of light.

- 4.4.3 In addition to the above the proposed layout would not give an unacceptable level of enclosure and it is noted that the higher part of the proposed bungalow (that is the part at a height of 4.5m) would effectively be screened by the intervening garage type structure serving No1 Ivy Gardens.
- 4.4.4 It is noted that there are no dwellings to the immediate west or to the immediate north where there are car parks and that to the east there is the rear of the hot food takeaway. As such the proposal, in these respects would meet the separation distances for principal to principal elevations.
- 4.4.5 In respect to potential impacts from the adjacent hot food takeaway it is noted that the proposed dwelling would be no nearer to this establishment than the dwellings at 56 Brownhills Road or in the adjoining flat above the parade of shops. As such measures put into place, such has opening times and odour control to protect existing residents would also ensure that an acceptable level of amenity would be secured for any future occupier of the dwelling.
- 4.4.6 In terms of the amenity to the future occupiers of the site, the proposal would provide accommodation of a similar degree to the existing bungalows within Ivy Gardens. The amenity area would provide approx.. 44m² which accords with the Design SPD and sufficient space provided for two vehicles within the curtilage of the site. As such, the proposal would provide a high level of amenity and outlook for the future occupiers of the development.
- 4.4.7 Given the above, and subject to the recommended conditions, it is considered that the proposal would, on balance, not cause any significant detrimental impact upon amenity to the occupiers of the neighbouring units. The proposal is therefore considered acceptable in accordance with Local Plan Policy CP3 and the NPPF.

4.5 <u>Highway Implications</u>

- 4.5.1 Paragraph 111 of NPPF states that development should only be prevented or refused on highway grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe. The objections from neighbours are noted in respect of existing parking issues.
- 4.5.2 It is proposed that access would be taken from Brownhills Road through Ivy Garden to 2 No car parking spaces within the curtilage of the proposed new dwelling. In this respect the comments of the neighbours are noted with regard to the ownership of the land within the red line boundary. However, the applicant has signed certificate B stating that he owns the application site, at least in part and has served notice on all the other owners of the site. The issue of land ownership is not a material consideration for the determination of the application in this instance.
- 4.5.3 The layout of the application provides 2 spaces for the proposed development within the curtilage of the site, which meets the Council's standards for a 2 bedroom house.
- 4.5.4 The comments of the neighbour are noted in relation to the existing garage, however, it should be noted that the applicant has provided an acceptable level of parking within the curtilage and that the granting of planning permission would not convey on the applicant any right to park on third party land or to block any access to a property. Furthermore, the provision of an extra dwelling would not result in a significant intensification of the access through Ivy Gardens nor would it pose a significant risk to the safe and free flow of traffic on the public highway.
- 4.5.5 In addition to the above, the Highway Authority has not raised any objections subject to the recommended conditions.
- 4.5.6 Given the above, it is concluded that, subject to the attached conditions the proposal would not lead to unacceptable impacts on highway safety and that the residual cumulative impacts on the road network would not be severe. As such the proposal would accord with the broad thrust of Policy CP10 of the Local Plan and Paragraph 111 of NPPF.

4.6 Impact on Nature Conservation Interests

- 4.6.1 The application site is not subject to any formal or informal nature conservation designation and is not known to support any species that are given special protection or which are of particular conservation interest. Furthermore, no substantial evidence has been presented to demonstrate that any such species or habitat exists on the site.
- 4.6.2 The ash and maple trees and hedgerow that would be lost has limited wildlife value. In addition it is noted that there would be replacement planting with apple and holly trees which in turn would offer nesting and foraging opportunities for birds in the area. As such the proposal would not have any significant impact on wildlife in the immediate area of the application site. Given the above, the site has no significant ecological value and therefore the proposal would not result in any direct harm to nature conservation interests.
- 4.6.3 Under Policy CP13 development will not be permitted where it would be likely to lead directly or indirectly to an adverse effect upon the integrity of the European Site network and the effects cannot be mitigated. Furthermore, in order to retain the integrity of the Cannock Chase Special Area of Conservation (SAC) all development within Cannock Chase District that leads to a net increase in dwellings will be required to mitigate adverse impacts. The proposal would lead to a net increase in dwellings and therefore is required to mitigate its adverse impact on the SAC. Such mitigation would be in the form of a contribution towards the cost of works on the SAC and this is provided through CIL.
- 4.6.4 Given the above it is considered that the proposal, would not have a significant adverse impact on nature conservation interests either on, or off, the site. With the conditions for bat box provision, an EV charging point to be provided and the new landscaping, the proposal would provide opportunities to enhance nature conservation. In this respect the proposal would not be contrary to Policies CP3, CP12 and CP13 of the Local Plan and the NPPF.

4.7 <u>Drainage and Flood Risk</u>

4.7.1 The site is located in Flood Zone 1 on the Environment Agency's Flood Zone Maps. Policy in respect to drainage and flood risk is provided by 159-169 of the NPPF. Of particular note is paragraph 167 which states: 'When determining any planning applications, local planning authorities should ensure that flood risk is not increased elsewhere'.

4.7.2 In this respect the applicant has stated that foul water will be disposed to mains drains and that surface water would be taken to soakaway. There is no evidence to suggest that in principle these systems of discharge would be inappropriate, particularly given the size of the site and its location within an urban area with access to sewerage infrastructure. As such, the development would not be liable to flooding and that an adequate means of disposal of foul and surface water can be achieved.

4.8 <u>Mineral Safeguarding</u>

- 4.8.1 The site falls within a Mineral Safeguarding Area (MSAs). Paragraph 209, of the National Planning Policy Framework (NPPF) and Policy 3 of the Minerals Local Plan for Staffordshire (2015 2030), both aim to protect mineral resources from sterilisation by other forms of development.
 - 4.8.2 The advice from Staffordshire County Council as the Mineral Planning Authority does not require consultation on the application as the site falls within the development boundary of an urban area and is not classified as a major application
 - 4.8.3 As such, the proposal would not prejudice the aims of the Minerals Local Plan.

4.9 Ground Conditions and Contamination

- 4.9.1 The site is located in a general area in which Coal Authority consider to be a development low risk area. As such, the Coal Authority does not require consultation on the application and it is advised that any risk can be manged by the attachment of an advisory note to any permission granted.
 - 4.9.2 Paragraphs 183 185 of the NPPF seek to ensure new development is suitable for the proposed use taking into account ground conditions and any risks arising from land instability and contamination.

4.9.3 The Council Environmental Health Officer was consulted on the application and raised no objection to the proposal subject to conditions. As such, the proposal is considered to accord with the requirements of the NPPF and Policy CP16 of the Cannock Chase Local Plan, subject to the recommended conditions.

4.10 Affordable Housing

- 4.10.1 Under Policy CP2 the proposal would be required to provide a contribution towards affordable housing. However, paragraph 64 of the NPPF states that the 'provision of affordable housing should not be sought for residential developments that are not major developments, other than in designated rural areas (where policies may set out a lower threshold of 5 units or fewer)'.
 - 4.10.2 As such, it is considered on balance that the proposal is acceptable without a contribution towards affordable housing.

4.11 Objections received not already covered above: -

- 4.11.1 Objectors have raised concern regarding the issue that Ivy Gardens is a private road. Your Officers confirm that this issue is not material to the determination of this application. The granting of planning permission does not convey any right of access and ultimately it is for the courts to arbitrate in matters of land ownership and access rights. The applicant has submitted the relevant certificate for the application which indicates not all the land within the red line boundary falls within his ownership.
- 4.11.2 An objector comments on the inaccuracy of the Design and Access Statement. Your Officers confirm that the fact that the Design and Access Statement is incorrect in respect to the number of applications that have been submitted is not material to the determination of this application.
- 4.11.3 An objector commented on the Design and Access Statement being the same as previously submitted. Your Officers confirm that the scheme in its entirety is the same as previously approved however the permission was never implemented.

4.11.4 An objector queried the comments of the applicant in respect to the issue of external lighting. Your Officers confirm that no lighting has been indicated on the application however, this could be adequately controlled through the use of a condition requiring the submission of a scheme before any external light is erected.

5 Human Rights Act 1998 and Equality Act 2010

Human Rights Act 1998 and Equality Act 2010

Human Rights Act 1998

5.1 The proposals set out in this report are considered to be compatible with the Human Rights Act 1998. The recommendation to approve the application accords with the adopted policies in the Development Plan which aims to secure the proper planning of the area in the public interest.

Equality Act 2010

5.2 It is acknowledged that age, disability, gender reassignment, pregnancy and maternity, religion or belief, sex and sexual orientation are protected characteristics under the Equality Act 2010.

By virtue of Section 149 of that Act in exercising its planning functions the Council must have due regard to the need to:

Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited;

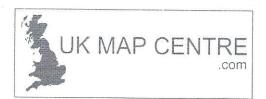
Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;

Foster good relations between persons who share a relevant protected characteristic and persons who do not share it

It is therefore acknowledged that the Council needs to have due regard to the effect of its decision on persons with protected characteristics mentioned. Such consideration has been balanced along with other material planning considerations and it is considered that the proposal is acceptable in respect to the requirements of the Act. Having had regard to the particulars of this case officers consider that the proposal would not conflict with the aim of the Equality Act.

6 Conclusion

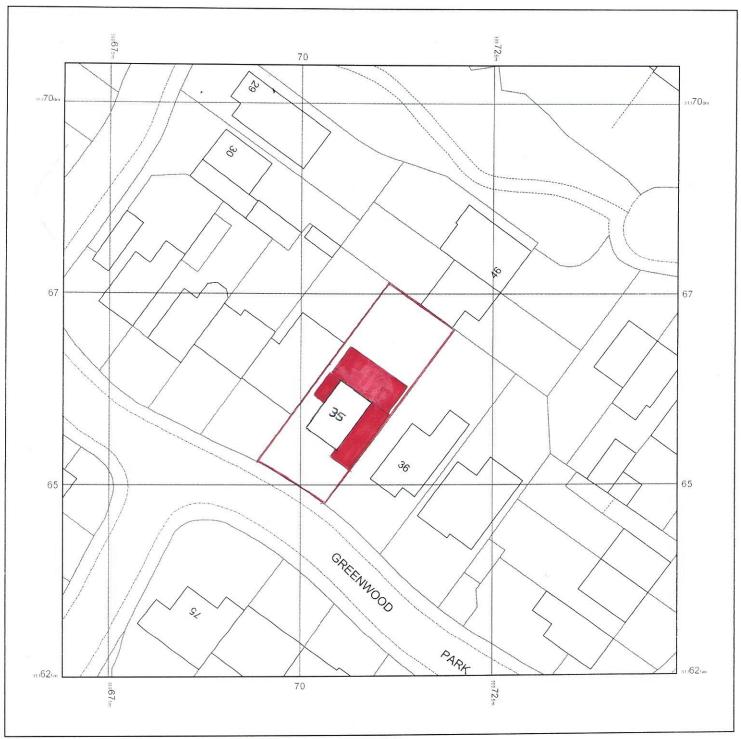
- 6.1 In respect to all matters of acknowledged interest and policy tests it is considered that, on balance, the proposal, subject to the attached conditions, would not result in any significant harm to acknowledged interests and is therefore considered to be in accordance with the Development Plan.
- 6.2 It is therefore recommended that the application be approved subject to the attached conditions.





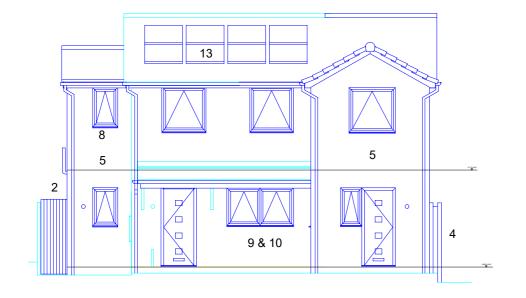


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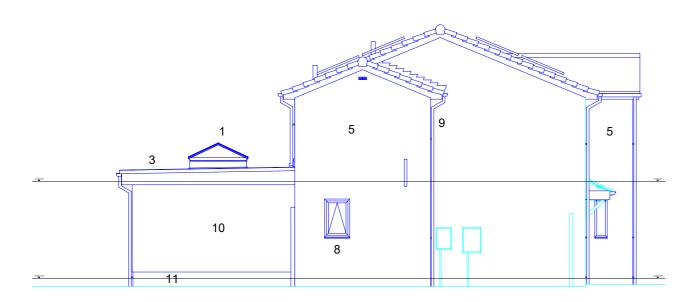


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PROPOSED FRONT ELEVATION

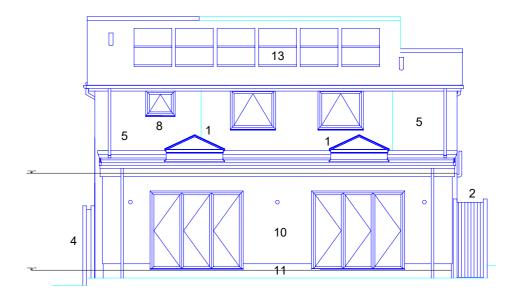


PROPOSED SIDE ELEVATION NO.34

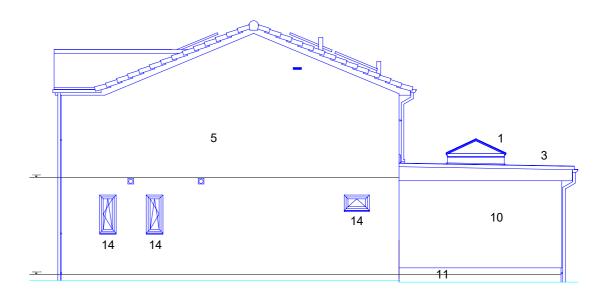
Notes:

- 1. Roof lantern Anthracite finish
- 2. Timber gate
- 3. Roof covering Black Edpm or equivalent
- 4. Boundary fence

- 5. Bricks to be similar in appearance to existing6. Roof tiles to be similar in appearance to existing7. Doors & windows Grey/Antracite finished UPVC/Aluminium
- 8. Opaque glass window



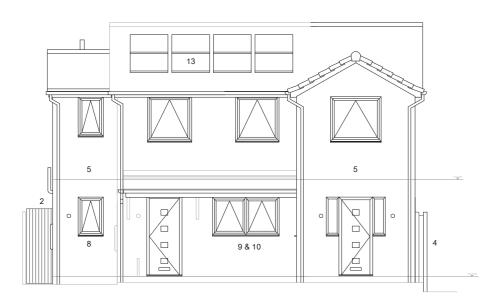
PROPOSED REAR ELEVATION



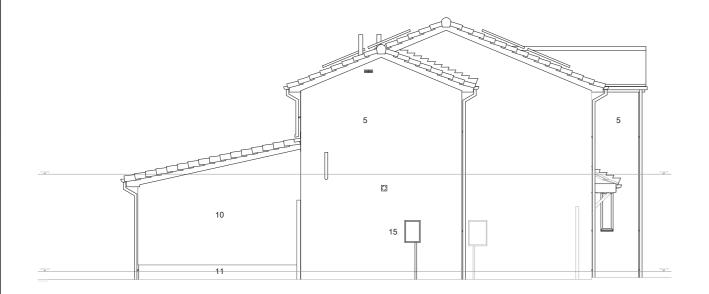
PROPOSED SIDE ELEVATION NO.36

- 9. Aperture infill
- 10. Rendered finish White/Off white finish
- 11. Blue Class B engineering brick12. Fascias, soffits, guttering & downpipes Anthracite finish
- 13. Solar panels
- 14. Tilt & turn window Opaque glass

PLANNING PERMISSION					
TITLE: DATE:					
PROPOSED ELEVATIONS OCT 2			OCT 2021		
SITE ADDRESS:					
35 GRE	EENWOOD PAR	K, HEDNESFORD, CANNOCK, V	VS12 4DQ		
SIZE A3	SCALE 1:100	DWG NO AN-PP-003	REV		



PROPOSED FRONT ELEVATION

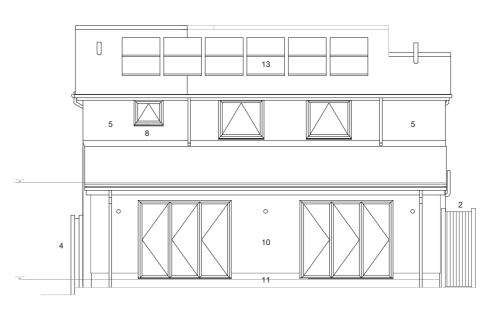


PROPOSED SIDE ELEVATION No 34

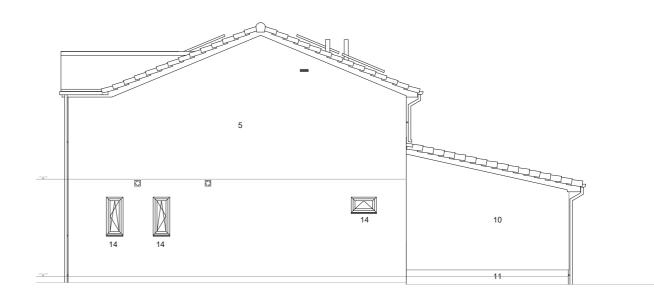
Notes:

- 1. N/A
- 2. Timber gate
- 3. N/A
- 4. Boundary fence
- 5. Bricks to be similar in appearance to existing
- 6. Roof tiles to be similar in appearance to existing7. Doors & windows UPVC/Aluminium
- 8. Opaque glass window

- 9. Aperture infill
- 10. Rendered finish White/Off white
- 11. Blue Class B engineering brick
- 12. Fascias, soffits, guttering & downpipes UPVC
- 13. Solar panels
- 14. Tilit & turn window Opaque glass
- 15. New Gas meter box



PROPOSED REAR ELEVATION



PROPOSED SIDE ELEVATION No 36

PLANNING PERMISSION	DATE	SITE ADDRESS	DRAWN BY	FORMAT	SCALE	DWG NO	REV
PROPOSED ELEVATIONS	OCT 2021	35 GREENWOOD PARK, HEDNESFORD, WS12 4DQ	EPW-21	A3	1:100	AN-PP-003	В

Contact Officer:	Claire Faulkner
Telephone No:	10543 464337

Planning Control Committee 28th September 2022

Application No:	CH/22/0302
Received:	09-Aug-2022
Location:	35, Greenwood Park, Pye Green, Cannock, WS12 4DQ
Parish:	Hednesford CP, Hednesford CP
Ward:	Hednesford North, Hednesford North
Description:	Application Under Section 73 of the 1990 Town & Country Planning Act to not develop the scheme in accordance with Condition 1 (approved plans) but in accordance with the amended plans, (change flat roof to pitched roof) pursuant to planning permission CH/21/0438.
Application Type:	Full Planning Application

Reason for Committee decision: Applicant is an employee of Cannock Chase Council

Recommendation: Approve subject to conditions

Reason(s) for Recommendation:

In accordance with paragraph 38 of the National Planning Policy Framework the Local Planning Authority has worked with the applicant in a positive and proactive manner to approve the proposed development, which accords with the Local Plan and the National Planning Policy Framework.

Conditions (and Reasons for Conditions):

1. The development hereby permitted shall be carried out in accordance with the following approved plans:

AN-PP-003 Proposed Elevations Rev B

- *AN-PP-004 Proposed Floor Plans
- *Block Plan
- *Planning Statement
- *As approved under planning permission CH/21/0438

Reason

For the avoidance of doubt and in the interests of proper planning.

2. The development to which this permission relates must be begun not later than 8th December 2024.

Reason

To comply with the requirements of Section 91 of the Town & Country Planning Act 1990.

3. A minimum of 3 car parking spaces shall be available at all times within the curtilage of the four bedroom dwelling..

Reason

In the interests of highway safety and to ensure compliance with The Staffordshire County Council Residential Design Guide, the Parking Standards, Travel Plans and Developer contributions for sustainable transport SPD and the NPPF.

4. No materials shall be used for the external surfaces of the development other than those specified on the application.

Reason

In the interests of visual amenity and to ensure compliance with Local Plan Policies CP3, CP15, CP16, RTC3 (where applicable) and the NPPF.

5. The annex hereby approved shall only be used by the occupants of 35 Greenwood Park, and members of their immediate family, therefore restricting the occupancy of the annex to ancillary accommodation to the main house. The annex shall not be used at any time for commercial or residential lettings or be separated from the wider planning unit.

Reason

The application has been determined on the basis that the annex will be used as ancillary accommodation to the host property and its use as an independent dwelling house has not been fully assessed.

Notes to the Developer:

Coal Authority

The proposed development lies within a coal mining area which may contain unrecorded coal mining related hazards. If any coal mining feature is encountered during development, this should be reported immediately to the Coal Authority on 0345 762 6848. Further information is also available on the Coal Authority website at: www.gov.uk/government/organisations/the-coal-authority

Consultations and Publicity

External Consultations

Hednesford Town Council

No objection

Internal Consultees

None Undertaken

Response to Publicity

The application has been advertised by site notice and neighbour letter. No letters of representation have been received.

Relevant Planning History

CH/19/087 Two storey side extension to form a downstairs bedroom and wet room, upstairs bathroom Full - Approval with Conditions 04/30/2019

CH/21/0438 Two x two storey side extensions and a single storey rear extension to create in part, a self contained 1 bedroom annex and other doemstic extensions to the host dwelling. Full - Approval with Conditions 12/08/2021

CH/22/0014 Resubmission of CH/21/0438 - Two x two storey side extensions and a single storey rear. Full - Approval with Conditions 03/16/2022

1 Site and Surroundings

- 1.1 The application site is comprised of a detached dwelling fronting Greenwood Park in Hednesford.
- 1.2 The application site comprises a two storey dwelling finished in facing brickwork under a tiled roof. The application site has hardstanding to the front set behind a low boundary fence. The private garden is to the rear of the dwelling. The application site benefits from a car port to the side.
- 1.3 The street scene comprises a linear strip of detached dwellings fronting the highway set behind modest frontages. Dwellings differ in terms of scale but are generally of a similar design and finish. Several of the adjacent dwellings benefit from extensions similar to those proposed.
- 1.4 The application site located within a Mineral SafeGuarding Area and considered to be in a low risk area by the Coal Authority.

2 Proposal

- 2.1 The application seeks consent to vary condition 1 of the extant permission to alter the design of the previously approved scheme as follows:-
 - To amend the rear single storey flat roof to a mono -pitched roof constructed to a total height of 4m (3m eaves).
- 2.2 The remainder of the proposed development would remain as previously approved.

3 Planning Policy

- 3.1 Section 38 of the Planning and Compulsory Purchase Act 2004 requires planning applications to be determined in accordance with the provisions of the Development Plan, unless material considerations indicate otherwise.
- 3.2 The Development Plan currently comprises the Cannock Chase Local Plan (2014), Hednesford Neighbourhood Plan (2017-2028) and the Minerals Local Plan for Staffordshire (2015 2030). Relevant policies within the Local Plan include: -

CP1 - Strategy - the Strategic Approach

CP3 - Chase Shaping - Design

3.3 Relevant policies within the Minerals Local Plan are:-

Policy 3.2 Minerals Safeguarding

- 3.4 There are no relevant policies within the Hednesford Neighbourhood Plan.
- 3.5 Relevant paragraphs within the NPPF include paragraphs: -
 - 8: Three dimensions of Sustainable Development

11-14: The Presumption in favour of Sustainable

Development

47-50: Determining Applications

126, 128, 130 & 134:Achieving Well-Designed Places

218, 219 Implementation

3.9 Other relevant documents include: -

Design Supplementary Planning Document, April 2016.

4 Determining Issues

- 4.1 When planning permission is granted, development must take place in accordance with the permission and conditions attached to it, and with any associated legal agreements. However, new issues may arise after planning permission has been granted, which require modification of the approved proposals. Where these modifications are not fundamental or substantial, but still material in nature, a developer may seek to obtain approval for the changes through the provision of Section 73 of the 1990 Town and Country Planning Act.
- 4.2 An application can be made under <u>section 73 of the Town and Country Planning Act 1990</u> to vary or remove conditions associated with a planning permission. One of the uses of a Section 73 application is to seek a minor material amendment, where there is a relevant condition that can be varied (Paragraph: 013 Reference ID: 17a-013-20140306 of the Planning Practice Guidance).
- 4.3 Section 73(2) of the 1990 Act states: -

On such an application the local planning authority shall consider only the question of the conditions subject to which planning permission should be granted, and—

(a) if they decide that planning permission should be granted subject to conditions differing from those subject to which the previous permission was granted, or that it should be granted unconditionally, they shall grant planning permission accordingly, and

- (b) if they decide that planning permission should be granted subject to the same conditions as those subject to which the previous permission was granted, they shall refuse the application.
- 4.4 The determining issues for the proposal are whether the proposed variations to conditions would be acceptable in respect of their impact on: -
 - (i) The principle of the development
 - (ii) The Impact of the proposal on the character and appearance of the approved development
 - (iii) The standard of amenity in the locality

4.5 The Principle of the Development

- 4.5.1 The principle of the development is already approved under the previous planning application ref no CH/21/0438.
- 4.5.2 It is noted that the applicant has commenced development at the property in line with the above planning permission. Hence the principle for the development of the site has been firmly established and there have been no material changes in policy or circumstances that would alter this stance.
- 4.6 <u>The Impact of the proposal on the character and appearance of the approved development</u>
- 4.6.1 The proposed increase in the height of the single storey extension would be minimal, being 4m at the highest point and 3m at the eaves. The approved flat roof was 3.4m in height.
- 4.6.2 As such, the variation in the design of the previously approved extension would not significantly alter the overall design, character and layout of the approved development. Therefore, it is considered that the proposal would meet the requirements of the NPPF and Policy CP3 of the Cannock Chase Adopted Local Plan.

4.7 Impact on the Residential Amenity

- 4.7.1 The only issue in the determination of this application is whether the proposed alterations would lead to unacceptable impacts on the standard of amenity to any adjacent neighbouring properties.
- 4.7.2 The increase in the height of the already approved single storey extension would not impede the Daylight / Outlook of the neighbouring occupiers as set out within the Design SPD.
- 4.7.3 Given the above, there would be no significant impact on the amenity of residential properties over and above that of the already approved development. As such, it is considered that subject to the above, the variation of condition 1 of planning permission CH/21/0438 would meet the requirements of the NPPF and Policy CP3 of the Cannock Chase Adopted Local Plan in respect to maintaining a good standard of residential amenity.

5 Human Rights Act 1998 and Equality Act 2010

Human Rights Act 1998 and Equality Act 2010

Human Rights Act 1998

5.1 The proposals set out in this report are considered to be compatible with the Human Rights Act 1998. The recommendation to approve the application accords with the adopted policies in the Development Plan which aims to secure the proper planning of the area in the public interest.

Equality Act 2010

5.2 It is acknowledged that age, disability, gender reassignment, pregnancy and maternity, religion or belief, sex and sexual orientation are protected characteristics under the Equality Act 2010.

By virtue of Section 149 of that Act in exercising its planning functions the Council must have due regard to the need to:

Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited;

Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;

Foster good relations between persons who share a relevant protected characteristic and persons who do not share it

It is therefore acknowledged that the Council needs to have due regard to the effect of its decision on persons with protected characteristics mentioned.

Such consideration has been balanced along with other material planning considerations and it is considered that the proposal is acceptable in respect to the requirements of the Act. Having had regard to the particulars of this case officers consider that the proposal would not conflict with the aim of the Equality Act.

6 Conclusion

- 6.1 In respect to all matters of acknowledged interest and policy tests it is considered that the proposal, subject to the attached conditions, would not result in any significant harm to acknowledged interests and is therefore considered to be in accordance with the Development Plan.
- 6.2 It is therefore recommended that the application be approved subject to the attached conditions.